# TRI-COUNTIES REGIONAL CENTER EXECUTIVE DIRECTOR REPORT

October 1, 2011

# I. FY 2011-2012 BUDGET AND SB 74 AND AB 104 TRAILER BILL IMPLEMENTATION UPDATE

• Attachment #1: Sacramento Bee June 28, 2011 Article: Details on the Budget "Trigger" Mechanism

Attachment #2: LA Times September 28, 2011 Article: California

Budget Faces New Legal Challenges

• Attachment #3: Sacramento Bee September 28, 2011 Article:

Advocates for Disabled to Sue California Over Budget

Cuts

Attachment #4: TCRC Budget Reduction Analysis Table

• Attachment #5: DDS Guidance Letter on Implementation of March

2011 Trailer Bill Language (SB 74) Affecting Regional

Centers

• Attachment #6: DDS Guidance Letter on Implementation of June 2011

Trailer Bill Language (AB 104) Affecting Regional

Centers

• Attachment #7: TCRC Executive Director Letter to All TCRC

Stakeholders Outlining A Summary of the New TBL

Changes and Requirements

• Attachment #8: TCRC SB 74 and AB 104 Trailer Bill Implementation

Report for October, 2011

Governor Brown signed the 2011-2012 California State Budget (SB 87) on June 30, 2011 with a budget plan that reduced State spending by \$15 billion, but will not include his proposals to extend for five years the 2009 temporary tax increases which expired on June 30, 2011. Giving up on winning support from Legislative Republicans on the extension of the taxes, the enacted budget counts on \$4 billion more in revenues that is hoped California will bring in the 2011-2012 fiscal year. While the enacted budget does not contain any new additional spending cuts to health and human services beyond what was passed by the Legislature in March 2011 and July 15, 2011, it does contain "trigger cuts" that would be automatically implemented in January 2012 in case some or all of the \$4 billion in additional revenues do not materialize. The "trigger cuts" are in three tiers, based on how much of the extra \$4 billion the State receives. If the State receives \$3 billion-\$4 billion of

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the money, the state will not impose additional cuts and will roll over any balance of the problem into 2012-2013 budget. If the State receives \$2 billion-\$3 billion of the money, the State will impose about \$600 million of additional cuts and roll over the remainder into the 2012-2013 budget. Developmental Services is slated for up to \$100 million in additional reduction under this scenario along with reductions to IHSS, Medi-Cal Managed Care, higher education, public safety programs, and some other state funded programs. It is not at this time clear how the additional potential reduction of \$100 million to developmental services will be implemented. If the State receives \$0 to \$2 billion of the money, the State will also impose as much as \$1.9 billion in additional cuts to K-12 schools and community colleges. Tax revenues through August lagged \$596 million behind projections per the California Department of Finance, however, the most important data is the State's fall economic tax revenues which is yet to come (Attachment #1).

Also, two developmental disability organizations, the Arc of California and United Cerebral Palsy of San Diego, announced on September 28, 2011 that they plan on filing a lawsuit related to the cuts to developmental services. It is not yet clear if the lawsuit will target reductions already made to developmental services or if it will seek to block future reductions such as the potential trigger cut of \$100 million. (Attachments #2-#3).

In addition to the potential \$100 million reduction in automatic mid-year "trigger cuts", the developmental services budget for 2011-2012 contains a total reduction of \$591 million in General Fund (\$576.9 million related to legislative actions and \$14.1 million in additional budget adjustments). This \$591 million General Fund reduction includes the continuation of the 4.25% regional center operations and service provider payment reduction, additional federal funding for regional centers and developmental centers, continued funding from the California First Five Commission, a decrease in the Prevention Program, cost avoidance and savings proposals that include a 15% cap on administrative costs for regional centers and service providers, extended audit requirements for regional centers and service providers, improved third party liability efforts, expanded conflict of interest requirements for regional centers and service providers, and cost containment/best practices measures proposed by the Department of Developmental Services (DDS) (Attachment #4).

DDS and the regional centers are now in the process of working together to implement the myriad of new changes and requirements imposed by the Trailer Bills that were enacted in March and June, 2011. The Trailer Bills implement the requirements contained in the main Budget Bill. On June 16, 2011, the regional centers received written guidance from DDS on the implementation of Trailer Bill SB 74 approved in March 2011 affecting regional centers and on August 4, 2011 the regional centers received written guidance from DDS on the implementation of Trailer Bill AB 104 approved in June, 2011 affecting regional centers. TCRC has reconvened the internal Infrastructure Committee of the regional center used to

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implement the 2009 Trailer Bill changes to follow a similar process for the implementation of the new 2011 Trailer Bill changes. While TCRC is making good progress on the implementation of the new changes and requirements, it will take some time for full implementation to occur given the workload impact and follow-up clarification needed from DDS on some of the provisions. Also, a letter to all TCRC stakeholders outlining a summary of the new changes and requirements under the law has been sent out (Attachments #5-#8).

### II. SB 946 (Steinberg): Autism Health Insurance Mandate Reform Bill

- Attachment #9: Senate Bill 946
- Attachment #10: CDCAN Report #167-2011: Advocates Mobilize Support Across State for Autism Health Insurance Mandate Reform Bill – Letters and Rallies Urge Governor to Sign SB 946

SB 946 (Steinberg) requires, effective July 1, 2012, private health insurance coverage of behavioral health treatment, such as Applied Behavioral Analysis (ABA) and other prescribed intensive early intervention therapy for persons with Autism and related conditions. Disability advocates and other supporters of SB 946 have called the measure a "historic" and "landmark" bill that advances critically important supports and services for persons with developmental disabilities at a time of severe budget shortages. This measure could save California and the regional centers over a hundred million in State General Fund expenditures. SB 946 has been approved by the Legislature and sent to Governor Jerry Brown for his consideration. The Governor has until October 9, 2011, 11:59 PM to sign, veto or allow the measure to become law without his signature. Advocates are being asked to contact the Governor's office to encourage his support of SB 946 (Attachments #9-#10).

### III. QUESTIONS AND ANSWERS

### Omar Noorzad - NEWS: SacBee: Details on the budget "trigger" mechanism

From:

"Anh Nguyen" <Nguyena@arcanet.org>

Tor

<ygratianne@sgpro.org>, <StatewideTIG@yahoogroups.com>, "Bob Baldo" <bal...</p>

Date:

6/28/2011 9:27 PM

Subject: NEWS: SacBee: Details on the budget "trigger" mechanism

CC:

"Bob Baldo" <Baldob@arcanet.org>, <Rollensconsult@aol.com>, "Carolyn Sti...

### The latest on California politics and government

June 28, 2011

Details on the budget 'trigger' mechanism

The biggest new component of the Democratic budget is a \$4 billion assumption of higher revenues in 2011-12, backed by \$2.5 billion in "trigger" cuts in case some or none of that money materializes. The "trigger" legislation will be either Assembly Bill 121 or Senate Bill 96, depending upon which house votes first.

According to budget sources, the plan requires Gov, Jerry Brown's Department of Finance to certify on Dec. 15 whether the \$4 billion projection is accurate. The department is required to choose between its own forecast and the Legislative Analyst's, whichever is higher.

The "trigger" cuts are essentially in three tiers, based on how much of the extra \$4 billion comes in. (We have assigned numbers to the tiers to better explain the system.)

Tier 0: If the state gets \$3 billion to \$4 billion of the money, the state will not impose additional cuts and roll over any balance of the problem into the 2012-13 budget.

Tier 1: If the state gets \$2 billion to \$3 billion of the money, the state will impose about \$600 million of cuts and roll over the remainder into the 2012-13 budget. The \$600 million in cuts include:

- -- \$100 million cut to UC
- -- \$100 million cut to CSU
- -- \$100 million cut to In-Home Supportive Services hours
- -- \$100 million cut to Department of Developmental Services
- -- \$80 million cut to public safety programs
- -- \$30 million cut to community colleges triggering a \$10/unit fee hike
- -- \$23 million across-the-board cut to childcare funding
- -- \$20 million cut to Department of Corrections and Rehabilitation
- -- \$16 million cut to California State Library in library grants
- -- \$15 million cut related to Medi-Cal Managed Care
- -- \$15 million cut to California Emergency Management Agency

<sup>\*\*</sup>Please note proposed DDS budget reductions in Tier 1\*\*

### Omar Noorzad - NEWS: LA Times: CA's budget faces new legal challenges

From: "Anh Nguyen" < Nguyena@arcanet.org>

To: <ygratianne@sgprc.org>, <StatewideTIG@yahoogroups.com>, "Bob Baldo" <bal...

**Date:** 9/28/2011 8:52 AM

Subject: NEWS: LA Times: CA's budget faces new legal challenges

CC: "Bob Baldo" <Baldob@arcanet.org>, "Rick Rollens" <rollensconsult@aol.com...

## latimes.com

## California's budget faces new legal challenges

Education officials allege that Gov. Brown and lawmakers illegally shortchanged them by \$2 billion. And disability rights groups plan to sue to block \$100 million in service cuts. The suits add to the headaches facing the Capitol.

By Shane Goldmacher, Los Angeles Times

September 28, 2011

Reporting from Sacramento -- California's precariously balanced state budget, already teetering in the continuing economic upheaval, came under further siege Tuesday as two groups announced lawsuits challenging the spending plan.

School officials, including those at the L.A. Unified School District, said they would file suit Wednesday alleging that Gov. Jerry Brown and state legislators illegally manipulated California's voter-approved education funding formula to shortchange them by \$2 billion. And a coalition of disability-rights activists said they planned to sue Wednesday as well to block nearly \$100 million in cuts to services for the developmentally disabled.

The new legal challenges add to a growing list of fiscal headaches for Sacramento.

The state is already in court battling redevelopment agencies over an attempt to take \$1.7 billion from them. And California officials are pleading with the Obama administration for permission to reduce Medi-Cal spending by \$1.7 billion.

The sluggish economy and turmoil in the financial markets, meanwhile, remain a huge budgetary threat. Lawmakers stitched together California's spending plan in June by building in a \$4-billion windfall from a rebounding economy. It is unclear whether that money will materialize.

"The recovery is stalled out," said Jerry Nickelsburg, senior economist at the UCLA Anderson Forecast. "Slow growth means less income; less income means less tax revenue."

If state income falls short of lawmakers' budget forecast, automatic cuts inserted as a fiscal safeguard

will go into effect, slashing spending on schools, universities, libraries and programs for the needy. Some school districts could shorten the academic year by up to seven days.

"There is a good chance we will see some of the spending cut triggers in the budget actually pulled," Nickelsburg said. The first tier of cuts would take effect if California finance officials determine that the state's tax collections later this year are at least \$1 billion less than anticipated.

California finance officials say it's not time for doom-and-gloom predictions — yet.

"It is too early to know," said Jason Sisney, director of state finance at the nonpartisan Legislative Analyst's Office, though he noted that the state faces strong economic "head winds."

Tax revenue through August lagged \$596 million behind projections, said H.D. Palmer, a spokesman for the Department of Finance. But he said the most important data — the state's fall economic forecast, for example — are still to come.

The new lawsuits could compound the state's financial troubles. The schools litigation is a particularly unwelcome surprise for Democratic lawmakers and Brown, who believed they had averted a legal challenge by striking a last-minute deal in June with the state's powerful teachers union that protected classroom jobs.

Spokesmen for the Legislature's top leaders declined comment until the suit is formally filed. Palmer said the administration expects to prevail in court.

By law, school spending accounts for about 40% of state spending. Brown and lawmakers skirted that requirement this year by converting more than \$5 billion to local funds, thus reducing the education calculation. The teachers union signed off on the plan when it received guarantees that instructors would not be laid off and state officials agreed to pay back the missing \$2 billion if a broad tax measure fails at the ballot in 2012.

The coalition of school boards and administrators decided to sue anyway.

"We were really terribly underfunded before the recession began three years ago," said Bob Wells, executive director of the Assn. of California School Administrators. "There just has to be a stop to those sorts of cuts."

Los Angeles Unified spokesman Tom Waldman acknowledged that his district would be among the plaintiffs but declined to comment further until the suit is filed.

Advocates for the disabled are suing over a smaller slice of the budget: a nearly \$100-million cut in providers' reimbursements. Tony Anderson, executive director of the Arc California, a disability-rights group that is a plaintiff in the lawsuit, said he was "fearful of the future of the system" and the litigation is necessary to preserve programs for the needy.

Palmer declined to comment on that lawsuit because his office had not yet seen it. But he said the state felt "very confident" about the redevelopment litigation, which is expected to be resolved by the state Supreme Court in the coming months.

Palmer said state officials are also "feeling good" about their chances of receiving a federal waiver to enact at least a portion of the \$1.7 billion in Medi-Cal cuts. He said the state had received positive preliminary responses to its effort to reduce what medical providers, such as doctors, are paid for Medi-

Cal services.

shane.goldmacher@latimes.com

Anh Nguyen

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We are never less for helping others be more. - Reuben Morgan

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### Omar Noorzad - NEWS: SacBee: Advocates for disabled to sue CA over budget cuts

From: "Anh Nguyen" < Nguyena@arcanet.org>

To: <ygratianne@sgprc.org>, <StatewideTIG@yahoogroups.com>, "Bob Baldo" <bal...

**Date:** 9/28/2011 9:00 AM

Subject: NEWS: SacBee: Advocates for disabled to sue CA over budget cuts

CC: "Bob Baldo" <Baldob@arcanet.org>, "Rick Rollens" <rollensconsult@aol.com...

### The latest on California politics and government

**September 28, 2011** 

Advocates for disabled to sue California over budget cuts

California faces another budget-related lawsuit today, this time over cuts in services provided to 250,000 developmentally disabled residents.

The Arc of California and the United Cerebral Palsy Association of San Diego want to block a 4.25 percent cut in state reimbursement for services to people with mental or physical disabilities. The groups also want the U.S. District Court in Sacramento to prevent the state from furloughing such services 14 days a year and introducing a half-day billing definition.

"The whole system is just collapsing," said **Tony Anderson**, executive director of The Arc of California, a Sacramento-based nonprofit that represents and serves people with developmental disabilities.

The groups say the cuts reduce access because fewer providers can afford to care for developmentally disabled residents. Under a draft version of the lawsuit, they say the state has failed to examine the impacts of the reductions, a requirement of the federal Medicaid law.

They also say the cuts violate the state's Lanterman Act, a 1977 law that says developmentally disabled residents have the right to live in their communities and receive care that allows them to be more independent.

Nancy Lungren, spokeswoman for the state Department of Developmental Services, said she could not comment on a lawsuit that has not been filed. But, she said, "Given the size of the budget shortfall, difficult decisions needed to be made. Consumer health and safety remains our highest priority, and California remains the only state in the nation with an entitlement to services for persons with disabilities."

The state has faced similar challenges before on cuts to other Medi-Cal related items, including rate reductions to doctors, pharmacists and hospitals in a case that the <u>U.S. Supreme Court</u> will take up next week. The Supreme Court will rule only on whether providers have the ability to file lawsuits against the state, not on the merits of whether California's prior cuts were themselves legal.

In a separate lawsuit being filed today, school boards and administrators say the state budget should have provided \$2.1 billion more for K-12 districts and community colleges. It has become routine in

recent years for groups to file suit against state budget actions after lawmakers pursued questionable solutions in tough fiscal times.

 $Read\ more: \ http://blogs.sacbee.com/capitolalertlatest/2011/09/advocates-for-disabled-to-sue-california-over-budget-cuts.html \#ixzz1ZGOTpMfi$ 

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# **Attachment #4**

# TRI-COUNTIES REGIONAL CENTER BUDGET REDUCTION ANALYSIS - PROJECTED FY 2011/12

6/21/2011

	CNCH5745MM	Estimated
	STATE	) TERC
CATEGORY	Reductions	Reductions
OPERATIONS (OPS)		
March 2011 Cost Containment Measures		
Administrative Cost Cap	\$1,900,000	\$90,476
Audits	\$300,000	\$14,286
Conflict of Interest	\$1,300,000	\$61,905
Subtotal	\$3,500,000	\$166,667
May 2011 Cost Containment Measures		
SDS - Reduced Staffing	\$861,000	\$172,200
CPP Reduced Staffing	\$315,000	\$15,000
Roll-back of Prior Year Staffing	\$1,902,000	\$90,571
Eliminate Accelerated Enrollment Funding	\$1,771,000	\$84,746
E-Billing - Staff Savings	\$1,316,000	\$62,667
Eliminate One-time Costs	\$3,000,000	\$0
Unallocated Reduction	\$5,400,000	\$257,143
Subtotal	\$14,565,000	\$682,327
Total New Reductions - Operations	\$18,065,000	\$848,994
PURCHASE OF SERVICES (POS)		
March 2011 Cost Containment Measures		
Administrative Cost Cap	\$68,100,000	\$3,242,857
Third Party Liability - Health Plans	\$11,000,000	\$523,810
Audits	\$39,500,000	\$1,880,952
Conflict of Interest	\$18,800,000	\$895,238
Accountability & Transparency	\$50,300,000	\$2,395,238
Subtotal	\$187,700,000	\$8,938,095
May 2011 Cost Containment Measures		
Reduction to Community Placement Plan Funding	\$9,685,000	\$461,190
Rate Equity and Negotiated Rate Control	\$6,008,000	\$286,095
Annual Program Fee	\$3,600,000	\$171,429
Mixed Payment Rates for ARM Facilities	\$2,255,000	\$107,381
Maximize Generic resources - Education Services	\$13,696,000	\$652,190
Supported Living Services - Maximize Resources	\$9,948,000	\$473,714
ndividual Choice Day Services	\$12,839,000	\$611,381
Maximize resources - Behavior Services	\$4,893,000	\$233,000
Fransportation Access Plans	\$1,473,000	\$70,143
Subtotal	\$64,397,000	\$3,066,524
Total New Reductions - POS	\$252,097,000	\$12,004,619
Prevention Program Reduction	\$13,647,000	\$462,060

Source: State data provided by ARCA.

Finance spokesman **H.D. Palmer** said his department has different data showing the state did not miss its sales tax target by the controller's estimate of \$139.4 million (12.5 percent). It was not yet clear where Finance will land on the July share of the \$4 billion tax windfall assumption.

He cautioned against assuming the state will pull the trigger on the additional cuts this year.

"A lot of things still have to happen that are going to have a far greater impact relative to what happens to the trigger," Palmer said. "The biggest is when we revise our economic and revenue forecast in the fall."

Read more: <a href="http://blogs.sacbee.com/capitolalertlatest/2011/08/california-revenues-miss-mark-10-percent-july-2011.html#ixzz1UZKQ8XvD">http://blogs.sacbee.com/capitolalertlatest/2011/08/california-revenues-miss-mark-10-percent-july-2011.html#ixzz1UZKQ8XvD</a>

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STATE OF CALIFORNIA-HEALTH AND HUMAN SERVICES AGENCY

EDMUND G. BROWN JR., Governor

### DEPARTMENT OF DEVELOPMENTAL SERVICES

1600 NINTH STREET, Room 320, MS 3-9 SACRAMENTO, CA 95814 TDD 654-2054 (For the Hearing Impaired) (916) 654-1958



June 16, 2011

TO:

REGIONAL CENTER DIRECTORS AND BOARD PRESIDENTS

SUBJECT:

MARCH 2011 TRAILER BILL LANGUAGE AFFECTING REGIONAL

**CENTERS** 

The purpose of this correspondence is to transmit a summary of the recently enacted Trailer Bill, SB 74 (Chapter 9, Statutes of 2011) that directly affects regional centers or the developmental services system. Trailer Bill Language (TBL) contains an urgency clause, and was therefore effective immediately upon passage, March 24, 2011. Regional centers should continue to educate their communities regarding these legislative changes. While this correspondence provides a high level summary of the TBL, a complete and thorough review of TBL (see <a href="https://www.leginfo.ca.gov">www.leginfo.ca.gov</a>) is imperative for regional centers' statutory compliance. While the effective date of the language in SB 74 is March 24, 2011, additional clarifying information regarding implementation is included in several areas below.

Regional Center Board Composition

<u>TBL Section 2</u>: Section 4622.5 was added to the Code, requiring by August 15 of each year, the governing board of each regional center to submit to the Department of Developmental Services (Department) detailed documentation, as determined by the Department, demonstrating that the composition of the board is in compliance with Section 4622.

<u>Implementation</u>: The Department will soon provide regional centers with a format for the reporting of all required information by August 15, 2011.

Regional Center Board Contracting Policy

TBL Section 3: Section 4625.5 was added to the Code, requiring the governing board of each regional center to adopt and maintain a written policy requiring the board to review and approve any regional center contract of two hundred fifty thousand dollars (\$250,000) or more, before entering into the contract. No regional center contract of two hundred fifty thousand dollars (\$250,000) or more is valid unless approved by the governing board of the regional center in compliance with its written policy. Contracts do not include vendor approval letters issued by regional centers pursuant to Title 17, California Code of Regulations (Title 17), section 54322.

"Building Partnerships, Supporting Choices"

Regional Center Directors and Board Presidents June 16, 2011 Page two

Implementation: This statutory requirement for governing board review is applicable to contracts of \$250,000, or more, entered into as of the effective date of the TBL, i.e., March 24, 2011. The law is applicable to all Operations and Purchase of Service contracts for, or over \$250,000, whether multi-year or not.

### **Conflict of Interest**

TBL Section 4: Section 4626 was amended requiring the Department to give a very high priority to ensuring that regional center board members and employees act in the course of their duties solely in the best interest of regional center consumers and their families without regard to the interests of any other organization with which they are associated or persons to whom they are related. Board members, employees, and others acting on the regional center's behalf, as defined in Title 17, must be free from conflicts of interest that could adversely influence their judgment, objectivity, or loyalty to the regional center, its consumers, or its mission. A person with a developmental disability who receives employment services through a regional center provider shall not be precluded from serving on the governing board of a regional center based solely upon receipt of these employment services.

The Department must ensure that no regional center employee or board member has a conflict of interest with an entity that receives regional center funding, including, but not limited to, a nonprofit housing organization and an organization qualified under Section 501(c)(3) of the Internal Revenue Code, that actively functions in a supporting relationship to the regional center.

The Department is required to develop and publish a standard conflict-of-interest reporting statement. The conflict-of-interest statement must be completed by each regional center governing board member and each regional center employee specified in Title 17 including, at a minimum, the executive director, and every administrator, program director, service coordinator, and employee who has decision-making or policymaking authority or authority to obligate the regional center's resources.

Every new regional center governing board member and regional center executive director must complete and file the conflict-of-interest statement described above with his or her respective governing board within 30 days of being selected, appointed, or elected. Every new regional center employee referenced above and every current regional center employee referenced above accepting a new position within the regional center must complete and file the conflict-of-interest statement with his or her respective regional center within 30 days of assuming the position. Every regional center board member and employee referenced above must complete and file the conflict-of-interest statement by August 1 of each year.

Regional Center Directors and Board Presidents June 16, 2011 Page three

Every regional center board member and employee referenced above must complete and file a subsequent conflict-of-interest statement upon any change in status that creates a potential or present conflict of interest. A change in status includes, but is not limited to, a change in financial interests, legal commitment, regional center or board position or duties, or both, or outside position or duties, or both, whether compensated or not. The governing board must submit a copy of the completed conflict-of-interest statements of the governing board members and the regional center executive director to the Department within 10 days of receipt of the statements.

A person who knowingly provides false information on a conflict-of-interest statement will be subject to a civil penalty in an amount up to fifty thousand dollars (\$50,000), in addition to any civil remedies available to the Department. An action for a civil penalty may be brought by the Department or any public prosecutor in the name of the people of the State of California.

The director of the regional center must review the conflict-of-interest statement of each regional center employee referenced above within 10 days of receipt of the statement. If a potential or present conflict of interest is identified for a regional center employee that cannot be eliminated, the regional center must, within 30 days of receipt of the statement, submit to the Department a copy of the conflict-of-interest statement and a plan that proposes mitigation measures, including timeframes and actions the regional center or the employee, or both, will take to mitigate the conflict of interest.

The Department and the regional center governing board must review the conflict-of-interest statement of the regional center executive director and each regional center board member to ensure that no conflicts of interest exist. If a present or potential conflict of interest is identified for a regional center director or a board member that cannot be eliminated, the regional center governing board must, within 30 days of receipt of the statement, submit to the Department and the State Council on Developmental Disabilities a copy of the conflict-of-interest statement and a plan that proposes mitigation measures, including timeframes and actions the regional center governing board or the individual, or both, will take to mitigate the conflict of interest.

TBL Section 5: Section 4626.5 was added to the Code requiring each regional center to submit a conflict-of-interest policy to the Department by July 1, 2011, and post the policy on its Internet Website by August 1, 2011. The policy must contain the elements in this paragraph and be consistent with applicable law; define conflicts of interest; identify positions within the regional center required to complete and file a conflict-of-interest statement; facilitate disclosure of information to identify conflicts of interest; require candidates for nomination, election, or appointment to a regional center board, and applicants for regional center director to disclose any potential or present conflicts of

Regional Center Directors and Board Presidents June 16, 2011 Page four

interest prior to being appointed, elected, or confirmed for hire by the regional center or the governing board; and require the regional center and its governing board to regularly and consistently monitor and enforce compliance with its conflict-of-interest policy.

Implementation: Regional centers should assure they are taking action to comply with TBL and timeframes specified. Training for both employees and Board members is recommended. The Department is developing the required standard conflict-of-interest reporting statement, and it will soon be published.

<u>TBL Section 6</u>: Section 4627 was amended requiring the Department to monitor and ensure the regional centers' compliance with the laws governing conflict-of-interest. It also specifies that failure to disclose information required by these laws and related regulations may be considered grounds for removal from the board or for termination of employment. The Department is required to adopt emergency regulations by May 1, 2011, regarding conflict-of-interest reporting requirements.

<u>Implementation</u>: Emergency regulations are under development and will be promulgated shortly. The Department will monitor compliance through its fiscal audits and ongoing monitoring of regional centers.

Accountability and Transparency

TBL Section 7: Section 4629.5 was added to the Code, specifying that the Department's contract with a regional center must require the regional center to adopt, maintain, and post on its Internet Website a board-approved policy regarding transparency and access to public information. The transparency and public information policy must provide for timely public access to information, including, but not limited to, information regarding requests for proposals and contract awards, service provider rates, documentation related to establishment of negotiated rates, audits, and IRS Form 990. The transparency and public information policy must be in compliance with applicable law relating to the confidentiality of consumer service information and records, including, but not limited to, Section 4514.

To promote transparency, each regional center must include on its Internet Website, as expeditiously as possible, at least all of the following:

- Regional center annual independent audits.
- Biannual fiscal audits conducted by the Department.
- Regional center annual reports pursuant to Section 4639.5.
- Contract awards, including the organization or entity awarded the contract, and the amount and purpose of the award.
- Purchase of service policies.

Regional Center Directors and Board Presidents June 16, 2011 Page five

- The names, types of service, and contact information of all vendors, except consumers or family members of consumers.
- Board meeting agendas and approved minutes of open meetings of the board and all committees of the board.
- Bylaws of the regional center governing board.
- The annual performance contract and year-end performance contract entered into with the Department.
- The biannual Home and Community-Based Services Waiver program review conducted by the Department and the State Department of Health Care Services.
- The board-approved transparency and public information policy.
- The board-approved conflict-of-interest policy.
- Reports required pursuant to Section 4639.5.

The Department is required to establish and maintain a transparency portal on its Internet Website that allows consumers, families, advocates, and others to access provider and regional center information. Posted information on the Department's Internet Website transparency portal must include, but need not be limited to, all of the following:

- A link to each regional center's Internet Website information referenced above.
- Biannual fiscal audits conducted by the Department.
- Vendor audits.
- Blannual Home and Community-Based Services Walver program reviews conducted by the Department and the State Department of Health Care Services.
- Biannual targeted case management program and federal nursing home reform program reviews conducted by the Department.
- Early Start Program reviews conducted by the Department.
- Annual performance contract and year-end performance contract reports.

Implementation: If not already posted, regional centers must take immediate action to post the above information on the regional center's Internet home page. This requirement applies to the most current documents in each category and future applicable documents. Also, the Department has been asked if only vendors who have been providing services within the last two years should be included on the regional center's Internet Website. To reiterate, the law requires the names, types of service, and contact information of <u>all</u> (emphasis added) vendors, except consumers or family members of consumers.

Fiscal Accountability

TBL Section 8: Section 4629.7 was added to the Code requiring that all regional center contracts or agreements with service providers in which rates are determined through

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negotiations between the regional center and the service provider expressly require that not more than 15 percent of regional center funds be spent on administrative costs. Direct service expenditures are those costs immediately associated with the services to consumers being offered by the provider. Administrative costs include, but are not limited to, any of the following:

- Salaries, wages, and employee benefits for managerial personnel whose primary purpose is the administrative management of the entity, including, but not limited to, directors and chief executive officers.
- Salaries, wages, and benefits of employees who perform administrative functions, including, but not limited to, payroll management, personnel functions, accounting, budgeting, and facility management.
- Facility and occupancy costs, directly associated with administrative functions.
- · Maintenance and repair.
- Data processing and computer support services.
- Contract and procurement activities, except those provided by a direct service employee.
- Training directly associated with administrative functions.
- Travel directly associated with administrative functions.
- Licenses directly associated with administrative functions.
- Taxes.
- Interest.
- Property insurance.
- Personal liability insurance directly associated with administrative functions.
- Depreciation.
- General expenses, including, but not limited to, communication costs and supplies directly associated with administrative functions.

Implementation: All contracts or agreements with vendors with a negotiated rate must be amended to expressly require that not more than 15 percent of regional center funds be spent on administrative costs. This law is applicable to all negotiated rates and providers of such services, not just prospectively. Should it be determined that the negotiated rate is comprised of more than 15 percent administrative costs, adjustments must be made to comport with law.

With regard to the question of classifying profit, profit is revenue above cost and the statute only applies to cost. Typically, profit translates into a cost (i.e., wage/salary increase, bonus, etc.).

Section 4629.7 requires that all contracts between the Department and the regional centers require that not more than 15 percent of all funds appropriated through the

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regional center's operations budget be spent on administrative costs. "Direct services" includes, but is not limited to, service coordination, assessment and diagnosis, monitoring of consumer services, quality assurance, and clinical services. Administrative costs include, but are not limited to, any of the following:

- Salaries, wages, and employee benefits for managerial personnel whose primary purpose is the administrative management of the regional center, including, but not limited to, directors and chief executive officers.
- Salaries, wages, and benefits of employees who perform administrative functions, including, but not limited to, payroll management, personnel functions, accounting, budgeting, auditing, and facility management.
- · Facility and occupancy costs, directly associated with administrative functions.
- · Maintenance and repair.
- Data processing and computer support services.
- Contract and procurement activities, except those performed by direct service employees.
- · Training directly associated with administrative functions.
- Travel directly associated with administrative functions.
- Licenses directly associated with administrative functions.
- Taxes.
- Interest.
- Property insurance.
- Personal liability insurance directly associated with administrative functions.
- Depreciation.
- General expenses, including, but not limited to, communication costs and supplies directly associated with administrative functions.

Implementation: The requirement that regional centers expend no more than 15 percent of their operations allocation on administrative costs became effective March 24, 2011. The Department will monitor compliance through its fiscal audits of regional centers. The addition of the required language in the Department's contracts with regional centers is pending upcoming contract negotiations with the ARCA Contract Negotiations Committee.

TBL Section 9: Section 4639 was amended to specify that, beginning in Fiscal Year (FY) 2011-12, the independent fiscal audit conducted pursuant to this section of law can not be completed by the same accounting firm more than five times in every 10 years.

<u>Implementation</u>: For the FY 2011-12 audit, the regional center may not use an independent accounting firm that has been used five or more times in the previous ten years.

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<u>TBL Section 13</u>: Section 4652.5 was added to the Code, requiring any entity receiving payments from one or more regional centers to contract with an independent accounting firm for an audit or review of its financial statements subject to all of the following:

- When the amount received from the regional center(s) during the entity's fiscal year is more than or equal to two hundred fifty thousand dollars (\$250,000) but less than five hundred thousand dollars (\$500,000), the entity must obtain an independent audit or independent review report of its financial statements for the period. Consistent with Subchapter 21 (commencing with Section 58800) of Title 17, this also applies to work activity program providers receiving less than two hundred fifty thousand dollars (\$250,000).
- When the amount received from the regional center(s) during the entity's fiscal
  year is equal to or more than five hundred thousand dollars (\$500,000), the entity
  must obtain an independent audit of its financial statements for the period. This
  does not apply to payments made using usual and customary rates, as defined
  by Title 17, for services provided by regional centers, nor to state and local
  governmental agencies, the University of California, or the California State
  University.

An entity subject to the above must provide copies of the independent audit or independent review report and accompanying management letters, to the vendoring regional center within 30 days after completion of the audit or review. Regional centers receiving the audit or review reports must review and require resolution by the entity for issues identified in the report that have an impact on regional center services. Regional centers must also take appropriate action, up to termination of vendorization, for lack of adequate resolution of issues. Regional centers must notify the Department of all qualified opinion reports or reports noting significant issues that directly or indirectly impact regional center services within 30 days after receipt. The notification must include a plan for resolution of issues.

An independent review of financial statements must be performed by an independent accounting firm and must cover, at a minimum:

- An inquiry as to the entity's accounting principles and practices and methods used in applying them.
- An inquiry as to the entity's procedures for recording, classifying, and summarizing transactions and accumulating information.
- Analytical procedures designed to identify relationships or items that appear to be unusual.
- An inquiry about budgetary actions taken at meetings of the board of directors or other comparable meetings.
- An inquiry about whether the financial statements have been properly prepared in conformity with generally accepted accounting principles and whether any

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events subsequent to the date of the financial statements would have a material effect on the statements under review; and,

 Working papers prepared in connection with a review of financial statements describing the items covered as well as any unusual items, including their disposition.

An independent review report must cover, at a minimum:

- Certification that the review was performed in accordance with standards established by the American Institute of Certified Public Accountants.
- Certification that the statements are the representations of management.
- Certification that the review consisted of inquiries and analytical procedures that are lesser in scope than those of an audit; and,
- Certification that the accountant is not aware of any material modifications that need to be made to the statements for them to be in conformity with generally accepted accounting principles.

This new section also prohibits the Department from considering a request for adjustments to rates submitted in accordance with Title 17 by an entity receiving payments from one or more regional centers solely to fund either anticipated or unanticipated changes required to comply with the above requirements.

Implementation: The Department will be sending a letter to vendored entities/providers, based on a Uniform Fiscal System (UFS) data run, that are subject to this law. This letter will be posted on the Department's homepage and regional centers are encouraged to either post the letter on their Internet Websites, or link to it. Regional centers may have other communication avenues with service providers through which they will additionally want to disseminate this information.

Vendor (and regional center) compliance with these requirements will be monitored through audits. Revisions are being made to the Department's vendor audit protocols for the monitoring of compliance with this statute. Corresponding revisions to the DDS-ARCA Regional Center Vendor Audit Protocol, will be discussed for incorporation and regional center use in monitoring providers of residential services receiving funding from regional centers at the qualifying thresholds, or monitoring other vendors with the Department's approval pursuant to audit thresholds in regional centers' contract with the Department.

Lastly, to assist regional centers, the Department will send to regional centers an annual UFS data run identifying vendors/entities, subject to these statutory provisions. This run will be based on the prior State fiscal year expenditures in UFS although the statutory

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requirements and dollar thresholds for a fiscal review or audit, are based on the "entity's fiscal year". Given the Department does not have information on each impacted vendor's established fiscal year, the run to be sent to regional centers is simply to be a tool for indentifying an impacted vendor when conducting audits.

Regional Center Staffing

<u>TBL Section 10</u>: Section 4640.6 was amended extending the date that specific consumer to service coordinator caseload ratios do not apply. The caseload ratio of 1:66 is lifted until June 30, 2012 for consumers who have not moved from the developmental centers to the community since April 14, 1993, who are three years of age and older, and who are not enrolled in the Home and Community-Based Services Waiver program for persons with developmental disabilities.

This section was also amended to extend until June 30, 2012, suspension of the requirement that regional centers must have, or contract for, all of the following areas:

- Criminal justice expertise to assist the regional center in providing services and support to consumers involved in the criminal justice system as a victim, defendant, inmate, or parolee.
- Special education expertise to assist the regional center in providing advocacy and support to families seeking appropriate educational services from a school district.
- Family support expertise to assist the regional center in maximizing the effectiveness of support and services provided to families.
- Housing expertise to assist the regional center in accessing affordable housing for consumers in independent or supportive living arrangements.
- Community integration expertise to assist consumers and families in accessing integrated services and supports and improved opportunities to participate in community life.
- Quality assurance expertise, to assist the regional center to provide the necessary coordination and cooperation with the area board in conducting quality-of-life assessments and coordinating the regional center quality assurance efforts.

Medicaid Integrity

TBL Section 11: Section 4648.12 was added to the Code, immediately following Section 4648.1, stating that under federal and state law, certain individuals and entities are ineligible to provide Medicaid services. An individual, partnership, group association, corporation, institution, or entity, and the officers, directors, owners, managing employees, or agents thereof, that has been convicted of any felony or misdemeanor involving fraud or abuse in any government program, or related to neglect or abuse of an elder or dependent adult or child, or in connection with the interference

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with, or obstruction of, any investigation into health care related fraud or abuse, or that has been found liable for fraud or abuse in any civil proceeding, or that has entered into a settlement in lieu of conviction for fraud or abuse in any government program, within the previous 10 years, is ineligible to be a regional center vendor. The regional center can not deny vendorization to an otherwise qualified applicant whose felony or misdemeanor charges did not result in a conviction solely on the basis of the prior charges.

This new section requires that to ensure compliance with federal disclosure requirements and to preserve federal funding of consumer services, the Department must:

- Adopt emergency regulations to amend provider and vendor eligibility and disclosure criteria to meet federal participation requirements. The emergency regulations must address, at a minimum, disclosure requirements of current and prospective vendors, including information about entity ownership and control, contracting interests, and criminal convictions or civil proceedings involving fraud or abuse in any government program, or abuse or neglect of an elder, dependent adult, or child.
- Adopt emergency regulations to meet federal requirements applicable to vouchered services.
- Adopt nonemergency regulations to implement the terms of the above two sets of regulations within 18 months of the adoption of these emergency regulations.

Implementation: Emergency regulations are under development and will be promulgated shortly. Pursuant to the statutory language effective March 24, 2011, regional centers should not vendor any new applicants who are listed on either of the Internet Websites below:

Link to the State's Suspended and Ineligible Provider List - <a href="http://files.medical.ca.gov/pubsdoco/manuals\_menu.asp">http://files.medical.ca.gov/pubsdoco/manuals\_menu.asp</a>

Link to the Federal Office of Inspector General "exclusions database" - <a href="http://exclusions.oig.hhs.gov/">http://exclusions.oig.hhs.gov/</a>

Statewide Collaboration for Administrative Actions

<u>TBL Section 12</u>: Section 4648.14 was added to the Code, immediately preceding Section 4648.2, requiring the State Department of Social Services and the State Department of Public Health to notify the Department of any administrative action initiated against a licensee serving consumers with developmental disabilities. "Administrative action" includes, but is not limited to, all of the following:

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- The issuance of a citation requiring corrective action for a health and safety violation.
- The temporary or other suspension or revocation of a license.
- · The issuance of a temporary restraining order, and,
- The appointment of a temporary receiver pursuant to Section 1327 of the Health and Safety Code.

### Third-Party Liability

TBL Section 14: Article 2.6 (commencing with Section 4659.10) was added to Chapter 5 of Division 4.5 of the Code.

The provisions in this Article granted regional centers and the Department authority, such as Department of Health Care Services' has under the Medi-Cal program, to pursue third party recovery of the reasonable value of the service provided by the regional center. Third party liability (and subsequently, recovery) includes not only health insurance and health care services plans but also third parties and carriers who may be liable for an injury or wrongful death of a consumer.

Implementation: Effective March 24, 2011, regional centers and the Department have the authority to pursue third party recovery as specified in statute. Additional information regarding this change in law and implementation will be sent out shortly to regional centers under separate cover.

#### Service Provider Relief

TBL Section 15: Section 4791 was amended extending the sunset date until June 30, 2012, the provision that regional centers may temporarily modify personnel requirements, functions, or qualifications, or staff training requirements for providers, except for licensed or certified residential providers, whose payments are reduced by 4.25 percent pursuant to the amendments to Section 10 of Chapter 13 of the Third Extraordinary Session of the Statutes of 2009, as amended by Section 164 of Chapter 717 of the Statutes of 2010.

A temporary modification, effective during any agreed upon period of time between July 1, 2010, and June 30, 2012, may only be approved when the regional center determines that the change will not do any of the following:

- Adversely affect the health and safety of a consumer receiving services or supports from the provider.
- Result in a consumer receiving services in a more restrictive environment.
- Negatively impact the availability of federal financial participation.

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 Violate any state licensing or labor laws or other provisions of Title 17 of the California Code of Regulations not eligible for modification pursuant to this section.

A temporary modification must be described in a written services contract between the regional center purchasing the services and the provider, and a copy of the written services contract and any related documentation shall be retained by the provider and the regional center purchasing the services from the provider.

TBL also continued the suspension until June 30, 2012, the requirements described in Sections 56732 and 56800 of Title 17 requiring community-based day programs and inhome respite agencies to conduct annual reviews and to submit written reports to vendoring regional centers, user regional centers, and the Department. Also, from July 1, 2010, to June 30, 2012, a residential service provider, vendored by a regional center and whose payment is reduced by 4.25 percent pursuant to the amendments to Section 10 of Chapter 13 of the Third Extraordinary Session of the Statutes of 2009, as amended by Section 164 of Chapter 717 of the Statutes of 2010, is not required to complete quarterly and semiannual progress reports required in subdivisions (b) and (c) of Section 56026 of Title 17. During program review, the provider must inform the regional center case manager of the consumer's progress and any barrier to the implementation of the individual program plan for each consumer residing in the residence.

### 4.25 Percent Payment Reduction

TBL Section 16: Section 10 of Chapter 13 of the Third Extraordinary Session of the Statutes of 2009, as amended by Section 164 of Chapter 717 of the Statutes of 2010, was amended providing that to implement changes in the level of funding for regional center purchase of services, regional centers must reduce payments for services and supports provided pursuant to Title 14 (commencing with Section 95000) of the Government Code and Division 4.1 (commencing with Section 4400) and Division 4.5 (commencing with Section 4500) of the Code. From February 1, 2009, to June 30, 2010, regional centers were required to reduce all payments for these services and supports paid from purchase of services funds for services delivered on or after February 1, 2009, by 3 percent, and from July 1, 2010, to June 30, 2012, by 4.25 percent, unless the regional center demonstrates that a nonreduced payment is necessary to protect the health and safety of the individual for whom the services and supports are proposed to be purchased, and the Department has granted prior written approval.

Regional centers can not reduce payments for:

Supported employment services with rates set by Section 4860.

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- Services with "usual and customary" rates established pursuant to Section 57210 of Title 17 of the California Code of Regulations; and,
- Payments to offset reductions in Supplemental Security Income/State
   Supplementary Payment (SSI/SSP) benefits for consumers receiving supported and independent living services.

### **Best Practices**

<u>TBL Section 1</u>: Section 4620.3 was added to the Code, requiring the Department, in collaboration with stakeholders, to develop best practices for the administrative management of regional centers and for regional centers to use when purchasing services for consumers and families.

The Purchase Of Service best practices may vary by service category and may do all of the following: establish criteria determining the type, scope, amount, duration, location, and intensity of services and supports purchased by regional centers for consumers and their families; modify payment rates; and reflect family and consumer responsibilities, pursuant to Sections 4646.4, 4659, 4677, 4782, 4783, and 4784, and Government Code Section 95004.

The Department must ensure that implementation of best practices that impact individual services and supports are made through the individual program planning or individualized family service planning processes, and that consumers and families are notified of any exceptions or exemptions to the best practices and their appeal rights established in Section 4701.

This section also required the Department to submit the proposed best practices to the fiscal and applicable policy committees of the Legislature by no later than May 15, 2011.

Implementation: The Department completed the development of the proposals to achieve the required general fund savings following a lengthy stakeholder input process. The TBL for implementation of these General Fund savings proposals were submitted to the Legislature. Enactment of these proposals will occur through adoption of the State Budget for FY 2011-12. A list of the proposals submitted to the Legislature is enclosed and the Department will send additional correspondence once the State Budget has been enacted.

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If you have any questions regarding this correspondence, please contact Brian Winfield, Manager, Regional Center Operations Section, at (916) 654-1569.

Sincerely,

Original Signed By

RITA WALKER Deputy Director Community Operations Division

Enclosure

cc: Robert Baldo, ARCA

## FOR LEGISLATIVE REVIEW

PROPOSALS TO ACHIEVE
\$174 MILLION
GENERAL FUND SAVINGS
PURSUANT TO
WELFARE & INSTITUTIONS CODE
SECTION 4620.3



DEPARTMENT OF DEVELOPMENTAL SERVICES

MAY 16, 2011

# DEPARTMENT OF DEVELOPMENTAL SERVICES PROPOSALS TO ACHIEVE \$174 MILLION GENERAL FUND SAVINGS MAY 16, 2011

### INTRODUCTION

The Department of Developmental Services (the Department) is currently responsible under the Lanterman Developmental Disabilities Services Act (Lanterman Act) for ensuring that nearly 245,000 persons with developmental disabilities receive the services and support they require to lead more independent and productive lives and to make choices and decisions about their lives.

California provides services and supports to individuals with developmental disabilities in two ways: the vast majority of people live in their families' homes or other community settings and receive state-funded services that are coordinated by one of 21 non-profit corporations known as regional centers. A small number of individuals live in four state-operated developmental centers and one state-operated community facility. The number of consumers with developmental disabilities in the community served by regional centers is expected to grow in Fiscal Year (FY) 2011-12 to nearly 250,000. The number of consumers living in state-operated residential facilities is expected to decrease by the end of FY 2011-12 to 1,691.

As a result of the on-going fiscal crisis in California over the last few years, the Department's budget, along with the budgets for many other state departments, has been reduced. To address prior fiscal pressures, service rates established by statute or by the Department have been frozen for many years and rates negotiated by the regional centers were limited in 2008 with the establishment of median rate caps for new providers. During the development of the FY 2009-10 and FY 2010-11 Governor's Budgets, the Department with input from a workgroup comprised of regional centers, service provider representatives, advocacy groups, consumers and family members, and legislative staff developed proposals to reduce or restrict General Fund (GF) growth in the Department's budget. In FY 2009-10, the Department developed proposals that resulted in approximately \$334 million in GF savings and an additional \$200 million in FY 2010-11. Savings proposals impacted both the developmental centers and regional centers, and included a variety of strategies such as restructuring, reducing or suspending various services; restricting eligibility for certain services; and maximizing other available funding sources, primarily federal funds. Most proposals achieved some or all of the savings, with changes to respite exceeding the savings anticipated. In addition to these proposals, payments for regional center operations and to providers of consumer services were reduced by 3 percent in FY 2009-10 and an additional 1.25 percent in FY 2010-11.

Due to continuing and significant pressure on the GF, the Department's budget for FY 2011-12 was decreased by \$576.9 million GF, in addition to other reductions achieved through statewide budget items (e.g. state workforce reductions). Most of the changes necessary to achieve the savings have been identified and adopted by the Legislature. The reductions made to the Department's budget, totaling \$402.9 million GF, will be achieved through continuation of the 4.25 percent payment reduction for regional center operations and purchase of services, additional federal and other alternative funding, administrative cost limits for regional centers and service providers, enhanced auditing, third-party collections and accountability measures, reduced funding for developmental centers, reduced funding for the Prevention Program serving infants and toddlers at risk of a developmental delay or disability, and additional regional center operations reductions.

In addition to reductions in community services, the developmental center budget has continued to decline through closure of state-operated facilities, living unit consolidations, delays in infrastructure repairs, and through cost saving personnel initiatives. In the FY 2011-12 budget, the developmental centers budget was decreased through additional residence consolidations; staffing reductions; delay in infrastructure repairs; additional federal funding; an unallocated reduction; and statewide budget items such as hiring freezes, furloughs, and wage reductions. The Department's headquarters budget has also decreased significantly over the last several years and for the FY 2011-12 budget is impacted by the statewide budget items referenced previously.

This left \$174 million in GF reductions to be achieved through proposals developed by the Department and submitted to the Legislature for consideration. These proposals must be adopted by the Legislature before they can be implemented.

Consistent with the Department's on-going efforts to better align its budget with actual expenditures, a review of the most current expenditure information has identified a savings of \$55.6 million GF available in FY 2011-12 that further reduces the amount necessary to be achieved through legislative proposals. This review of expenditure information also identified \$28.5 million of one-time savings in the current year that will bridge the costs associated with implementation delays of the various proposals being submitted to the Legislature for the budget year.

To achieve the \$174 million savings, the Department considered reductions in headquarters and regional center operations. The Department identified reductions of \$39.3 million associated with contracts administered by the Department, proposals for increased federal financial participation, and additional reductions in regional center operations funding. After accounting for these

proposed reductions, \$79.1 million remained to be achieved through other proposals. All of the proposals are presented later in this document,

Throughout the process, there were many ideas and concepts that were discussed that have significant benefits to our system, but either could not be achieved within the short timeframe or would not generate immediate savings in the budget year. For example, the workgroups discussed: the need to reform the rate-setting systems; the potential benefit to restructuring the service codes used for billing: the need for more direct service providers doing background checks. coupled with increased training and vendorization changes; the value of having a designated benefits coordinator at each regional center; the need for federal, state and local governments to improve coordination of programs and funding: and the benefits and efficiencies of using technological advancements. The Department is committed to pursuing these ideas in the future, as the State's fiscal situation stabilizes and focus can be shifted to long-term improvements in the delivery of services.

### PROCESS FOR DEVELOPING PROPOSALS

As the Department bridges this fiscal crisis, we remain committed to maintaining the Lanterman Act entitlement to community-based services and the preservation of the individualized planning process mandated in the Lanterman and Early Intervention Services Acts. For the development of the savings proposals, also referred to in statute as best practices, the Department has undertaken a significant effort to ensure full input was received from consumers, family members, advocates, service providers, regional centers, and the community.

Initial input was received through a statewide survey that was made available through the Department's website, as well as e-mails and letters from over 9,000 interested individuals and organizations. Eight workgroups were subsequently established to provide advice to the Department on savings proposals in the topic areas of behavioral services; day/supported employment/work activity program services; Early Start Program services; health care and therapeutic services; independent and supported living services; residential services; respite services; and transportation services. Representation on each of the eight workgroups included consumers, family members, service providers, advocacy organizations and regional center representatives. The representatives were selected by six statewide organizations with broad interest in regional center services<sup>1</sup>, the Association of Regional Center Agencies<sup>2</sup>, statewide organizations who

<sup>1</sup> Statewide organizations with broad interest appointed a consumer/family member, a service provider and an organization representative. These organizations included Disability Rights California, State Council on Developmental Disabilities, People First of California, The ARC of California, State Employees International Union, and California Disability Community Action Network.

ARCA appointed an organization representative, a regional center employee involved in direct service

delivery and an Executive Director or Board Member of a regional center.

represent service providers in the specific topic areas<sup>3</sup>, and three organizations representing other aspects of our system<sup>4</sup>. Legislative staff also attended the workgroup meetings. The workgroup meetings began in March and continued through mid-April and included over 70 hours of discussion. The Department greatly appreciates the active participation of the workgroup members and their efforts to maintain the system while bridging these difficult budget times.

The savings proposals are intended to provide more uniformity and consistency in the administrative practices and services of the 21 regional centers, promote appropriateness of services, maximize efficiency of funding, and improve cost effectiveness. The Department considered the following in the development of the savings proposals: eligibility, duration, frequency, efficacy, community integration, service provider qualifications and performance, rates, parental and consumer responsibilities, and self-directed service options.

Changes in services based on the proposals will continue to be made through the individual program plan (IPP) or individualized family service plan (IFSP) processes. Consideration was given to the impacts of prior reductions in the specific service areas on consumers, families, and providers. For example, respite services were significantly impacted by the reductions made in 2009-10 to the extent there are no proposals directly associated with this service area.

### Public Forums

Following completion of the efforts by the eight workgroups, the Department developed savings proposals based on the discussions in the topic area workgroups, survey results, and other input received from the community. The Department presented these proposals at three public forums held in Los Angeles on May 5, 2011; Sacramento on May 6, 2011; and Oakland on May 9, 2011. Additional input from the community was received and considered, especially regarding the impacts of the proposals. Accessibility by teleconference was provided at each of the forums for those individuals interested in providing input but who were unable to attend the meetings in person.

The public forums were attended by over 1,000 participants with another 170 individuals joining by teleconference. The Department heard testimony from nearly 300 stakeholders during the three forums and received over 150 written comments. Based upon the input received at the public forums and further program and fiscal analysis, revisions were made to the proposals that had previously been published on the DDS website and provided to the public. Following are the final proposals for your consideration and approval.

<sup>&</sup>lt;sup>3</sup> Topic specific organizations appointed a consumer/family member, a service provider and an organization representative.

representative.

These organizations appointed one representative and included the DDS Consumer Advisory Committee,
University Centers of Excellence in Developmental Disabilities and an association representing individuals in
Developmental Centers (CASHPCR)

### PROPOSALS FOR ACHIEVING SAVINGS

1. Increasing Federal Funds for Regional Center Purchased Consumer Services.

### Summary:

Federal financial participation in the funding of regional center consumer services is a critical component of the State's budget. Currently, federal funding comprises nearly \$1.7 billion of the funding for regional center services. Through this proposal additional federal financial participation in the delivery of regional center consumer services is achieved, with a corresponding decrease in needed State GF dollars.

The Department, through the regional center system, operates a federally approved 1915 (c) Home and Community-Based Services Waiver (Waiver) with a projected 91,933 enrollees in FY 2011-12. Federal reimbursements for the Waiver program in FY 2011-12 are \$1.032 billion (includes Waiver services, clinical teams at regional centers, and administrative costs) per the January 2011 budget. The Department submitted a 1915 (i) State Plan Amendment (SPA) to the federal government in December 2009, with an October 1, 2009 effective date. Through this SPA, the Department will receive federal financial participation in the funding of services received by active regional center consumers (an estimated 40,000) with Medi-Cal benefits who do not meet the level of care criteria for the Walver. The January 2011 budget reflects an estimated \$160.8 million in federal reimbursement for regional center expenditures associated with the 40,000 consumers projected for coverage under this federal program. Federal funding is also received for the cost of day and transportation services provided to regional center consumers residing in intermediate care facilities. The January 2011 budget includes an estimated \$52.8 million in federal reimbursements associated with the cost of these services for the approximately 7,000 regional center consumers residing in these facilities. The Department also receives federal funding through the Money Follows the Person (MFP) Grant related to individuals moving from developmental centers. MFP funding is available to assist individuals in transitioning out of institutions, such as Lanterman Developmental Center, and provides 12 months of service funding upon relocation into a community setting. at an enhanced federal share. The May Revision budget updates federal funds to reflect implementation of the proposals included in this package.

Workgroup participants discussed possible new funding options through the federal 1915 (k) Community Living Options which becomes available to states in October 2011, as well as ways to expand receipt of federal funding through the Department's Home and Community-based Waiver, the 1915(i) SPA, and the federal MFP Grant in which the Department participates. This proposal assumes increased federal funding in all of these areas. Workgroup members also

recommended consumers and families provide a copy of their Medi-Cal, Medicare, and insurance cards at the time of the IPP to ensure federal and other resources are maximized. The Department's proposal includes this recommendation.

### Savings:

### FY 2011-12 savings

Total Funds (TF): \$0 (fund shift) GF: \$20,932,000

### FY 2012-13 savings

TF: \$0 (fund shift) GF: \$22,515,000

This proposal assumes more federal funding in the Department's budget by adding Voucher – Nursing Services to the Waiver (\$.5 million GF); claiming federal money at an enhanced federal match for the first 12 months of services under the MFP Grant for consumers moving from intermediate care, nursing and sub-acute facilities to integrated community living arrangements (\$3.4 million GF annually, \$1.9 million GF in FY 2011-12); capturing an additional 6 percent of federal funding for 12 months under the 1915 (k) option for eligible consumer services if such services are added to the State Medicaid Plan (\$1.2 million GF); receiving federal matching funds for the purchase of infant development programs for Early Start consumers with Medi-Cal (\$13.2 million GF); and obtaining additional federal funding based on updated expenditures for the 1915 (i) SPA (\$4.1 million GF).

### Implementation:

This proposal will be effective upon approval of the Legislature. The Department will include in its Waiver renewal request the addition of Voucher- Nursing Services for federal approval, effective October 1, 2011. Implementation of the proposals relative to the 1915 (k) option and obtaining federal financial participation for Early Start infant development programs will require approval of the federal government. Legislation will be needed to require the submittal of benefit cards.

### **Anticipated Impacts:**

Additional federal funds will be applied for and received reducing the use of General Fund. To maximize federal financial participation (FFP) and other funding sources, consumers and families will be requested to provide health care benefit cards to the regional centers for possible third-party billing for consumer services.

## 2. DECREASING DEPARTMENT OF DEVELOPMENTAL SERVICES HEADQUARTERS CONTRACTS

### Summary:

The Department contracts with a number of organizations to implement programs and projects that provide support, services, and technical assistance across all regional centers. The January 2011 budget included \$24.1 million (\$21.0 million GF) for system wide contracts. In addition to statewide reductions to the headquarters' budget, such as hiring freezes, furloughs, and wage reductions, the Department proposes to reduce six contracts and discontinue one non-mission critical projects, as follows:

Information Technology: The Department's contract with the state-operated data center for support of data systems and data processing will be reduced from \$4,517,000 to \$3,972,000, consistent with a similar reduction made in the current year due to operational efficiencies. This proposal and will save \$545,000 GF.

<u>Clients' Rights Advocacy</u>: The Department's contract with Disability Rights California to provide consultation, representation, training, investigation, and compliance with clients' rights will be held at the current year funding level of \$5.295 million for a savings of \$250,000 (\$200,000 GF).

Quality Assessment: The Department contracts with independent organizations to conduct surveys and analyses of consumers and family members about satisfaction with services and personal outcomes. This project will be reduced to \$3.235 million which does not reduce the contracts below their current year funding. In FY 2009-10, the Department achieved GF savings of \$2.287 million by consolidating Life Quality Assessment and Movers Study into one improved quality assurance project. This proposal will save \$530,000 (\$424,000 GF).

<u>Direct Support Professional Training (DSPT)</u>: The Department contracts with the California Department of Education to administer the DSPT training and testing through the Regional Occupational Programs. This contract will be reduced from \$3.582 million to \$3.442 million. This reduction will not affect the Department's ability to schedule DSPT trainings at Lanterman Developmental Center for staff that choose to work in the community. This proposal will save \$140,000 (\$85,000 GF).

Office of Administrative Hearings: The Department contracts with the Office of Administrative Hearings to conduct fair hearings required by the Lanterman Act and mediation and fair hearing services required by the California Early Intervention Services Act. The current year level of funding, \$3.15 million, will be maintained without affecting the rights of consumers and families to the fair hearing and mediation processes. This proposal will save \$250,000 (\$200,000 GF).

Special Incident Reporting/Risk Management: To maintain and increase federal Home and Community-Based Services Waiver funding, the Department contracts with an independent entity to conduct data analysis, training, site reviews, and provides data, training, and analytical services that mitigate and reduce special incidents. The Department will prioritize the work of this contractor such that federal concerns are addressed while achieving savings. This contract will be reduced from \$940,000 to \$840,000 and achieve savings of \$100,000 GF.

<u>Self-Directed Services - Training and Development:</u> The Department will reprioritize existing resources to develop and conduct the anticipated training associated with the Self-Directed Services Waiver, if and when it is approved by the federal government. The Waiver was submitted in 2008. This proposal will save \$200,000 GF.

### Savings:

### **FY 2011-12 savings**

TF: \$2,015,000 GF: \$1,754,000

### FY 2012-13 savings

TF: \$2,015,000 GF: \$1,754,000

#### Implementation:

These proposals will be effective upon approval of the Legislature. No statutory changes are required.

### **Anticipated Impacts:**

The savings will be achieved through the reduction of six statewide contracts and discontinuation of one non-mission critical project that will have no direct impact on consumers, families or service providers.

### 3. REDUCTIONS AND EFFICIENCY IN REGIONAL CENTER OPERATIONS FUNDING

### Summary:

The Department contracts with 21 private, nonprofit regional centers to provide, among other activities specified in law, intake and assessment and life long voluntary case management services to eligible individuals pursuant to the Lanterman Act. Regional centers were created in statute to provide fixed points of contact in the community for persons with developmental disabilities and their

families so they may have access to the services and supports best suited to them throughout their lifetime. In FY 2011-12, the regional centers are expected to serve over 250,000 consumers. The law requires that 85 percent of a regional center's operations funding is used for the provision of direct services.

Regional centers play a critical role in the Department's ability to receive and maintain federal funding for the delivery of consumer services. Currently, over \$1.7 billion in federal funding is included in the budget for regional center services. It is through the regional center system that the Department meets the federal requirements for the approved Home and Community-Based Services Waiver program. Regional centers are responsible for ensuring that eligible consumers who want to participate on the Waiver are enrolled, service providers meet the qualifications for providing Waiver services, individual program plans are developed and monitored, consumer health and welfare is addressed, and financial accountability is assured. Regional centers also play a similar role in meeting the federal requirements for the Department's receipt of federal funding in the day and transportation services of approximately 7,000 consumers residing in intermediate care facilities, and the 1915 (i) SPA under review by the Centers for Medicare and Medicaid Services.

The workgroup participants called for reductions to regional center operations as a component of the Department's reduction proposals. There was discussion regarding the implementation of efficiencies that would reduce regional center funding and staffing needs. This proposal achieves reductions through the implementation of provider electronic billing; the elimination of regional center staff positions<sup>5</sup>; funding for one-time costs associated with office relocations or modifications; and funding allocated to regional centers for accelerated enrollment of new Waiver participants (since under the 1915 (i) SPA the Department will receive federal funding for services to virtually all of the remaining Medi-Cal beneficiaries served by the regional centers who reside in non-institutional settings as defined by the federal government, and are not otherwise covered by another federal program). In addition, the proposal assumes an unallocated reduction to the operations budget.

Reductions to regional center operations of \$13.7 million were a component of proposals to achieve the \$334 reduction in FY 2009-10. Funding was eliminated for triennial quality assurance reviews, one-time funding was reduced for office relocations and modifications, and funding was reduced based on eligibility changes in the Early Start Program and the subsequent implementation of the Prevention Program. In addition, the FY 2011-12 budget for regional center operations was reduced by actions already taken by the Legislature totaling \$27.7 million (\$27.4 million GF) including continuation of the 4.25 percent

Regional center staff-related reductions include elimination of the positions associated with implementation of the Self-Directed Services Waiver for which federal approval has been pending since 2008; savings associated with the Department's overestimated need for community placement plan resources; and rollback of prior year staffing increases.

payment reduction, administrative cost limits, auditing requirements, conflict of interest requirements, staffing reductions, and increased federal funding.

#### Savings:

FY 2011-12 savings

TF: \$14.565,000 GF: \$14,132,000

# **FY 2012-13 savings**

TF: \$15,881,000 GF: \$15,015,000

The savings will be achieved through staff reductions, efficiencies and an unallocated reduction in operations, as follows:

Self Directed Services Waiver Reduced Staffing (\$0.9 million GF)

- Community Placement Plan Reduced Staffing (\$0.3 million GF) described later in this document under the Community Placement Plan proposal.
- Roll Back of Prior Year Staffing Increase (\$1.9 million GF)
- Reduced Accelerated Waiver Enrollment Funding (\$1.8 million GF)
- Administrative Efficiency Electronic Billing Process to All Providers (\$2.6 million TF, \$1.8 million GF; FY 2011-12 savings due to implementation lags are \$1.3 million TF, \$0.9 million GF)
- Eliminate Costs for Office Relocations and Modifications (\$3.0 million GF)
- Unallocated Reduction (\$5.4 million GF)

# Implementation:

This proposal will be effective upon approval of the Legislature. Legislation will be needed to implement the electronic billing administrative efficiencies.

# Anticipated Impacts:

The accumulated impact of reductions in regional center operations can impact the responsiveness to consumers, families and service providers; could result in increased case manager caseloads; and could impact the regional centers' ability to meet federal requirements for receipt of federal funding.

# 4. COMMUNITY PLACEMENT PLAN FUNDING

#### Summary:

As described in Welfare and Institutions Code section 4418.25, the Department has a statutory responsibility to ensure that individuals with developmental disabilities live in the least restrictive setting, appropriate to their needs. The law establishes a Community Placement Plan (CPP) process designed to assist regional centers in providing the necessary services and supports for individuals to move from developmental centers. It also provides the resources necessary to stabilize the community living arrangements of individuals who are at risk of placements in a developmental center (deflection).

Under the CPP process, each regional center develops and submits an annual CPP to the Department based on the needed resources, services, and supports for consumers moving from a developmental center, as well as the resources needed to prevent developmental center admission. The Department requests CPP funding through the budget process. CPP has to be implemented in accordance with the plan approved by the Department.

CPP has resulted in more people moving from, and reduced admissions to, the developmental centers. In the past five years, regional centers have facilitated the placement of 1,168 consumers and have reduced admissions. For example, in FY 2005-06, sixty-six (66) consumers were admitted to developmental centers with thirty-four (34) consumers admitted in FY 2009-10.

The Department closed Agnews Developmental Center in FY 2008-09 and the state-operated community facility, Sierra Vista, in FY 2009-10. The Department is in the process of closing Lanterman Developmental Center.

As part of the planning process, regional centers must forecast the dates consumers will move into the community as well as when resources will come on line. Often new vendors are needed and development of individualized resources, especially licensed residential arrangements, can take longer than anticipated. Consequently, the Department and each regional center are continuously harmonizing the amount of funds needed to implement the CPP.

The Department has conducted an extensive analysis of the funds budgeted, allocated, and expended and has determined that CPP can be reduced by \$10 million (\$7.3 million GF) by funding CPP closer to the amount actually needed in the current and immediately prior FYs. Of this amount, \$315,000 is reflected in the proposal to reduce regional center operations funding. This will result in maintaining the level of placements, deflections, start-up activities, and the operational resources needed to design and implement the very individualized CPP. This reduction will not impact the Department and regional center efforts to facilitate consumers moving from a developmental center or prevent admissions to a developmental center.

There were no changes to the CPP in the FY 2009-10 budget reduction process. CPP was not the subject of workgroup discussion.

#### Savings:

FY 2011-12 savings<sup>6</sup>

TF: \$9,685,000 GF: \$6,966,000

FY 2012-13 savings<sup>6</sup>

TF: \$9,685,000 GF: \$6,966,000

#### Implementation:

This proposal will be effective upon approval of the Legislature.

#### **Anticipated Impacts:**

CPP funds will be reduced to reflect actual annual expenditures based on review and analysis of the past two years of regional center needs to ensure continued placements of individuals residing in developmental centers into the community or the deflection from placement into institutions. This reduction will not impact the Department and regional center efforts to facilitate consumers moving from a developmental center or prevent admissions to a developmental center.

# 5. RATE EQUITY AND NEGOTIATED RATE CONTROL

#### Summary:

The rate setting methodologies for services funded by regional centers are specified in law. These methodologies include: negotiations resulting in a rate that does not exceed the regional center's median rate for that service, or the statewide median, whichever is lower, and the provider's usual and customary rate (U&C), which means the rate they charge the members of the general public to whom they are providing services. A 4.25 percent payment reduction to regional center funded services went into effect July 1, 2010 (a 3 percent reduction was previously in effect commencing February 2009), but did not apply to service providers with a U&C rate. The intent of the U&C exemption was for businesses that serve the general public without specialty in services for persons with developmental disabilities. This proposal clarifies that the exemption to the 4.25 percent payment reductions does not apply to providers specializing in services to persons with developmental disabilities. This proposal also calls for the Department to update the calculation of the regional center and statewide median rates, established as part of the 2008-09 budget reductions, applicable to new vendors providing services for which rates are set through negotiation. The

<sup>&</sup>lt;sup>6</sup> The remaining \$315,000 GF is reflected in the proposal, Reductions and Efficiency in Regional Center Operations Funding.

proposal only impacts providers who were not previously impacted by the 4.25 percent payment reduction and new providers of negotiated rate services.

This proposal is consistent with workgroup discussions regarding the U&C modification and suggestions that any rate changes be focused on new or higher rate providers.

#### Savings:

#### FY 2011-12 savings

TF: \$6,008,000 GF: \$3,432,000

#### **FY 2012-13 savings**

TF: \$14,312,000 GF: \$ 9,568,000

#### Savings Detail:

# 4.25 Percent Payment Reduction for Usual and Customary Rates

- Annual Savings: \$1.0 million (\$0.8 million GF)
- FY 2011-12 Savings: The annual savings is achievable in FY 2011-12 for savings of \$1.0 million (\$0.8 million GF)

#### Median Rates

- Annual Savings: \$13.3 million (\$7.0 million GF)
- FY 2011-12 Savings: \$5.0 million (\$2.6 million GF)

#### Implementation:

This proposal will be effective upon approval of the Legislature. The 4.25 percent payment reduction can be implemented immediately and the Department will update the median rates used by regional centers for new providers of applicable services effective October 1, 2011.

#### **Anticipated Impacts:**

The proposal only impacts providers who were not previously impacted by the 4.25 percent payment reduction and new providers of negotiated rate services.

#### 6. ANNUAL FAMILY PROGRAM FEE

#### Summary:

There are currently two family participation programs in the Department. The first is a Parental Fee for families with children ages 0 through 17 who have been placed out of the family home. The second is the Family Cost Participation Program (FCPP) for families of children ages 0 through 17 who receive day care, respite, and camping services. In response to State budget pressures, both programs were recently changed to increase parental participation.

This proposal establishes an annual family program fee in the amount of \$150 or \$200, depending on family income, that will be assessed for families of consumers receiving services from the regional centers who meet the following criteria:

- The child is under age 18.
- The child lives at home with their parent(s).
- The child is not eligible for Medi-Cal.
- The family's income is at or above 400 percent of the Federal Poverty Level (FPL) based upon family size.
- The child or family receives services beyond eligibility determination, needs assessment, and case management. Families of consumers who only receive respite, day care, and/or camping services are also excluded under the Annual Family Program Fee if assessed separately in the Family Cost Participation Program (FCPP).

The authorizing legislation would include an exemption process for families with special circumstances. Families with two or more children receiving regional center services would be charged only one fee.

#### Savings:

#### FY 2011-12 savings

TF: \$3,600,000 GF: \$3,600,000

#### FY 2012-13 savings

TF: \$7,200,000 GF: \$7,200,000

#### Implementation:

This proposal will be effective upon approval of the Legislature. The annual family program fee will be assessed by regional centers at the time of the development of the IPP/IFSP, but no later than June 30, 2012, and annually

thereafter. Legislation will be required for implementation and federal approval may be required for consumers in the Early Start Program.

#### **Anticipated Impacts:**

It is estimated that there will be over 42,000 families responsible for paying an Annual Family Program Fee. Families of consumers, ages 0 through 17, will be required to pay the fee when they receive services from a regional center, with the exception of eligibility determination, needs assessment, and case management services. If a family only receives respite, day care and camping services, they will not be subject to the fee, as they participate in the Family Cost Participation Program when receiving these services. An exemption process for families with special circumstances would be outlined in the authorizing legislation. Families with two or more children receiving regional center services would be charged only one fee.

# 7. Maintaining the Consumer's Home of Choice - Mixed Payment Rates in Residential Facilities with Alternative Residential Model (ARM) Rates

#### Summary:

Rather than a consumer having to leave their preferred residential living arrangement because their service and support needs have changed, this proposal allows for regional center payment of a lower rate that meets the needs of the individual while leaving intact the higher level of services and support for the other individuals residing in that home and the facility's ARM service level designation.

Current regulations for ARM facilities (Title 17, Section 56902) allow regional centers to negotiate a level of payment for its consumers that is lower than the vendored rate established by the Department (ARM rate). However, the vendor must still provide the same level of service (i.e. staffing ratios and hours, and consultant services) for which they are vendored (i.e. the designated ARM service level for the facility). This proposal would allow, pursuant to the consumer's IPP, and a written agreement between the regional center and residential provider, a lower payment rate for a consumer whose needs have changed but wants to maintain their residency in the home, without impacting the facility's ARM service level designation.

This concept was discussed in the Residential Services Workgroup for potential cost savings.

The majority of consumers living in 24-hour residential care reside in ARM facilities. The FY 2011-12 budget includes \$871.1 million to fund residential services for over 21,000 consumers living in over 4,700 community care facilities.

In the FY 2009-10 adopted budget reduction proposals, residential services were impacted by the implementation of the Uniform Holiday Schedule for Day Programs. When programs impacted by the holiday schedule were closed, residential facilities had associated increased staffing costs.

#### Savings:

**FY 2011-12 savings** 

TF: \$2,255,000 GF: \$1,364,000

FY 2012-13 savings

TF: \$4,176,000 TF: \$2,526,000

#### Implementation:

This proposal will be effective upon approval of the Legislature. For the consumer, a change in the level of residential services would be done through the IPP process, and subsequently through a contract between the regional center and residential service provider. If a consumer's needs subsequently increase, the services and the corresponding rate will be adjusted accordingly.

#### Anticipated Impacts:

Consumers will be able to stay in their home of choice. For the consumer, a change in the level of residential services would be done through the IPP process, and subsequently through a written agreement between the regional center and the residential provider. Although the rate for the service will decrease, the service provider staffing requirements would also be adjusted.

#### 8. MAXIMIZE UTILIZATION OF GENERIC RESOURCES - EDUCATION SERVICES

#### Summary:

Publicly funded school services are available to regional center consumers to age 22. The Lanterman Act requires the use of generic services to meet the needs of the consumers, as applicable, and further states that regional centers shall pursue all possible sources of funding for consumers receiving regional center services, including school districts (Welfare and Institutions Code section 4659). The California Education Code addresses education and related services to pupils 18 to 22 years of age. The Education Code lists services provided by the school system, including orientation and mobility services, school transition services, specialized driver training instruction, specifically designed

vocational education and career development, and transportation. For consumers who remain eligible for services through the public school system, this proposal requires the regional centers to use the generic education resources in lieu of purchasing day program, work/employment, independent living, mobility training and associated transportation services on their behalf. Regional centers may encourage schools to use existing vendors to meet consumer needs.

Workgroup participants recommended greater reliance on the educational system for services, as appropriate. Participants expressed the need to maximize service provision through the mandated transition plan for individuals with special education needs.

The budget reductions in FY 2009-10 required regional centers to use generic educational services for minor school aged children, with exceptions in statute.

#### Savings:

### FY 2011-12 savings

TF: \$13,696,000 GF: \$10,236,000

#### FY 2012-13 savings

TF: \$18,188,000 GF: \$13,593,000

#### Implementation:

This proposal will be effective upon approval of the Legislature. The IPPs of consumers 18 to 22 years of age receiving regional center funded day, independent living, and/or associated transportation services potentially impacted by the implementation of this proposal will need to be reviewed to determine eligibility for the generic educational services. The estimate assumes the use of generic education resources will be addressed through the IPP for consumers currently receiving the identified services through the regional center. All changes to existing plans will be done through the IPP process.

#### **Anticipated Impacts:**

Consumers, ages 18 to 22, based upon the services identified in their IPP, will receive generic education services through the public education system, rather than the regional centers.

#### 9. Supported Living Services: Maximizing Resources

#### Summary:

Supported Living Services (SLS) is a community living option that supports adult consumers who choose to live in homes they control through ownership, lease, or rental agreement. In supported living, a consumer pays for living expenses (e.g. rent, utilities, food, and entertainment) out of Social Security Income, work earnings or other personal resources. The regional center pays the vendor to provide the SLS. The consumer may also receive other kinds of publicly-funded services like Medi-Cal, mental health services, vocational services, and In-Home Supportive Services (IHSS).

It is estimated that for FY 2011-12, 9,803 consumers will receive SLS at a total cost of approximately \$383 million. In the past five years, the number of consumers using SLS has increased by 33 percent and expenditures have grown by 83 percent.

During workgroup meetings, participants discussed ways to maximize regional center funded services while maintaining the individualized nature of SLS. Consumers who share a household with other adults may also share common tasks. Savings for SLS could be accomplished through identifying the shared tasks that can be provided at the same time, provided each person's needs are met. Identifying, during IPP meetings, shared tasks, such as meal preparation and clean up, menu planning, laundry, shopping, general household tasks, and errands, would enable the SLS provider to provide efficiencies in SLS services.

A second area of discussion among participants was how the amount and type of SLS service is determined. Currently, most providers conduct this assessment as an important component of getting to know the consumer they will be supporting. The workgroup discussed the value of conducting an independent assessment when service needs are significant, while preserving the need for the provider to have a comprehensive understanding of the type and amount of services needed.

To maximize resources in SLS, this proposal would require regional centers to assess during IPP meetings whether there are tasks that can be shared by consumers who live with roommates. Secondly, an independent needs assessment will be required for all consumers who have SLS costs that exceed 125 percent of the annual statewide average cost of providing supported living service. The assessment would be completed by an entity other than the SLS agency providing service and be used during IPP meetings to determine the services provided are necessary and sufficient and that the most cost effective methods of service are utilized.

As part of FY 2009-10 reductions, SLS achieved savings of \$22.9 million in Total Funds and \$15.1 million in GF. Savings were associated with SLS vendors helping consumers get IHSS within five days of moving into supported living; regional centers reviewing SLS rates and only supplementing consumer's rent in extraordinary circumstances; and having consumers using SLS who share a home use the same SLS provider if possible.

#### Savings:

#### FY 2011-12 savings

TF: \$9,948,000 GF: \$5,461,000

#### **FY 2012-13 savings**

TF: \$19,896,000 GF: \$10,924,000

#### Savings Detail:

#### SLS - Independent Assessments

- Annual Savings: \$12.2 million (\$6.7 million GF)
- FY 2011-12 Savings: The savings will be phased-in throughout the first year; therefore, 50 percent of the annual savings is assumed in FY 2011-12 for \$6.1 million (\$3.4 million GF).

#### SLS - Shared Tasks

- Annual Savings: \$7.7 million (\$4.2 million GF)
- FY 2011-12 Savings: The savings will be phased-in throughout the first year; therefore, 50 percent of the annual savings is assumed in FY 2011-12 for \$3.8 million (\$2.1 million GF).

#### Implementation:

This proposal will be effective upon approval of the necessary statutory changes by the Legislature. Changes to an individual's SLS will be made through the IPP process.

#### Anticipated Impacts:

Consumers will receive SLS services as identified in their IPP. In some instances and where appropriate, some SLS services may be shared with

roommates. The independent assessment will be utilized by the IPP team when determining the appropriate level of services based on the consumer's needs.

#### 10. INDIVIDUAL CHOICE DAY SERVICES

#### Summary:

Over the past several years there has been extensive community discussion regarding best practices for delivery of day services. Consumers, family members, regional center staff, and vendors have publicly testified that the current array of day services options is insufficient to meet changing consumer needs. Young consumers want the opportunity to attend college and to develop the job skills necessary to get stable employment. Other adults want the opportunity to contribute to their community through volunteerism or simply have the flexibility to tailor when, where, and how often they attend a day program. A number of consumers want the opportunity to direct their day services.

Twenty-five percent of the regional center purchase of service budget is spent on Day Program and Habilitation Services (i.e., work services.) The Department estimates expenditures of nearly \$930 million in FY 2011-12 for these programs.

To achieve savings in FY 2009-10, the Department proposed three strategies that impacted day program services: expansion of the Uniform Holiday Schedule, an option for reduced programming for Seniors, and Custom Endeavor Option (CEO) to allow for more individualized services. The proposed GF savings were Uniform Holiday Schedule \$16.3 million; Senior Option \$1 million; and CEO \$12.7 million. However, only the Uniform Holiday Schedule change achieved savings. Virtually no savings were achieved for the Senior or CEO Options.

During recent workgroup meetings, the Senior and CEO Options, and the barriers associated with implementing them, were discussed. The workgroup members conveyed to the Department that savings were difficult to achieve due to regulatory restrictions on staffing ratios, not being able to backfill if a consumer chose a different option, and the difficulty of implementing the options within the current rate structure. Workgroup participants advised the Department to review individualized day program service options and address the barriers surrounding fixed staffing ratios and operating costs when proposing any individual choice options. The Residential Services workgroup raised concerns about the practice of some day programs ending the program day very early and returning consumers to their residence after a few hours, thereby shifting costs.

The Department considered the input from the workgroups and community concerning the importance of consumers having alternative choices to traditional day programs in its development of the FY 2011-12 proposals. Two of the proposals presented by the Department address the community's eagerness for

greater consumer choice in day services. These proposals also deal with the barriers expressed by providers in implementing the FY 2009-10 proposals.

<u>Tailored Day Program Service Option (TDS)</u>: TDS is designed to meet the needs of consumers who choose a program focused on their individualized needs and interests to develop or maintain employment and/or volunteer activities; maximize consumer direction of the service; permit pursuit of post secondary education; and increase the consumer's ability to lead an integrated and inclusive life. In this option, a consumer can choose to attend fewer program days, choose the hours of participation, or change the location. Through the IPP process, the consumer, vendor, and regional center can create a program tailored to the consumer's needs. Once the type and amount of service desired by the consumer is determined, the regional center and vendor can negotiate the appropriate hourly or daily rate. Staffing may be adjusted but must meet all health and safety requirements for the consumer and meet the consumer's tailored needs. Consumers currently engaged in Senior and CEO options will remain in those options, but regional centers will no longer be able to refer to those options.

Vouchered Community-Based Training Service Option (VCTS): VCTS is designed for consumers and/or parents who choose to directly hire a support worker to develop functional skills to achieve community integration, pursue post secondary education, employment, or participation in volunteer activities. A Financial Management Services entity will be available to assist the consumer in payroll activities and up to 150 hours of services are available each quarter.

Modified Full and Half-Day Program Attendance Billing: The proposal modifies the current billing for day programs that bill a daily rate. A full day of service is defined as at least 75 percent of the declared and approved program day; a half day of service is any attendance less than a full day of service. Currently, regulations governing the provision of day programs are silent on what constitutes a full or half-day for billing purposes. This proposal would ensure the consumer is receiving the level of services purchased. This requirement will not apply to TDS or VCTS services.

#### Savings:

FY 2011-12 savings

TF: \$12,839,000 GF: \$ 9,629,000

FY 2012-13 savings

TF: \$16,477,000 GF: \$12,358,000 The individual choice day service and modified billing proposals combined are designed to achieve the expected but unachieved savings associated with the Senior and CEO Options enacted in the 2009-10 budget process.

#### Savings Detail:

#### Tailored Day Program Service Option

- Annual Savings: \$9.4 million (\$7.0 million GF)
- FY 2011-12 Savings: The savings in FY 2011-12 assumes nine months of savings to address delays in identifying and implementing the various consumer driven options. This results in FY 2011-12 savings of \$7.0 million (\$5.3 million GF)

#### Vouchered Community-Based Training Service Option

- Annual Savings: \$5.2 million (\$3.9 million GF)
- FY 2011-12 Savings: The savings in FY 2011-12 assumes nine months of savings to address delays in identifying and implementing the various consumer driven options. This results in FY 2011-12 savings of \$3.9 million (\$2.9 million GF)

#### Modified Full and Half-Day Program Attendance

- Annual Savings: \$1.9 million (\$1.4 million GF)
- FY 2011-12 Savings: The annual savings is achievable in FY 2011-12 for savings of \$1.9 million (\$1.4 million GF)

#### Implementation:

This proposal will be effective upon approval of the necessary statutory changes by the Legislature. Implementation of the TDS and VCTS options will be individualized and phased in through the IPP process. Federal approval will be needed to receive federal funding for the VCTS program.

#### Anticipated Impacts:

Based upon their IPP, some consumers will elect to receive TDS or VCTS services for opportunities to develop or maintain employment and/or volunteer activities; maximize direction of their service; pursue post secondary education; and increase their ability to lead an integrated and inclusive life. The proposal

regarding half-day billings will ensure service providers are paid for the services they provide, based on the consumer's actual attendance.

# 11. MAXIMIZING RESOURCES FOR BEHAVIORAL SERVICES

# Summary:

Behavioral Services are services that provide instruction and environmental modifications to promote positive behaviors and reduce behaviors that interfere with learning and social interaction. Behavioral Services can include designing, implementing and evaluating teaching methods, consultation with specialists, and behavioral interventions. It can also include training for consumers and/or parents on the use of behavioral intervention techniques and home-based behavioral intervention programs that are implemented by parents for their children. Department regulations establish the qualifications for the various professionals delivering these services.

This proposal would require parents to verify receipt of Behavioral Services provided to their child. This proposal would also authorize the Department to promulgate emergency regulations to establish a new service to address the use of paraprofessionals in group practice behavioral intervention services and establish a rate.

Spending on Behavioral Services has increased steadily. Last year, nearly \$249 million was spent to provide services to over 20,000 consumers. This year, the Department anticipates spending over \$291 million on Behavioral Services.

During recent workgroup meetings, participants discussed whether having parents confirm the provision of Behavioral Services would reduce the unintended occurrence of incorrect billings. Behavioral Services provided to children are often frequent in occurrence, increasing the possibility of inaccurate billings.

Additionally, workgroup members felt that allowing qualified paraprofessionals to provide intervention services could result in cost savings. Participants considered that undergraduates studying in a field relevant to behavioral intervention and other individuals with experience working with people with developmental disabilities could, with sufficient supervision and training, provide some intervention services. Because these workers would be paraprofessionals operating with a group practice, the rate of pay could be lower while maintaining the quality and consistency of the service.

In FY 2009-10, the Department implemented statute calling for regional centers to purchase Behavioral Services consistent with evidence-based practices and addressing the role of parents in the treatment plan. The usefulness of an

intervention plan is now reviewed on a regular basis to ensure goals and objectives are met. These strategies were estimated to save \$21 million in GF (\$30 million in Total Funds). Savings were partially achieved.

#### Savings:

#### **FY 2011-12 savings**

TF: \$4,893,000 GF: \$3,852,000

### FY 2012-13 savings

TF: \$4,893,000 GF: \$3,852,000

#### Savings Detail:

# Parent Verification of Receipt of Services

- Annual Savings: \$2.7 million (\$2.0 million GF)
- FY 2011-12 Savings: The annual savings is achievable in FY 2011-12 for savings of \$2.7 million (\$2.0 million GF)

# Establish Paraprofessional Service

- Annual Savings: \$2.5 million (\$1.9 million GF)
- FY 2011-12 Savings: The annual savings is achievable in FY 2011-12 for savings of \$2.5 million (\$1.9 million GF)

#### Implementation:

This proposal will be effective upon approval of the Legislature. Statutory changes will be required to implement the parental verification. Regulations will be developed to add the paraprofessional services.

#### Anticipated Impacts:

A new paraprofessional option will be available to provide behavioral services at a lower rate. Parents will be required to confirm the provision of behavioral services.

# 12. Transfer Reduced Scope Prevention Program to the Family Resource Centers

#### Summary:

The Prevention Program was established on October 1, 2009, to provide services in the form of intake, assessment, case management, and referral to generic agencies for those infants and toddlers, 0 to 2 years of age, who are not eligible for Early Start services but who are at risk for developmental delay. The program was established subsequent to changing eligibility for the Early Start program to what is required for receipt of grant funding under the federal Individuals with Disabilities Education Act (IDEA), Part C. Prevention Program services are provided through the regional centers.

As of March 2011, there were 3,258 children in the Prevention Program. Regional centers are funded through a block grant, based on caseload. In FY 2010-11, \$18,150,000 of GF was allocated. The Prevention Program is currently budgeted at \$12 million for FY 2011-12.

This proposal would decrease the required functions of the Prevention Program to Information, resource, outreach, and referral; transfer responsibility for these functions to Family Resource Centers (FRC); and reduce funding to \$4.5 million in FY 2011-12 and \$2 million in FY 2012-13. Since approximately 3,200 children remain in the Prevention Program, this proposal assumes \$2.5 million for regional centers to complete services to the existing caseload and \$2 million for FRCs to serve new referrals. Beginning July 1, 2012, the program would be completely transferred to the FRCs through a contract between the Department and the Family Resource Center Network of California, or a similar entity.

Regional centers will continue to provide intake, assessment, and evaluation for the Early Start Program. Infants and toddlers ineligible for the Early Start or Lanterman Act Programs would be referred, with parental consent, to the FRCs.

The workgroup participants discussed the under utilization of the Prevention Program and suggested review for cost and program effectiveness.

In FY 2009-10, budget savings of \$54.5 million were achieved through narrowing the criteria for eligibility for the Early Start Program to what is required for the federal IDEA, Part C funding. Additional legislation was passed to discontinue the provision of non-federally required services. Parents were also required to use private insurance, if available, for services.

#### Savings:

#### **FY 2011-12 savings**

TF: \$7,500,000 GF: \$7,500,000

#### FY 2012-13 savings

TF: \$10,000,000 GF: \$10,000,000

The savings assumes a transition period for individuals currently in the Prevention Program and referral of new infants and toddlers to FRCs.

#### Implementation:

This proposal will be effective upon approval of the necessary statutory changes by the Legislature.

#### **Anticipated Impacts:**

Infants and toddlers, 0 through 2 years of age, who are not eligible for Early Start services will be referred to Family Resource Centers for services. Infants and toddlers who would have been receiving services in the Prevention Program administered by the regional center, will not receive case management services.

# 13. ENHANCING COMMUNITY INTEGRATION AND PARTICIPATION — DEVELOPMENT OF TRANSPORTATION ACCESS PLANS

#### Summary:

Current law provides that regional centers will not fund private, specialized transportation services for an adult consumer who can safely access and utilize public transportation when that transportation modality is available and will purchase the least expensive transportation modality that meets a consumer's needs as set forth in the IPP/IFSP. To maximize consumer community integration and participation and to address barriers to the most integrated transportation services, a transportation access plan would be developed at the time of the IPP, for consumers for whom the regional center is purchasing specialized transportation services or vendored transportation services from the consumer's day, residential or other provider receiving regional center funding to transport the consumer to and from day programs, work and/or day activities. The plan would address the services needed to assist the consumer in developing skills to access the most inclusive transportation option that can meet the consumer's needs. The Transportation Workgroup recommended the requirement for the development of transportation access plans.

The FY 2009-10 reduction proposals resulted in annual savings of \$39.9 million in Total Funds and \$36.6 million in General Funds in the area of transportation. In addition to the statutory provision above regarding the funding of private, specialized transportation services, the law specifies that the regional centers may now only fund transportation for a minor child living in the family residence if the family provides sufficient written documentation to demonstrate that it is unable to provide transportation for the child.

### Savings:

#### **FY 2011-12 savings**

TF: \$1,473,000 GF: \$1,075,000

#### FY 2012-13 savings

TF: \$2,945,000 GF: \$2,150,000

In addition to this proposal, transportation savings are also identified in the "Individual Choice Day Services" proposal and the "Maximize Utilization of Generic Resources - Education Services" proposal.

#### Implementation:

This proposal will be effective upon approval of the Legislature. Through the IPP process, transportation access plans will be developed for consumers as appropriate.

#### **Anticipated Impacts:**

Based upon their IPP, adult consumers currently receiving specialized or vendored transportation services will have a transportation plan for developing skills to access the most inclusive transportation option that meets the consumer's needs.

#### IMPLEMENTING LEGISLATION

Proposed legislation to implement these proposals is attached.

# Department of Developmental Services Proposals to Achieve \$174 Million in General Fund Savings

경기 수입 마련 이 모델리아 중이라도 그 그림을 하는데 보다가 된다.	2011-12			Annual				
		TF		GF		TF		GF
Reduced Expenditure Savings that Allow Reduction in Savings Required through Proposals	•	55,603,000		55,603,000	\$	55,603,000	3	55,603,000
Increasing Federal Funding for Regional Center			1		Γ			
Purchased Consumer Services	s		\$	20,932,000	\$		\$	22,515,000
Add Voucher - Nursing Services to the HCBS Waiver     Money Follows the Person for Residents of Institutional Settings	<b> </b>		\$	528,000	s		S	528,000
	\$		\$	1,881,000	\$		\$	3,464,00
Enhanced Funding from 1915(k) Medicaid State Plan	\$		\$	1,200,000	\$		3	1,200,00
<ul> <li>Obtain Federal Funding for Infant Development Program</li> <li>1915(i) New Expenditures</li> </ul>	\$		\$	13,223,000 4,100,000	\$		\$	13,223,00 4,100,00
				MONAUS TO	Y.			
Decreasing Department of Developmental     Services Headquarters Contracts	\$	2,015,000	\$	1,754,000	\$	2,015,000	\$	1,754,000
Information Technology Clients' Rights Advocacy Quality Assessment Direct Support Professional Training Office of Administrative Hearings Risk Management	\$	545,000		545,000	\$	545,000	\$	545,000
	\$	250,000 530,000	\$	200,000 424,000	\$	250,000 530,000	\$	200,000 424,000
	\$	140,000	s -	85,000	\$	140,000	3	85,00
	\$	250,000	\$	200,000	\$	250,000	\$	200,00
	\$	100,000	\$	100,000	\$	100,000	\$	100,000
Self Directed Services Training	18	200,000		200,000	<b>.</b> .	200,000	\$	200,000
3. Reduction and Efficiency in Regional Center								
Operations Funding	\$	14,565,000	\$	14,132,000	\$	15,881,000	\$	15,015,000
Self Directed Services Waiver Reduced Staffing     Community Placement Plan Reduced Staffing     Roll Back of Prior Year Staffing Increase	\$	861,000	\$	861,000	\$	861,000	\$	861,00
	\$	315,000	\$	315,000		315,000	\$	315,00
	3	1,902,000 1,771,000	\$	1,902,000 1,771,000		1,902,000	\$	1,902,00 1,771.00
<ul> <li>Reduced Accelerated Waiver Enrollment Funding</li> <li>Administrative Efficiency - Electronic Billing Process to All Providers</li> </ul>	\$	1,316,000	\$	883,000	S	2,632,000	Š	1,766,00
Eliminate One-Time Costs for Office Relocations and Modifications	\$	3,000,000	\$	3,000,000	\$	3,000,000	\$	3,000,00
Unallocated Reduction	\$	5,400,000	\$	5,400,000	\$	5,400,000	\$	5,400,000
Proposals Associated with Purchase of Consumer Services	1	71,897,000	\$	53,115,000	\$	107,772,000	•	79,137,000
4. Community Placement Plan Funding	•	9,685,000	3	6,966,000	\$	9,685,000	\$	6,966,000
5. Rate Equity and Negotiated Rate Control	\$	6,008,000	\$	3,432,000	\$	14,312,000	\$	9,568,000
5. Annual Family Program Fee	\$	3,600,000	\$	3,600,000	\$	7,200,000	\$	7,200,000
<ol> <li>Maintaining the Consumer's Home of Choice - Mixed Payment Rates in Residential Facilities with Alternative Residential Model (ARM) Rates</li> </ol>	\$	2,255,000	\$	1,364,000	\$	4,176,000		2,526,000
3. Maximize Utilization of Generic Resources : Education Services	8	13,696,000	\$	10,236,000	\$	18,188,000	1	13,593,000
i. Supported Living Services: Maximize Resources	\$	9,948,000	\$	5,461,000	\$	19,896,000	\$	10,924,000
0. Individual Choice Day Services	\$	12,839,000	\$	9,629,000	\$	16,477,000	\$	12,358,000
1. Maximizing Resources for Behavioral Services	\$	4,893,000	\$	3,852,000	\$	4,893,000	\$	3,852,000
Transfer Reduced Scope Prevention Program     to the Family Resource Centers	\$	7,500,000	\$	7,500,000	\$	10,000,000	\$	10,000,000
Enhancing Community Integration and     Participation - Development of Transportation     Access Plans	\$	1,473,000	\$	1,075,000	3	2,945,000	3	2,150,000
otal Reductions	15	144,080,000	* A	145,536,000	Š	181,271,000	\$	174,024,00

### DEPARTMENT OF DEVELOPMENTAL SERVICES

1600 NINTH STREET, Room 320, MS 3-9 SACRAMENTO, CA 95814 TDD 654-2054 (For the Hearing Impaired) (916) 654-1958



August 4, 2011

TO:

REGIONAL CENTER DIRECTORS AND BOARD PRESIDENTS

SUBJECT:

JUNE 2011 TRAILER BILL LANGUAGE AFFECTING REGIONAL

**CENTERS** 

The purpose of this correspondence is to transmit a summary of the recently enacted Trailer Bill (AB 104, Chapter 37, Statutes of 2011) that directly affects regional centers or the developmental services system. This trailer bill language (TBL) became effective July 1, 2011. Regional centers should continue to educate their communities regarding these legislative changes. While this correspondence provides a high level summary of the TBL, a complete and thorough review of TBL (see <a href="www.leginfo.ca.gov">www.leginfo.ca.gov</a>) is imperative for regional centers' statutory compliance. Clarifying information regarding implementation of TBL is included in several areas below.

#### **Health Benefit Cards**

TBL Sections 1, 8 and 9: Section 95020 of the Government Code (Gov. Code) and sections 4643 and 4646.4 of Welfare & Institutions Code¹ were amended, requiring that at the time of intake and assessment for Early Start or Lanterman Act services, and at the time of subsequent development, scheduled reviews, or modification of a consumer's Individualized Family Service Plan (IFSP) or Individual Program Plan (IPP), the consumer, or where appropriate, parents, legal guardian, or conservator must provide copies of any health benefit cards under which the consumer is eligible to receive health benefits, including, but not limited to, private health insurance, a health care service plan, Medi-Cal, Medicare, and TRICARE. If the individual, or, where appropriate, the parents, legal guardians, or conservators, have no such benefits, the regional center may not use that fact to negatively impact the services that the individual may or may not receive from the regional center.

# Vendor Electronic Billing (e-billing)

TBL Sections 2 and 7: Section 95020.5 was added to the Gov. Code and section 4641.5 was added, requiring that effective July 1, 2011, regional centers begin transitioning providers and vendors of services purchased through a regional center to electronic billing. "Electronic billing" is defined as the Regional Center e-Billing System web application provided by the Department of Developmental Services (Department).

"Building Partnerships, Supporting Choices"

<sup>&</sup>lt;sup>1</sup> All citations are to the Welfare and Institutions Code unless otherwise stated.

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All providers, vendors and contracted providers of services provided or purchased through a regional center must submit all billings electronically for services provided on or after July 1, 2012, with the exception of the following:

- A provider or vendor whose services are paid for by vouchers, as that term is defined in section 4512 (j).
- A provider or vendor who demonstrates that submitting billings electronically for services presents a substantial financial hardship for the provider.

<u>Implementation</u>: Regional centers are encouraged to develop and share with their community a timeline for, and immediately begin, transitioning vendors to e-billing over the course of the fiscal year.

Transfer Reduced Scope Prevention Program to the Family Resource Centers
TBL Sections 5 and 6: Section 4435 was amended stating that babies identified as
being at-risk who were in the prevention program as of June 30, 2011, are to continue in
the prevention program until the child reaches 36 months of age, the regional center
has determined the child is eligible for Early Start services, the regional center has
determined the child is eligible for Lanterman Act services, or June 30, 2012, whichever
date is earlier. Effective July 1, 2011, a regional center may not refer any at-risk babies
to the prevention program described in section 4435.

Section 4435.1 was added, stating that effective July 1, 2011, the Department shall establish a program for at-risk babies. "At risk babies" means children under 36 months of age who are not eligible for the Early Start or Lanterman Act programs, and whose genetic, medical, developmental, or environmental history is predictive of a substantially greater risk for developmental disability than that for the general population, the presence of which is diagnosed by qualified clinicians. Effective July 1, 2011, when a regional center intake and assessment determination is that a baby is an at-risk baby, the regional center will, with parental consent, refer the baby and family to the family resource center described below, for outreach, information, and referral services.

Effective July 1, 2011, the Department is required to contract with an organization representing one or more family resource centers which receive federal funds to provide outreach, information, and referral services to generic agencies for children under 36 months of age who are not eligible for the Early Start or Lanterman Act programs. The organization with which the Department contracts is to be an organization that supports families of young children with intellectual or developmental disabilities, and those at risk of intellectual or developmental disabilities by ensuring the continuance, expansion, promotion, and quality of local family support services, including coordination, outreach, and referral. The contract must ensure the expeditious delivery of outreach, information, and referral services to at-risk babies, and require the organization to

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establish a process with the applicable regional center or centers for referral of the atrisk baby to the regional center when the family resource center suspects that the child may be eligible for Early Start or Lanterman Act services.

Implementation: The Department has contracted with the Family Resource Center Network of California and Support for Families of Children with Disabilities (contractors) to carry out the requirements of section 4435.1. The program is known as the Prevention Resource and Referral Services. The contractors will deliver services through subcontracts with the local Family Resource Centers (FRC). Local FRCs are required to negotiate a Memorandum of Understanding (MOU) with their regional center by September 1, 2011. The MOU will specify the procedures by which the local FRCs shall accept referrals from the regional center and refer children to the regional center who may be exhibiting developmental concerns that necessitate evaluation by the regional center for Early Start or Lanterman Act services. Other MOU components shall include activities to ensure coordination between the FRCs and the regional centers. Regional centers will receive current year's prevention program funds based on their percent to total share of the June, 2011 Prevention Program (Status Code P) caseload. The Department previously notified regional centers not to allocate two percent of their current year Prevention Program funds to the FRCs.

# Enhancing Community Integration and Participation—Development of Transportation Access Plans

TBL Section 10: Section 4646.5 was amended to require that the planning process for the IPP also include the development of a transportation access plan for a consumer when all of the following conditions are met:

- The regional center is purchasing private, specialized transportation services or services from a residential, day, or other provider, excluding vouchered service providers, to transport the consumer to and from day or work services;
- The planning team has determined that a consumer's community integration and participation could be safe and enhanced through the use of public transportation services; and,
- The planning team has determined that generic transportation services are available and accessible.

To maximize independence and community integration and participation, the transportation access plan must identify the services and supports necessary to assist the consumer in accessing public transportation and comply with section 4648.35. These services and supports may include, but are not limited to, mobility training services and the use of transportation aides. Regional centers are encouraged to coordinate with local public transportation agencies.

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Implementation: Where applicable, at the time of development, review, or modification of the IPP, regional centers must develop the required transportation access plan. The Department will review the regional centers' implementation of this provision through the Department's IPP monitoring protocol, as part of the Home and Community Based Services Waiver monitoring or other Department monitoring activities.

### Maximize Utilization of Generic Resources—Education Services

TBL Section 13: Section 4648.55 was added, prohibiting a regional center from purchasing day program, vocational education, work services, independent living program, or mobility training and related transportation services for a consumer who is 18 to 22 years of age, if the consumer is eligible for special education and related education services and has not received a diploma or certificate of completion, unless the planning team determines that the consumer's needs cannot be met in the educational system or grants an exemption pursuant to section 4648(d). The exemption language in section 4648(d) states: "An exemption to the provisions of this section may be granted on an individual basis in extraordinary circumstances to permit purchase of a service identified in subdivision (a). An exemption shall be granted through the IPP process and shall be based on a determination that the generic service is not appropriate to meet the consumer's need. The consumer shall be informed of the exemption and the process for obtaining an exemption."

If the planning team determines that generic services can meet the consumer's day, vocational education, work services, independent living, or mobility training and related transportation needs, the regional center is to assist the consumer in accessing those services. To ensure that consumers receive appropriate educational services and an effective transition from services provided by educational agencies to services provided by regional centers, the regional center service coordinator, at the request of the consumer or, where appropriate, the consumer's parent, legal guardian, or conservator, may attend the individualized education program planning team meeting.

For consumers who are 18 to 22 years of age, who have left the public school system, and who are receiving regional center purchased services identified above on or before July 1, 2011, a determination is to be made through the IPP as to whether the return to the educational system can be achieved while meeting the consumer's needs. If the planning team determines that the consumer's needs cannot be met in the educational system, the regional center may continue to purchase the services identified above. If the planning team determines that generic services can meet the consumer's day, vocational education, work services, independent living, or mobility training and related transportation needs, the regional center must assist the consumer in accessing those services.

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For consumers who are 18 to 22 years of age, who have left school prior to July 1, 2011, but who are not receiving any of the regional center purchased services identified above the regional center is to use generic education services to meet the consumer's day, vocational education, work services, independent living, or mobility training and related transportation needs if those needs are subsequently identified in the IPP unless the consumer is eligible for an exemption, based on the criteria below. If the planning team determines that generic services can meet the consumer's day, vocational education, work services, independent living, or mobility training and related transportation needs, the regional center is to assist the consumer in accessing those services.

Implementation: The statutory provisions apply to all consumers 18-22 years of age, who are eligible for special education and related education services and have not received a diploma or certificate of completion, even if the regional center is currently purchasing day program, vocational education, work services, independent living program, or mobility training and related transportation services. For consumers 18 to 22 years of age, at the time of development, review, or modification of the IPP, each planning team must determine if generic educational services continue to or can meet a consumer's needs, or if extraordinary circumstances exist, and decide whether or not an exemption on that basis may be granted. Also, when the planning team determines, through the IPP process, that the generic (education) services are not appropriate to meet the consumer's needs, an exemption should be granted.

The Department will review the regional centers' implementation of this provision through the Department's IPP monitoring protocol, as part of the Home and Community Based Services Waiver monitoring or other Department monitoring activities.

# Maintaining the Consumer's Home of Choice—Mixed Payment Rates in Residential Facilities with Alternative Residential Model Rates

TBL Section 14: Section 4681.7 was added, stating that effective July 1, 2011, in order to maintain a consumer's preferred living arrangement and adjust the residential services and supports in accordance with changing service needs identified in the IPP, a regional center may enter into a signed written agreement with a residential service provider for a consumer's supervision, training, and support needs to be provided at a lower level of payment than the facility's designated Alternative Residential Model (ARM) service level. The regional center signed written agreement with the provider must ensure all of the following:

- Services provided to other facility residents comply with the applicable service requirements for the facility's approved service level pursuant to section 4681.1 and Title 17 of the California Code of Regulations;
- Protection of the health and safety of each facility resident;

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- Identification of the revised services and supports to be provided to the consumer within the ARM rate structure as part of the establishment or revision of an IPP; and,
- · Identification of the rate.

If the service needs of a consumer referred to above change such that the consumer requires a higher level of supervision, training, and support, the regional center must adjust the consumer's service level and rate to meet the consumer's changing needs.

A regional center is authorized to enter into a signed written agreement with a residential service provider for a consumer's needed services at a lower level of payment and staffing without adjusting the facility's approved service level. A signed written agreement for a lower level of payment and staffing may only be entered into when a regional center, a consumer, and the facility agree that the facility can safely provide the service and supports needed by the consumer, as identified in the IPP, at the lower level of payment with the payment options within the ARM rate structure and with associated ARM service level requirements.

<u>Implementation</u>: Compliance with this section of TBL will be monitored through the Department's fiscal audits of regional centers and vendors, as appropriate.

#### Maximizing Resources for Behavioral Services

<u>TBL Section 15</u>: Section 4686.3 was added, requiring the Department to adopt emergency regulations to address the use of paraprofessionals in group practice provider behavioral intervention services and establish a rate. The regulations must establish a rate and the educational or experiential qualifications and professional supervision requirements necessary for the paraprofessional to provide behavioral intervention services.

<u>Implementation</u>: Department staff is currently working on the needed regulations to implement the statutory provisions.

<u>TBL Section 16</u>: Section 4686.31 was added requiring any vendor who provides services as specified below to submit verification to the regional center for services provided to consumers who are under 18 years of age and residing in the family home. The Department must develop and post a standard form for vendors to complete and provide to the family for signature. The form must include, but not be limited to, the name and title of the vendor, the vendor identification number, the name of the consumer, the unique client identifier, the location of the service, the date and start and end times of the service, and a description of the service provided. The form must also

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include instructions for the parents or legally appointed guardians to contact the regional center service coordinator immediately if they are unable to sign the form.

The vendor must provide the parents or legally appointed guardians of a minor consumer with the Department form to sign. The form must be signed and dated by the parents or legally appointed guardians of a minor consumer and be submitted to the vendor providing services within 30 days of the month in which the services were provided. The vendor must submit the completed forms to the regional center together with the vendor's invoices for the services provided. If the parents or legally appointed guardians of a minor consumer do not submit a form to the vendor, the vendor must notify the regional center.

This requirement only applies to the following types of services: Behavior Analyst, Associate Behavior Analyst, Behavior Management Assistant, Behavior Technician (Paraprofessional), Behavior Management Consultant, Counseling Services, Tutor, Crisis Team-Evaluation and Behavioral Intervention, Tutor Services-Group, Client/Parent Support Behavior Intervention Training, and Parent-Coordinated Home Based Behavior Intervention Program for Autistic Children.

The failure of the parents or legally appointed guardians of a minor consumer to submit a verification of services to the vendor shall not be a basis for terminating or changing behavioral services to the minor consumer. Any changes to behavioral services shall be made by the consumer's planning team pursuant to section 4512.

Implementation: The Department notified regional centers of these new requirements in an email dated July 11, 2011. The required form is available on the Department's homepage at: <a href="http://www.dds.ca.gov/Forms/docs/DS5862.pdf">http://www.dds.ca.gov/Forms/docs/DS5862.pdf</a> in English, Spanish, Tagalog, Russian, Chinese, and Vietnamese. In a case where the vendor notifies the regional center the parent(s) or legally appointed guardian will not sign the form, the regional center should follow-up with the parent/legally appointed guardian to determine if services were delivered prior to making payment.

Also, as noted previously, release of the emergency regulations implementing the new classification of behavior technician (paraprofessional) is pending.

#### **Individual Choice Day Services**

TBL Sections 17 and 18: Sections 4688.1 and 4688.2 were amended prohibiting regional centers, effective July 1, 2011, from referring any additional consumers to alternative senior programs and alternative customized programs respectively.

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<u>Implementation</u>: While new service referrals are prohibited, consumers receiving services from these two program types, prior to July 1, may continue to do so.

TBL Section 19: Section 4688.21 was added, indicating that the Legislature places a high priority on opportunities for adults with developmental disabilities to choose and customize day services to meet their individualized needs; have opportunities to further the development or maintenance of employment and volunteer activities; direct their services; pursue postsecondary education; and increase their ability to lead integrated and inclusive lives. To further these goals, a consumer may choose a tailored day service or vouchered community-based training service, in lieu of any other regional center vendored day program, look-alike day program, supported employment program, or work activity program.

#### **Tailored Day Service**

A tailored day service must do both of the following:

- Include an individualized service design, as determined through the IPP and approved by the regional center, that maximizes the consumer's individualized choices and needs. This service design may include, but may not be limited to, fewer days or hours than in the program's approved day program, look-alike day program, supported employment program, or work activity program design; and flexibility in the duration and intensity of services to meet the consumer's individualized needs: and.
- Encourage opportunities to further the development or maintenance of employment, volunteer activities, or pursuit of postsecondary education; maximize consumer direction of the service; and increase the consumer's ability to lead an integrated and inclusive life.

The type and amount of tailored day service must be determined through the IPP process, and the IPP must contain, but not be limited to:

- A detailed description of the consumer's individualized choices and needs and how these choices and needs will be met; and,
- The type and amount of services and staffing needed to meet the consumer's individualized choices and needs, and unique health and safety and other needs.

The staffing requirements set forth in section 55756 of Title 17 of the California Code of Regulations and section 4851 (r) do not apply to a tailored day service. For currently vendored programs wishing to offer a tailored day service option, the regional center shall vendor a tailored day service option upon negotiating a rate and maximum units of service design that includes, but is not limited to:

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- A daily or hourly rate and maximum units of service design that does not exceed the equivalent cost of four days per week of the vendor's current rate, if the vendor has a daily day program rate; and,
- A rate and maximum units of service design that does not exceed the equivalent cost of four-fifths of the hours of the vendor's current rate, if the vendor has an hourly rate.

The regional center must ensure that the vendor is capable of complying with, and will comply with, the consumer's IPP, individual choice, and health and safety needs.

For new programs wishing to offer a tailored day service option, the regional center shall vendor a tailored day service option upon negotiating a rate and maximum units of service design. The rate paid to the new vendor shall not exceed four-fifths of the temporary payment rate or the median rate, whichever is applicable.

Effective July 1, 2011, and prior to the time of development, review, or modification of a consumer's IPP, regional centers must provide information about tailored day service to eligible adult consumers. A consumer may request information about tailored day services from the regional center at any time and may request an IPP meeting to secure those services.

Implementation: Entities/persons not currently vendored as day program, look-alike day program, supported employment program or a work activity program seeking vendorization to provide tailored day services, must be vendored under an existing, appropriate service code for day program, look-alike day program, supported employment program or a work activity program. When purchasing tailored day services from a day program, look-alike day program, supported employment program, or work activity program, the regional center shall sub code the expenditure accordingly:

- TDS Tailored Day Service "Big Claim" Program Code 00
- TDSC Tailored Day Service CPP Program Code 01 (This sub code should be used by the regional center during the fiscal year in which a consumer moves from a developmental center to the community.)

## Voucher - Community-based Training Service

A vouchered community-based training service is defined as a consumer-directed service that assists the consumer in the development of skills required for community integrated employment or participation in volunteer activities, or both, and the assistance necessary for the consumer to secure employment or volunteer positions or pursue secondary education. Implementation of vouchered community-based training service is contingent upon the approval of the federal Centers for Medicare and Medicaid Services (CMS). Vouchered community-based training service must be

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provided in natural environments in the community, separate from the consumer's residence. A consumer, parent, or conservator vendored as a vouchered community-based training service must utilize the services of a financial management services (FMS) entity, and the regional center must provide information about available FMS and assist the consumer in selecting a FMS vendor to act as co-employer. A parent or conservator is prohibited from being the direct support worker employed by the vouchered community-based training service vendor.

If the direct support worker is required to transport the consumer, the vouchered community-based training service vendor must verify that the direct support worker can transport the consumer safely and has a valid California driver's license and proof of insurance. The rate for vouchered community-based training service shall not exceed thirteen dollars and forty-seven cents (\$13.47) per hour. The rate includes employer-related taxes and all transportation needed to implement the service, except a consumer vendored as a vouchered community-based training service may also be eligible for a regional center-funded bus pass, if appropriate and needed. The rate does not include the cost of the FMS.

Vouchered community-based training services are limited to a maximum of 150 hours per quarter. The services to be provided and the service hours must be documented in the consumer's IPP. A direct support worker of vouchered community-based training service must be an adult who possesses the skill, training, and experience necessary to provide services in accordance with the IPP. Effective July 1, 2011, and prior to the time of development, review, or modification of a consumer's IPP, regional centers must provide information about vouchered community-based training service to eligible adult consumers. A consumer may request information about vouchered community-based training services from the regional center at any time and may request an IPP meeting to secure those services. The type and amount of vouchered community-based training service must be determined through the IPP process. And the IPP must contain, but not be limited to:

- A detailed description of the consumer's individualized choices and needs and how these choices and needs will be met; and,
- The type and amount of services and staffing needed to meet the consumer's individualized choices and unique health and safety and other needs.

Implementation: This vouchered option is in lieu of any other regional center vendored day program, look-alike day program, supported employment program, or work activity program. As specified in statute the implementation of vouchered community-based training service is contingent upon the approval of CMS. As such, the Department's submitted Home and Community-Based Services Waiver renewal application includes this service option with a requested effective date of October 1, 2011. Additionally, as

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the statute requires use of a FMS, implementing regulations defining and establishing the use of and rates for such services will be released shortly. When implemented upon receipt of CMS approval, the vouchered community-based day training service will also be available to consumers who are not Waiver beneficiaries.

TBL Section 21: Section 4690.6 was added, requiring activity centers, adult development centers, behavior management programs, and other look-alike day programs with a daily rate to bill regional centers for services provided to consumers in terms of half days of service and full days of service. "Full day of service" means a day in which the consumer's attendance is at least 65 percent of the declared and approved program day. "Half day of service" means any day in which the consumer's attendance does not meet the criteria for billing for a full day of service. A regional center may change the length of the declared and approved program day for a specific consumer to meet the needs of that consumer, upon the recommendation of the planning team. The regional center must set forth in the IPP the length of the consumer's program day and the reasons for the change in the length of the declared and approved program day. The definitions above do not apply to vendors of tailored day program service.

Implementation: Regional centers should ensure providers are aware of this provision and maintain appropriate documentation regarding individual consumer attendance. Such documentation should be reviewed during regional center and Department vendor audits. The Department will not be establishing half-day rates; the statute does not change the rate. The statute requires the vendor to <u>bill</u> for one-half of their current rate when a consumer attends the program for 65% or less of the program day.

Supported Living Services: Maximizing Resources

TBL Section 20: Section 4689 was amended stating that for consumers receiving supported living services (SLS) who share a household with one or more adults receiving SLS, efficiencies in the provision of service may be achieved if some tasks can be shared, meaning the tasks can be provided at the same time while still ensuring that each person's individual needs are met. These tasks may only be shared to the extent they are permitted under the Labor Code and related regulations, including, but not limited to, Industrial Welfare Commission Minimum Wage Order No. 15. The planning team, at the time of development, review, or modification of a consumer's IPP, for housemates currently in a supported living arrangement or planning to move together into a supported living arrangement, or for consumers who live with a housemate not receiving SLS who is responsible for the task, shall consider, with input from the service provider, whether any tasks, such as meal preparation and cleanup, menu planning, laundry, shopping, general household tasks, or errands can appropriately be shared. If tasks can be appropriately shared, the regional center shall purchase the prorated share of the activity. Upon a determination of a reduction in

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services the regional center must inform the consumer of the reason for the determination, and provide a written notice of fair hearing rights pursuant to section 4701.

To ensure that consumers in supported living arrangements receive the appropriate amount and type of supports, an independent assessment is required for consumers currently receiving, or initially entering, supported living who have SLS costs, or have an initial recommendation for service costs, that exceed 125 percent of the annual statewide average cost of SLS, as published by the Department commencing June 30, 2011. Commencing July 1, 2011, regional centers must identify consumers currently receiving SLS, whose annual SLS costs exceed 125 percent of the annual statewide average cost of SLS. The regional center must also identify consumers who have an initial recommendation for SLS costs that exceed 125 percent of the annual statewide average cost of SLS. For these consumers the regional center must arrange for an independent assessment to be completed prior to the next scheduled IPP for consumers currently in a supported living arrangement and within 30 days of identification of consumers with an initial recommendation for services. The independent assessment must be completed by an impartial entity or individual other than the SLS agency providing, or planning to provide, the service and shall be used during IPP meetings to assist the team to determine whether the services provided or recommended are necessary and sufficient and that the most cost-effective methods of service are utilized. Decisions about supported living shall be made by the IPP team.

The independent assessment process must adhere to all of the following:

SLS providers must conduct comprehensive assessments for the purpose of getting to know the consumer they will be supporting and developing a support plan congruent with the choices and needs of the individual and consistent with the principles of supported living set forth in the Lanterman Act and Title 17. The independent assessment is not intended to take the place of or repeat the service provider's comprehensive assessment. The purpose of the independent assessment is to provide an additional look at whether the SLS being provided, or being proposed for a person initially entering supported living, are necessary, sufficient, or cost-effective to meet the person's choices and needs, as determined by the comprehensive assessment and the planning team. The independent needs assessment may include, but is not limited to, use of natural and generic support, technology that provides support otherwise necessary through direct staffing hours, shared housing, support alternatives, learning methods, lifting and transferring, bathroom, grooming, meals, communication, transportation, mobility, emergency procedures, medication management, household responsibilities, personal needs, interpersonal relationships, and behavioral, medical, and overnight supports.

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- A consumer shall not be excluded from SLS based on an independent assessment.
- The entity or individual conducting independent assessments shall not be an employee of a regional center or the consumer's service provider. Current supported living providers may conduct independent assessments for consumers being supported, or about to be supported, by other providers. However, a provider who conducts an independent assessment may not provide direct services to a consumer it has assessed for a period of one year. Each regional center must publicly identify the entities and individuals it will use to conduct independent assessments. Regional centers must ensure there are sufficient independent assessors so that assessments can be provided when required without undue delay.
- Initial entry into supported living may not be delayed for more than 30 days following the determination to request an independent assessment due to the need for an independent assessment. If the independent assessment cannot be conducted within that time period, the individual may move into supported living with the amount of supports recommended by the service provider's comprehensive assessment and an additional IPP to consider the results of the independent assessment must be conducted when that assessment becomes available, if necessary. For individuals currently in a supported living arrangement, supports must continue at the same level while the independent assessment is being conducted.
- Independent assessors shall meet all of the following qualifications:
  - o Have a demonstrated understanding of the foundation of supported living as a service that assists an individual to live in his or her own home with supports as needed to be part of their community and of the principles and operational requirements of supported living set forth in the Lanterman Act and Title 17;
  - Have a demonstrated understanding of the IPP process and the legal rights of people with developmental disabilities in California; and,
  - Have experience with the provision of SLS in California.
- The Department must establish a rate of payment for an independent assessment.
- The planning team must consider the independent assessment along with the
  provider's assessment, if available, and any other relevant information in
  determining whether there should be any adjustment to the amount or type of
  supports currently being received by individuals in supported living arrangements
  or recommended for individuals initially entering supported living arrangements.
  Any decisions to reduce supports shall not be applied retroactively.

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- A consumer shall be reassessed every three years in conjunction with the consumer's IPP review to determine whether all services are necessary and sufficient and to ensure that the most cost-effective methods of service are being utilized.
- Individuals who are moving to a supported living arrangement or have moved to a supported living arrangement from a developmental center or state-operated community facility are not required to have an additional assessment during the first 12 months following placement.
- Upon a determination of a reduction in service, the regional center must inform
  the consumer of the reason for the determination, and provide a written notice of
  fair hearing rights pursuant to section 4701.
- Nothing precludes the completion of an independent assessment for other purposes.

Implementation: The purpose of the independent assessment is to provide an additional look at whether the SLS being provided to, or proposed for, the consumer are necessary, sufficient, or cost-effective to meet the consumer's choices and needs. Commencing July 1, 2011, regional centers must identify consumers currently receiving SLS, whose annual SLS costs exceed 125 percent of the annual statewide average cost of SLS. The regional center must also identify consumers who have an initial recommendation for SLS costs that exceed 125 percent of the annual statewide average cost of SLS. For these consumers the regional center must arrange for an independent assessment to be completed prior to the next scheduled IPP for consumers currently in a supported living arrangement and within 30 days of identification of consumers with an initial recommendation for services. As required by law, the Department has published on its homepage the annual statewide average cost of SLS, and 125 percent of the annual statewide average cost of SLS. Commencing July 1, 2011, the annual average cost of SLS is \$44,196 and 125 percent of the average annual cost of SLS is \$55,245.

Regional centers shall use <u>only</u> one of the following service codes when purchasing an independent assessment: 1) Supported Living Services, Service Code 896, if the assessor is a current SLS vendor, or 2) Independent Living Specialist, Service Code Independent Living Specialist - Service Code 635. Use of any other service code (Ex. 056) previously used for independent assessments must be discontinued.

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When purchasing the independent assessment under either of these service codes, the purchase should additionally be sub coded as:

INAS – Independent Assessment "Big Claim" Program Code 00

The rate for an independent assessment under both service code 896 and 635 can not exceed \$50.00 an hour nor \$1,000 in total.

**Annual Family Program Fee** 

TBL Section 22: Section 4785 was added, stating that effective July 1, 2011, regional centers must assess an annual family program fee, as described below, from parents whose adjusted gross family income is at or above 400 percent of the federal poverty level based upon family size and who have a child to whom all of the following apply:

- The child has a developmental disability or is eligible for Early Start services;
- The child is less than 18 years of age;
- The child lives with his or her parent;
- The child or family receives services beyond eligibility determination, needs assessment, and service coordination; and,
- The child does not receive services through the Medi-Cal program.

An annual family program fee shall not be assessed or collected if the child receives only respite, day care, or camping services from the regional center, and a cost for participation is assessed to the parents under the Family Cost Participation Program. The annual family program fee shall be initially assessed by a regional center at the time of the development, scheduled review, or modification of the IPP or IFSP, but no later than June 30, 2012, and annually thereafter. Application of the annual family program fee to children zero through two years of age, is contingent upon necessary approval by the United States Department of Education.

The annual family program fee for parents described above shall be two hundred dollars (\$200) per family, regardless of the number of children in the family with developmental disabilities or who are eligible for services under Early Start. Parents who demonstrate to the regional center that their adjusted gross family income is less than 800 percent of the federal poverty level shall be required to pay an annual family program fee of one hundred fifty dollars (\$150) per family, regardless of the number of children in the family with developmental disabilities or who are eligible for Early Start.

At the time of intake or at the time of development, scheduled review, or modification of a consumer's IPP or IFSP, but no later than June 30, 2012, the regional center must provide to parents described above a form and an envelope for the mailing of the annual family program fee to the Department. The form, which must include the name

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of the children in the family currently being served by a regional center and their unique client identifiers, must be sent, with the family's annual program fee, to the Department. The Department will notify each regional center at least quarterly of the annual family program fees collected.

The regional center must, within 30 days after notification from the Department, provide a written notification to the parents from whom the Department has not received the annual family program fees. Regional centers must notify the Department if a family receiving notification has failed to pay its annual family program fees based on the subsequent notice. For these families, the Department will pursue collection pursuant to the Accounts Receivable Management Act (Chapter 4.3 (commencing with section 16580) of Part 2 of Division 4 of Title 2 of the Gov. Code).

A regional center may grant an exemption to the assessment of an annual family program fee if the parents demonstrate any of the following:

- That the exemption is necessary to maintain the child in the family home;
- The existence of an extraordinary event that impacts the parents' ability to pay
  the fee or the parents' ability to meet the care and supervision needs of the child;
  or,
- The existence of a catastrophic loss that temporarily limits the ability of the
  parents to pay and creates a direct economic impact on the family. Catastrophic
  loss may include, but is not limited to, natural disasters, accidents involving, or
  major injuries to, an immediate family member, and extraordinary medical
  expenses.

Services may not be delayed or denied for a consumer or child based upon the lack of payment of the annual family program fee. "Parents" means the parents, whether natural, adoptive, or both, of a child with developmental disabilities under 18 years of age. Parents described above are jointly and severally responsible for the annual family program fee, unless a court order directs otherwise.

"Total adjusted gross family income" means income acquired, earned, or received by parents as payment for labor or services, support, gift, or inheritance, or parents' return on investments. It also includes the community property interest of a parent in the gross adjusted income of a stepparent. The total adjusted gross family income shall be determined by adding the gross income of both parents, regardless of whether they are divorced or legally separated, unless a court order directs otherwise, or unless the custodial parent certifies in writing that income information from the noncustodial parent cannot be obtained from the noncustodial parent and in this circumstance only the income of the custodial parent shall be used to determine the annual family program fee.

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This new law sunsets on June 30, 2013, and as of January 1, 2014, is repealed, unless a later enacted statute, that becomes operative on or before June 30, 2013, deletes or extends the dates on which it becomes inoperative and is repealed.

Implementation: The Department will be sending out implementation information under separate cover. The Department will provide regional centers with the standard forms to be provided to families, and related instructions; information on the federal poverty level applicable for 2011; and, the interim process for exchange of information between regional centers and the Department.

4.25 Percent Payment Reduction

TBL Section 24: Section 10 of Chapter 13 of the Third Extraordinary Session of the Statutes of 2009, as amended by Section 16 of Chapter 9 of the Statutes of 2011, was amended providing that to implement changes in the level of funding for regional center purchase of services, regional centers must reduce payments for services and supports provided pursuant to Title 14 (commencing with section 95000) of the Gov. Code and Division 4.1 (commencing with section 4400) and Division 4.5 (commencing with section 4500). From February 1, 2009, to June 30, 2010, regional centers were required to reduce all payments for these services and supports paid from purchase of services funds for services delivered on or after February 1, 2009, by 3 percent, and from July 1, 2010, to June 30, 2012, by 4.25 percent, unless the regional center demonstrates that a nonreduced payment is necessary to protect the health and safety of the individual for whom the services and supports are proposed to be purchased, and the Department has granted prior written approval.

Regional centers shall not reduce payments for:

- Supported employment services with rates set by section 4860;
- Services with "usual and customary" rates established pursuant to Title 17 section 57210, except as provided below; and,
- Payments to offset reductions in Supplemental Security Income/State
   Supplementary Payment (SSI/SSP) benefits for consumers receiving supported and independent living services.

The exemption provided for above for services with a usual and customary rate shall not apply to payments for any of the following services:

- Crisis and behavioral services provided by a nationally certified or state-licensed professional, consistent with the professional's scope of practice, as set forth in the Business and Professions Code.
- Services of group practices providing behavioral intervention.
- Parent-coordinator home-based behavioral intervention for children with autism.
- Individual or family training.

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- Registered nurse services.
- Therapy services, including physical, speech, occupational, recreational, and music therapy.
- · Audiology services.
- · Independent living specialist services.
- · Translator and interpreter services.
- Mobility training, socialization training, or community integration training services.
- Community activities support, program support, or parenting support services.
- Personal assistance services.
- · Tutoring services.
- Creative arts services.
- Early start specialized therapeutic services.

<u>Implementation</u>: If the regional center has accepted a usual and customary rate as the rate of payment for any of the providers of services reflected in the list directly above, the regional center, effective July 1, 2011, must apply the 4.25 percent payment reduction.

TBL Section 23: Section 7502.5 was amended specifying that the total number of developmental center residents in the secure treatment facility at Porterville Developmental Center (PDC), including those residents receiving services in the PDC transition treatment program, shall not exceed 230. The Department shall not admit any persons into the secure treatment facility at PDC until the population of the secure treatment facility is less than 230 persons. To maximize federal financial participation, the Department shall not admit any more than 104 people who are ineligible to participate in programs certified for federal financial participation into the secure treatment facility at PDC.

If you have any questions regarding this correspondence, please contact Brian Winfield, at (916) 654-1569.

Sincerely,

ORIGINAL SIGNED BY BRIAN WINFIELD FOR

RITA WALKER
Deputy Director
Community Operations Division

cc: Robert Baldo, ARCA Mark Hutchinson, DDS



Attachment #7

F/ 805.884.7229 www.tri-counties.org

September, 2011

To Our Families and Persons Served by Tri-Counties Regional Center:

As you are aware, the State of California fiscal condition has continued to deteriorate. As a result, we are faced with significant challenges in ensuring that community based developmental services are preserved in our three counties. Every area of state government has been impacted by this fiscal crisis, including services provided by the regional centers. In Fiscal Year (FY) 2010/2011, the projected state budget deficit grew to \$25 billion. For FY 2011/2012, the Legislature and the Governor were required to make deep and painful budget reductions to many essential programs and services, including another cut to developmental services that includes the regional centers – this time in the amount of \$591 million.

Trailer Bill SB 74 (Chapter 9, Statutes of 2011) was enacted March 24, 2011, which includes several cost containment measures that directly affect regional centers or the developmental services system. Subsequently, the FY 2011/2012 Budget was signed on June 30, 2011, and additional cost containment measures in Trailer Bill AB 104 took effect July 1, 2011.

The \$591 million reduction to the developmental services system budget will affect the services received by many persons and their families served by Tri-Counties Regional Center (TCRC) and the providers in the community that provide these services. For any required modification to a person's Individualized Family Service Plan (IFSP) or Individual Program Plan (IPP), as a result of the changes in the law, the regional center must provide the appropriate written notification, pursuant to Government Code section 95007, or Welfare and Institutions Code section 4700. If your services are going to be affected, you will receive a letter from your TCRC Service Coordinator outlining the changes that will need to occur. This letter will also provide information about how to use a person centered planning process to evaluate your needs per your IFSP or IPP, your appeal rights under the law if you and your Service Coordinator are not

able to reach agreement, and information about any "exemptions" that are available based on extraordinary circumstances or extraordinary events as stated in the law.

Outlined below is a high level summary of the changes in the law impacting services provided by the regional center. You may also access further detailed information through the Department of Developmental Services (DDS) web site at www.dds.ca.gov. The home page on the TCRC web site at www.tri-counties.org will direct you to links for further information as well.

#### **General Standards**

- Composition of Regional Center Boards: Regional center boards, each year, must submit to the Department of Developmental Services (DDS) detailed documentation, as determined by DDS, demonstrating that the composition of the board is in compliance with Welfare & Institutions Code (WIC) 4622.
- Board Approval of Contracts: Regional center boards must adopt and maintain a written policy requiring the board to review and approve certain regional center contracts of \$250,000 or more before entering into the contract.
- Conflict of Interest: DDS is required to develop a standard conflict of interest (COI) reporting statement to be completed by each regional center governing board member and employee, as specified in law; regional centers must develop a COI policy, submit this policy to DDS, and post it on its website. DDS is required to monitor and ensure the regional centers' compliance with the laws governing COI.
- Transparency and Access to Public Information:
   The regional center board must adopt, maintain, and post on its website a board approved policy regarding transparency and access to public information.
   Additionally, certain information is specifically required to be posted on regional center websites, and certain information shall be made available to the public upon request.

- Administrative Cost Caps Regional Centers:
   Requires that all contracts between DDS and the
   regional centers require that not more than 15 per cent of all funds appropriated through the regional
   center's operations budget be spent on administrative costs.
- Regional Center Independent Audits: For the 2011-12 fiscal year and subsequent years, the independent fiscal audit of regional centers, pursuant to law, shall not be completed by the same accounting firm more than five times in every 10 years.
- Regional Center Staffing: The date that specific service coordinator caseload ratios do not apply has been extended. The caseload ratio of 1:66 is lifted until June 30, 2012, for persons who have not moved from the developmental centers to the community since April 14, 1993, who are 3 years of age or older, and who are not enrolled in the Home and Community-Based Services Waiver Program.
- Third Party Liability: Grants regional centers and DDS authority to pursue third party recovery of the reasonable value of the service provided by the regional center, including health insurance, health care services and carriers who may be liable for an injury or wrongful death.

#### **Prevention Services**

#### **Prevention Resource and Referral Services:**

Regional centers will continue serving Prevention Program babies, defined as being at-risk, until the earliest of: the child reaches age 36 months; the regional center has determined the child is eligible for Early Start services; or June 30, 2012. Effective July, 1, 2011, regional centers may no longer refer at-risk babies to the prior Prevention Program but instead refer at-risk babies to the Family Resource Centers. DDS shall contract with an organization representing one or more family resource centers to provide outreach, information, and referral services to generic agencies for children under 36 months of age who are not eligible for Early Start or Lanterman Act services.

#### **Best Practice Service Provisions**

 Mixed Payment Rates in Residential Facilities: In order to maintain a person's preferred living arrangement and adjust the residential services and supports in accordance with changing service needs identified in the IPP, a regional center may enter into a signed written agreement with a residential

- service provider for a person's supervision, training and support needs to be provided at a lower level of payment than the facility's designated Alternative Residential Model (ARM) service level.
- Maximize Utilization of Generic Resources Education Services: Regional centers are now prohibited from purchasing day program, vocational education, work services, independent living program, or mobility training and related transportation services for a person who is 18 to 22 years of age, if the person is eligible for special education and related education services and has not received a diploma or certificate of completion. The planning team may determine that the person's needs cannot be met in the educational system or grant an exemption in extraordinary circumstances pursuant to law.
- Maximize Resources Supported Living Services (SLS): For persons receiving supported living services (SLS) who share a household with one or more adults receiving SLS, efficiencies in the provision of service may be achieved if some tasks can be shared, meaning the tasks can be provided at the same time while still ensuring that each person's individual needs are met. To ensure that persons in supported living arrangements receive the appropriate amount and type of supports, an independent assessment is required for persons currently receiving, or initially entering, supported living who have SLS costs, or have an initial recommendation for service costs, that exceed 125 percent of the annual statewide average cost of SLS, as published by DDS commencing June 30, 2011.
- Maximize Resources Behavioral Services: DDS
  is required to adopt emergency regulations to address the use of paraprofessionals in group practice
  provider behavioral intervention services and establish a rate. Any vendor who provides services as specified in law is required to submit verification to the regional center for services provided to persons who are under 18 years of age and residing in the family home.
- Individual Choice Day Services: Regional centers are prohibited from referring any additional persons to alternative senior programs and alternative customized programs respectively. A person may choose a tailored day service or vouchered community-based training service, in lieu of any other regional center vendored day program, look-alike day program, supported employment program, or work activity program.

#### A tailored day service must:

- Include an individualized service design, as determined through the IPP and approved by the regional center, that maximizes the person's individualized choices and needs; and,
- Encourage opportunities to further the development or maintenance of employment, volunteer activities, or pursuit of postsecondary education; maximize person's direction of the service; and increase the person's ability to lead an integrated and inclusive life. It must not exceed the equivalent cost of four-fifths of the vendor's current daily or hourly rate.

A vouchered community-based training service is defined as a person-directed service that assists the person in the development of skills required for community integrated employment or participation in volunteer activities, or both, and the assistance necessary for the person to secure employment or volunteer positions or purse secondary education. Implementation of vouchered community-based training service is contingent upon the approval of the federal Centers for Medicare and Medicaid Services (CMS). Vouchered community-based training service must be provided in natural environments in the community, separate from the person's residence. The person must utilize the services of a financial management services (FMS) entity. These vouchered services are limited to a maximum of 150 hours per quarter.

 Transportation Access Plans: The planning process for the IPP shall include the development of a transportation access plan when the regional center purchases private, specialized transportation services from a residential, day, or other provider, excluding vouchered service provider, to transport the person to and from day or work services; a person's community integration and participation could be safe and enhanced through the use of public transportation; and generic transportation services are available and accessible.

#### **Family Related Provisions**

Annual Family Program Fee: Effective July 1, 2011, regional centers must assess an annual family program fee from parents whose adjusted gross family income is at or above 400 percent of the federal poverty level based upon family size and who have a child to whom all of the following apply:

- The child has a developmental disability or is eligible for Early Start Services;
- · The child is less than 18 years of age;
- · The child lives with his or her parent;
- The child or family receives services beyond eligibility determination, needs assessment, and service coordination; and,
- The child does not receive services through the Medi-Cal program.

An annual family program fee shall not be assessed or collected if the child receives only respite, day care, or camping services from the regional center, and a cost for participation is assessed to the parents under the Family Cost Participation Program. The annual family program fee shall be initially assessed at the time of review of the IPP or IFSP, but not later than June 30, 2012.

Benefit Cards: Parents, legal guardians, or conservators of persons served by the regional center are required to provide copies to the regional center of any health benefit cards under which the person served is eligible to receive health benefits, including but not limited to, private health insurance, a health care service plan, Medi-Cal, Medicare, and TRICARE. Such benefit cards shall be presented at the time of intake or assessment, and at the time of subsequent development, scheduled reviews or modification of an IPP or IFSP.

#### **Service Provider Related Provisions**

- 15% Administrative Cost Caps: All regional center contracts or agreements with service providers in which rates are determined through negotiations between the regional center and the service provider are to expressly require that not more than 15 percent of regional center funds be spent on administrative costs.
- Medicaid Integrity: Compliance with federal disclosure requirements is required to preserve federal funding of POS services. DDS shall adopt emergency regulations to amend provider and vendor eligibility and disclosure criteria to meet federal financial participation requirements to include information about entity ownership and control, contracting interests, and criminal convictions or civil proceedings involving fraud or abuse in any government program, or abuse or neglect of an elder, dependent adult, or child. Also, DDS shall adopt emergency regulations to meet federal requirements applicable to vouchered services.

- Provider Audits: Any entity receiving payments from one or more regional centers is required to contract with an independent accounting firm for an audit or review of its financial statements subject to certain conditions in law. Such entities must provide copies of the independent audit or independent review report and accompanying management letters to the vendoring regional center within 30 days after completion. Regional centers must review and require resolution by the entity for issues identified in the report that have an impact on regional center services. Regional centers are required to report to DDS and take appropriate action, up to termination of vendorization, for lack of adequate resolution of issues.
- Service Provider Relief: The sunset date is extended until June 30, 2012, for the provision that regional centers may temporarily modify personnel requirements, functions, or qualifications, or staff training requirements for certain providers, whose payments are reduced by 4.25% pursuant to law.
- 4.25% Payment Reduction: The sunset date is extended until June 30, 2012, for the requirement for regional centers to reduce payments for services and supports, paid from purchase of services funds, pursuant to law, by 4.25%.
- Vendor Electronic Billing: Effective July 1, 2011, regional centers shall begin transitioning all providers, vendors and contracted providers of services provided or purchased through a regional center, except vendors whose services are paid for by vouchers, to the e-Billing system web application provided by DDS. All such vendors must submit all billings electronically for services provided on or after July 1, 2012.
- Rate Equity & Negotiated Rate Control: Expands the types of vendors who are subject to the 4.25% payment reduction who were previously exempted under the "usual and customary" rate exception.
- Day Services Half Day Billings: Activity centers, adult development centers, behavior management programs, and other look-alike day programs with a daily rate are required to bill regional centers for services provided to persons in terms of half days of service and full days of service.
- Statewide Collaboration for Administrative Actions: The Departments of Social Services and Public Health are required to notify DDS of any admin-Istrative action initiated against a licensee serving persons with developmental disabilities.

Also, the regional center operations budget that pays for direct services and supports provided by regional centers such as service coordination, clinical services, fiscal services and other direct supports has been significantly reduced. Service Coordinator caseload ratios are high and will continue to increase. Numerous regional center positions are frozen. While we will do our best to attempt to maintain our service commitment to you, we also ask for your continued patience during this difficult time.

Finally, in addition to all of these changes, the currently enacted California State budget for FY 2011-12 counts on \$4 billion in additional revenues that are projected to be received by the state. The budget contains "trigger cuts" that would automatically be implemented in January, 2012, in the event that some or all of the \$4 billion in additional revenues do not materialize. The "trigger cuts" are tiered, based on the actual amount of revenue received, hence additional mid-year reductions up to \$100 million to the developmental services budget are possible. It is not clear at this time how such additional reductions would be implemented.

These are unprecedented times and we face unprecedented challenges. Working together in partnership, we must continue to advocate for our community based developmental services, as well as manage the implementation of these changes in the law with the least impact to persons receiving services as possible. For ongoing updates to the budget situation, please go to our TCRC website home page, www.tri-counties.org, and access "Budget Watch".

Sincerely,

Omar Noorzad, Ph.D. **Executive Director** 

c: Bob Cobbs, President, Tri-Counties Association for the Developmentally Disabled, Inc. Board of Directors TCRC Service Providers TCRC Staff

Bill Section	Main Topic / Description	DDS Memo On Implementation	STATUS	NEXT STEPS
(SB74) 1	Development of Best Practices (See AB 104 Sections below)  Purchase of Services & Operations	Enactment of these proposals will occur through adoption of the State Budget for FY 2011-12. DDS will send additional correspondence once the State Budget has been enacted.	TBL Implementation Memo received from DDS on 8/14/11.	See AB104 items.
(SB74) 2	Proof that composition of RC board complies with W&I code  By August 15 of each year, the governing board of each RC shall submit to DDS detailed documentation, as determined by DDS, demonstrating that the composition of the board is in compliance with Section 4622 WIC	DDS will soon provide RCs with a format for reporting required info.	DDS is requesting completion of the survey that was sent to RCs and mail / email to DDS by August 15 <sup>th</sup> with a copy of the current board by-laws.	Report completed and submitted to DDS on 8/11/11 with the bylaws.
(SB74) 3	Board approval of contracts over \$250,000  The governing body of each RC shall adopt and maintain a written policy requiring the board to review and approve any RC contract of \$250,000 before entering into the contract.  No RC contract of \$250,000 or more shall be valid unless approved by the governing board of the RC in compliance with its written policy.	The statutory requirement for board review is applicable to contracts of \$250K or more, entered into as of the effective date of the TBL, i.e., March 24, 2011. The law is applicable to OPS and POS contracts, for or over \$250K, whether multi-year or not.	Board approved policy July 8, 2011.  Two contracts were reviewed for approval at the September Board Administrative Committee.  Board received a training on contract review at the September meeting.	Board will receive a presentation and vote to approve two contracts at the October Board meeting.  TCRC staff will revise the Board template given input from the Board.
(SB74) 4	RC Conflict of Interest Policies  Conflict of Interest-DDS shall develop and publish a standard COI reporting statement. The statement shall be completed by each RC governing board member and each RC employee specified in regulations.	RCs should assure they are taking action to comply with TBL and timeframes specified. Training for both employees and board members is recommended. DDS is developing the required COI reporting statement and it will soon be published.	Awaiting COI statement from DDS.  Request has been made to DDS on when to expect the new statement  DDS approved contract changes with new timelines - 60 days to comply after receipt of COI statement from	Revisit this issue after COI statement and procedures are received from DDS.

			DDS.	
(SB74) 5	Submission of RC Conflict of Interest Policies to DDS  Each RC shall submit a COI policy to DDS  Each RC shall post COI policy on its website		Board approved revised policy on July 8, 2011.  Board approved policy is posted on TCRC's website.  Policy submitted to DDS.	Revisions to COI policy will be made as needed and resubmitted to DDS and resposted on TCRC's website.
(SB74) 6	Conflict of Interest Policy regulations - DDS  DDS shall monitor and ensure the RCs' compliance with COI regulations.	Emergency regulations are underdevelopment and will be promulgated shortly. DDS will monitor compliance through its fiscal audits and ongoing monitoring of RCs.	No action required by TCRC.	
(SB74) 7	RC Transparency & Access to Public Information RC shall adopt, maintain, and post on its Internet Web site a board-approved policy regarding transparency and access to public information.  Each RC shall include on its Internet Web site, as expeditiously as possible, at least all of the following: [see TBL]	If not already posted, RCs must take immediate action to post the above info on the RCs Internet home page. This requirement applies to the most current documents in each category and future applicable documents. The law requires the names, types of service, and contact info of all vendors, except consumers or family members.	Board approved policy July 8, 2011.  Board approved policy and required documents are posted on TCRC's website.	Required documents will be reposted on TCRC's website when they become updated.
(SB74) 8	15% Administrative Costs Cap – Service Providers  All RC contracts/agreements with service providers in which rates are determined through negotiations between the RC and the provider shall expressly require that not more than 15 percent of RC funds be spent on administrative costs.	All contracts or agreements with vendors with a negotiated rate must be amended to expressly require that not more than 15% of RC funds be spent on admin costs. This law is applicable to all negotiated rates and providers of such services, not just prospectively. Should it be determined that the negotiated rate is comprised of more than 15% admin costs, adjustments must be made to comport with law.	Letter, cost statement and instructions were sent to applicable providers. 79 statements were received back and 168 are outstanding.  Applicable contracts have been amended.	Review cost statements and complete contract amendments.  A follow up letter will be sent to providers who have not submitted their statements.

(SB74) 8	15% Administrative Costs Cap — Regional Centers  All contracts between DDS and the RCs shall require that not more than 15 percent of OPS budget funds be spent on administrative costs.	This requirement became effective March 24, 2011. DDS will monitor compliance through its fiscal audits of RCs. The addition of the required language in the DDS contracts with RCs is pending upcoming contract negotiations with ARCA.	Re-classification of employees and expenses occurred going back to 3/24/11.  Expenses are being tracked and coded accordingly for FY 11/12 monthly as part of the financial statement process.	Periodic review to occur.
(SB74) 9	RC Independent Audits by CPA  For the 2011-12 fiscal year and subsequent years, the [RC annual CPA] audit shall not be completed by the same accounting firm more than five times in every 10 years.	For the FY 2011-12 audit, the RC may not use an independent accounting firm that has been used five or more times in the previous ten years.	Obtained a legal opinion regarding discrepancy between the law and DDS implementation memo.  No change in CPA auditor for FY 10/11 audit	
(SB74) 10	RC Staffing – Continuation of no limit on non-HCBS waiver caseloads  Continues the unlimited caseload ratio for persons who are not on the HCBS Waiver, not in Early Start, nor were placed from a DC.		Continue current processes.	
(SB74) 11	Providers – Medicaid Reporting Requirements  Requires RCs to collect specific information regarding vendors to ensure eligibility for HCBS Waiver reimbursement.	Emergency regs are under development and will be promulgated shortly. Pursuant to the statutory language effective March 24, 2011, RCs should not vendor any new applicants who are listed on either of the Internet Websites below: -State's Suspended and Ineligible Provider List -Federal Office of Inspector General	Implemented DDS requirements 6/20/11.  Awaiting on DDS to adopt emergency regulations.	Revisit this issue after emergency regulations are received from DDS.
(SB74) 12	Reporting by DSS & DPH to DDS – Administrative Actions – Licenses		No action required by TCRC at this time unless DDS notifies RCs.	

	homes and programs			
	Requires DSS and DPH to notify DDS of certain situations.			
(SB74) 13	Providers Audits – Providers receiving more than \$250,000 per year  When the amount received from the RC or RCs during the entity's fiscal year is more than or equal to \$250,000 but less than \$500,000, the entity shall obtain an independent audit or independent review.  When the amount received from the RC or RCs during the entity's fiscal year is equal to or more than \$500,000, the entity shall obtain an independent audit.	DDS will be sending a letter to vendored entities/ providers, based on UFS data run, that are subject to this law. The letter will be posted on DDS' homepage and RCs are encouraged to either post the letter on their websites or link to it. RCs may have other communication avenues with providers through which they want to additionally disseminate this infoMORE – [SEE DDS MEMO]	Received a copy of the letter that was sent to providers from DDS along with data on payments over \$250,000 made to vendors statewide by tax ID number.  TCRC sent letter to applicable vendors along with a form to complete requesting additional information. 37 forms returned out of approximately 100.  Internal procedures and tracking systems are being set up.  Responding to questions by vendors.	Follow up letter to be sent to providers who have not sent in audit data forms.
(SB74) 14	Third Party Liability  Allows DDS and RCs to seek reimbursement for costs of services (injury to or death of a person served) and get information from health insurance plans	Effective March 24, 2011, RCs and DDS have the authority to pursue third party recovery as specified in statute.  Additional info regarding this change in law and implementation will be sent out shortly to RCs under separate cover.	Waiting for more info from DDS.	
(SB74) 15	Continuation of Provider Workload Relief  Continues the provisions for provider workload relief originally enacted with the implementation of the 3%/4.25% payment reduction.		No further action required.	

(SB74) 16	Continuation of 4.25% Payment Reduction		TCRC has implemented.	Information will be included in new vendor packet, on rate agreement form and in contract.
(AB104) 2 and 7	Vendor Electronic Billing  Requires regional centers to begin transitioning providers to e-billing. All providers must submit invoices using e-billing for services provided on or after July 1, 2012, with some exceptions.	RCs are encouraged to develop and share with their community a timeline for, and immediately begin, transitioning vendors to e-billing over the course of the fiscal year.	Accounting staff are transitioning providers who are not already using e-billing.  Forms are being sent out in the new vendor packet for e-billing, vendor portal, and direct deposit.	Data runs to occur periodically throughout FY 11/12 to monitor progress.  Internal procedures and tracking systems are being set up.
(AB104) 24	4.25% Payment Reduction  Payment reduction applies to certain services with usual & customary (U&C) rates that were previously exempt.	If the RC has accepted a U&C rate as the rate of payment for any of the providers of services reflected in the list [see memo], the RC, effective July 1, 2011, must apply the 4.25% reduction.	Letter was sent to applicable providers on 8/8/11.  Rates have been reduced on rate table effective with July billings.	
(AB104) 22	Annual Family Program Fee  RCs must assess an annual family program fee from parents whose adjusted gross family income is at or above 400% of the federal poverty level based upon family size and who have a child to who certain condition apply	DDS will be sending out implementation information under separate cover. DDS will provide RCs with the standard forms to be provided to families, and related instructions; information on the federal poverty level applicable for 2011; and, the interim process for exchange of information between RCs and DDS.	Materials were received from DDS on 8/22/11.  Training materials have been completed.  Envelopes have been ordered and received	Internal procedures and tracking systems are being set up.  Training and implementation to occur in October.
(AB104) 20	Maintaining Person's Home of Choice - Mixed payment rates in residential facilities with ARM rates a RC may enter into a signed written agreement with a residential service provider for a person's supervision, training, and support needs to be provided at a lower level of payment	Compliance with this section of TBL will be monitored through the DDS fiscal audits of RCs and vendors, as appropriate.	Requests to be made by either the provider or the SC.	Communication is being provided to SCs.  Internal procedures to be established.

	than the facility's designated ARM service level			
(AB104) 13	Maximize Utilization of Generic Resources - Education Services  Prohibits a RC from purchasing day program, vocational education, work services, independent living program, or mobility training and related transportation services for a person who is 18 to 22 years of age, if the person is eligible for special education and related education services and has not received a diploma or certificate of completion	The statutory provisions apply to all persons 18-22 years of age, who are eligible for special education and related education services and have not received a diploma or certificate of completion, even if the RC is currently purchasing day program, vocational education, work services, independent living program, or mobility training and related transportation services. For persons 18-22 years of age, at the time of development, review, or modification of the IPP, each PT must determine if generic education services continue to or can meet a person's needs, or if extraordinary circumstances exist, and decide whether or not an exemption on that basis may be granted. Also, when the PT determines, though the IPP process, that the generic (education) services are not appropriate to meet the person's needs, an exemption should be granted.  DDS will review the RCs' implementation of this provision through the DDS' IPP monitoring protocol, as part of the HCBSW monitoring or other DDS monitoring activities.	MOU has been in place.  Communication is occurring with families and schools.	Communication is being provided to SCs.  Review service policy and revise as needed.
(AB104) 20	Supported Living Services - Maximize Resources  For persons receiving SLS who share a household with one or more adults receiving SLS, efficiencies in the	Commencing July 1, 2011, RCs must identify persons currently receiving SLS, whose annual SLS costs exceed 12% of the annual statewide cost of SLS. RC must also identify persons who have an initial recommendation for SLS costs that	RFP for independent assessors was posted. Proposals have been received and reviewed.  Meeting with 4 prospective vendors occurred.	Independent assessors to be vendored mid-October program designs to be submitted by vendors.  Staff training to occur.

	provision of service may be achieved if some tasks can be shared.  An independent assessment is required for persons currently receiving, or initially entering, SL who have SLS costs, or have an initial recommendation for service costs, that exceed 125% of the annual statewide average cost of SLS, as published by DDS commencing June 30, 2011.	exceed 125%the RC must arrange for an independent assessment to be completed prior to the next scheduled IPP for persons currently in a SLA and within 30 days of identification of persons with an initial recommendation of servicesDDS published on its homepage the statewide annual average cost of SLS, and 125% of the annual statewide average cost of SLS.  RCs shall use only one of the following service codes when purchasing an independent assessment: 896, if the assessor is a current SLS vendor, or 635 – Independent Living Specialist.  When purchasing the independent assessment under either of these service codes, the purchase should additionally be sub-coded as INAS – "Big Claim" Program Code 00.  The rate for an independent assessment		Procedures and tracking systems to be established.  Assessment tool (s) to be reviewed and refined in mid February.
		under both service codes cannot exceed \$50 per hour nor \$1,000 in total.		
(AB104) 17 and 18	Individual Choice Day Services a person may choose a tailored day service or vouchered community- based training service, in lieu of any other RC vendored day program, look-alike day program, supported employment program, or work activity program.	TAILORED DAY SERVICES Entities/persons not currently vendored as day program, look-alike day program, supported employment program or a work activity program seeking vendorization to provide tailored day services, must be vendored under an existing, appropriate service code for day program, look-alike day program, supported employment program or a work activity program. When purchasing tailored day services from a day program	RC Community Services Directors are looking at vendoring details. Vouchered-implementation contingent upon approval by CMS.	Program to be adjusted upon request of the person served and through planning team approval.

		fromthe RC shall sub code the		
		expenditure accordingly[see memo]		
		VOUCHERED SERVICES		
		This vouchered option is in lieu of any		
1		other RC vendoredprogramthe		
1		implementationis contingent upon the		
		approval of CMSrequested effective		
1		date of October 1, 2011. Additionally, as		
		the statue requires use of a FMS,		
1		implementing regulations defining and		
É		establishing the use of and rates for such		
		services will be released shortly. When		
		implementedwill also be available to		
		persons who are not Waiver		
		beneficiaries.		
(AB104)	Day Programs – Full & Half Day Billings	RCs should ensure providers are aware of	Letter was sent to all day program	Information to be included in
21		this provision and maintain appropriate	and look alike providers on 8/8/11.	new vendor packet for day
	Requires day programs with daily rates	documentation regarding individual		programs.
	Requires day programs with daily rates to bill RCs for services provided in terms	documentation regarding individual attendance. Such documentation should	POS staff check e-billing each month	programs.
	1		POS staff check e-billing each month to ensure coding is correct.	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half-	F	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half- day rates; the statute does not change	F	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half- day rates; the statute does not change the rate. The statute requires the vendor	F	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half- day rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate	F	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half-day rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for	F	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half- day rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate	F	programs.
	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half-day rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for	F	programs.
(AB104)	to bill RCs for services provided in terms of half and full days of service.	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.	to ensure coding is correct.	
(AB104) 16	to bill RCs for services provided in terms	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new	to ensure coding is correct.  Letter was sent with form to all day	Information to be included in the
1 '	to bill RCs for services provided in terms of half and full days of service.  Maximize Resources - Behavioral	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new requirements in an email dated July 11,	to ensure coding is correct.  Letter was sent with form to all day program and look alike providers	Information to be included in the new vendor and behavioral
1 '	to bill RCs for services provided in terms of half and full days of service.  Maximize Resources - Behavioral	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing half-day rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new requirements in an email dated July 11, 2011. The required form is available on	to ensure coding is correct.  Letter was sent with form to all day	Information to be included in the
1 '	to bill RCs for services provided in terms of half and full days of service.  Maximize Resources - Behavioral Services - Verification Form  Effective July 1, 2011, the Lanterman	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new requirements in an email dated July 11,	to ensure coding is correct.  Letter was sent with form to all day program and look alike providers	Information to be included in the new vendor and behavioral
1 '	to bill RCs for services provided in terms of half and full days of service.  Maximize Resources - Behavioral Services - Verification Form	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new requirements in an email dated July 11, 2011. The required form is available on the DDS homepage in English, Spanish,	Letter was sent with form to all day program and look alike providers 8/4/11.	Information to be included in the new vendor and behavioral
1 '	to bill RCs for services provided in terms of half and full days of service.  Maximize Resources - Behavioral Services - Verification Form  Effective July 1, 2011, the Lanterman Act (Welfare and Institutions code	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new requirements in an email dated July 11, 2011. The required form is available on the DDS homepage in English, Spanish, Tagalog, Russian, Chinese, and Vietnamese. In a case where the vendor	Letter was sent with form to all day program and look alike providers 8/4/11.  POS staff are tracking forms and	Information to be included in the new vendor and behavioral
, ,	to bill RCs for services provided in terms of half and full days of service.  Maximize Resources - Behavioral Services - Verification Form  Effective July 1, 2011, the Lanterman Act (Welfare and Institutions code 4686.31) requires any vendor who	attendance. Such documentation should be reviewed during RC and DDS vendor audits. DDS will not be establishing halfday rates; the statute does not change the rate. The statute requires the vendor to bill for one-half of their current rate when a person attends the program for 65% of less of the program day.  DDS notified RCs of these new requirements in an email dated July 11, 2011. The required form is available on the DDS homepage in English, Spanish, Tagalog, Russian, Chinese, and	Letter was sent with form to all day program and look alike providers 8/4/11.  POS staff are tracking forms and verifying receipt of forms, signature	Information to be included in the new vendor and behavioral

	Code of Regulations to submit a completed verification form to the regional center for services provided to consumers under the age of 18 years who reside in the family home. The Department is required to post a form which can be used for this purpose. DDS has developed a new form (DS 5862) containing all the information the vendor is required to report. This form, along with instructions, is located on the DDS home page.	form, the RC should follow-up with the parent/legally appointed guardian to determine if services were delivered prior to making payment.	Letters are being sent to providers and payments withheld if forms are not received.	
(AB104) 15	Maximizing Resources for Behavioral Services – Use of Paraprofessionals  DDS to adopt emergency regulations to address the use of paraprofessionals in group practice provider behavioral intervention services and establish a rate.	DDS staff is currently working on the needed regulations to implement the statutory provisions.	DDS posted the emergency regulations on 8/18/11.	Regulations to be reviewed to determine next steps.  Discussion to occur with RC Community Services Directors in October to determine requirements.
(AB104) 5 and 6	Transfer Prevention Program to FRCs  Effective July 1, 2011, RC will refer an at-risk baby and family to the FRC for outreach, information, and referral services.	DDS has contracted with the FRC Network of CAto carry out the requirementsThe program is known at the Prevention Resource and Referral Services  Local FRCs are required to negotiate a MOU with their RC by Sept. 1, 2011	MOU was completed between TCRC and FRCs.  TCRC completed the FRCNCA contract for Rainbow to provide these services in Ventura County and associated budget.	Internal procedures being established.  Geographic resource book is being developed for use by each FRC.
(AB104) 10	Transportation Access Plans  Requires the development of a transportation access plan for persons when RC purchases private, specialized transportation; person is safe and enhances community integration; and generic transportation services are	Where applicable, at the time of development, review or modification of the IPP, RCs must develop the required transportation access plan. DDS will review the RCs' implementation of this provision through the DDS' IPP monitoring protocol, as part of the HCBSW monitoring or other DDS		IPP template is being developed for the TAP.  Staff training on the TAP and proper documentation to occur.

	available.	monitoring activities.	
(AB104) 1, 8 and	Health Benefit Cards	[No further guidance from DDS provided in August 4, 2011 implementation letter.]	Staff training to occur.
9	At the time of intake, assessment or IPP/IFSP, copies of any health benefit		
	cards shall be presented by parents, legal guardian, or conservator.		

AMENDED IN ASSEMBLY SEPTEMBER 9, 2011
AMENDED IN ASSEMBLY SEPTEMBER 6, 2011
AMENDED IN ASSEMBLY SEPTEMBER 2, 2011
AMENDED IN SENATE MAY 10, 2011

SENATE BILL

No. 946

Introduced by Senators Steinberg and Evans (Principal coauthor: Senator Alquist)

(Principal coauthor: Assembly Member Beall)

(Coauthors: Senators Corbett, DeSaulnier, Leno, Lieu, Liu, Padilla, Pavley, and Wolk)

(Coauthors: Assembly Members Ammiano, Butler, Dickinson, Eng, Fong, Mitchell, Portantino, Williams, and Yamada)

March 31, 2011

An act to amend Section 121022 of, to add Section 1374.74 to, and to add and repeal Section 1374.73 of, the Health and Safety Code, to add and repeal Sections 10144.51 and 10144.52 of the Insurance Code, and to amend Sections 5705, 5708, 5710, 5716, 5724, and 5750.1 of the Welfare and Institutions Code, relating to health.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 946, as amended, Steinberg. Health care coverage: mental illness: pervasive developmental disorder or autism: public health.

Existing law provides for the licensure and regulation of health care service plans by the Department of Managed Health Care. A willful violation of these provisions is a crime. Existing law provides for the regulation of health insurers by the Department of Insurance. Existing law requires health care service plan contracts and health insurance

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policies to provide benefits for specified conditions, including certain mental health conditions.

This bill, effective July 1, 2012, would require those health care service plan contracts and health insurance policies, except as specified, to provide coverage for behavioral health treatment, as defined, for pervasive developmental disorder or autism. The bill would provide, however, that no benefits are required to be provided that exceed the essential health benefits that will be required under specified federal law. Because a violation of these provisions with respect to health care service plans would be a crime, the bill would impose a state-mandated local program.

These provisions would be inoperative July 1, 2014, and repealed on January 1, 2015.

The bill would require the Department of Managed Health Care, in conjunction with the Department of Insurance, to convene an Autism Advisory Task Force by February 1, 2012, to provide assistance to the department on topics related to behavioral health treatment and to develop recommendations relating to the education, training, and experience requirements to secure licensure from the state. The bill would require the department to submit a report of the Task Force to the Governor and specified members of the Legislature by December 31, 2012.

Existing law establishes various communicable disease prevention and control programs. Existing law requires the State Department of Public Health to establish a list of reportable diseases and conditions and requires health care providers and laboratories to report cases of HIV infection to the local health officer using patient names and sets guidelines regarding these reports. Existing law requires the local health officers to report unduplicated HIV cases by name to the department.

This bill would authorize the department to revise the HIV reporting form without the adoption of a regulation, as specified.

Under the Bronzan-McCorquodale Act, the State Department of Mental Health administers the provision of funds to counties for community mental health services programs. Existing law also permits counties to receive, under certain circumstances, Medi-Cal reimbursement for mental health services. Under existing law, negotiated net amounts or rates are used as the cost of services in contracts between the state and the county and between the county and a subprovider of services. Existing law establishes the method for computing negotiated rates. Existing law prohibits the charges for the care and treatment of

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each patient receiving service from a county mental health program from exceeding the actual or negotiated cost of the services.

This bill would only allow the use of negotiated net amounts as the cost of services in a contract between the state and a county and the county and a subprovider of services, and would eliminate the use of negotiated rates. The bill would also specify that the charges for the care and treatment of each patient receiving a service from a county mental health program shall not exceed the actual cost of the service.

Existing law establishes the Medi-Cal program, administered by the State Department of Health Care Services, under which basic health care services are provided to qualified low-income persons. The Medi-Cal program is, in part, governed and funded by federal Medicaid provisions. Under existing law, the State Department of Health Care Services promulgates regulations for determining reimbursement of Short-Doyle mental health services allowable under the Medi-Cal program. Existing law requires the State Department of Mental Health and the State Department of Health Care Services to jointly develop a ratesetting methodology for use in the Short-Doyle Medi-Cal system that maximizes federal funding and utilizes, as much as practicable, federal Medicare reimbursement principles. Existing law requires that this ratesetting methodology contain incentives relating to economy and efficiency.

The bill would delete the requirement that the ratesetting methodology in the Short-Doyle Medi-Cal system include incentives relating to economy and efficiency.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1374.73 is added to the Health and Safety
- 2 Code, to read:
- 3 1374.73. (a) (1) Every health care service plan contract issued,
- 4 amended, or renewed on or after July 1, 2012, that provides
- 5 hospital, medical, or surgical coverage shall provide coverage for

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that provides hospital, medical, or surgical coverage shall also provide coverage for behavioral health treatment for pervasive developmental disorder or autism no later than July 1, 2012. The coverage shall be provided in the same manner and shall be subject to the same requirements as provided in Section 1374.72.

- (2) Notwithstanding paragraph (1), as of the date that proposed final rulemaking for essential health benefits is issued, this section does not require any benefits to be provided that exceed the essential health benefits that all health plans will be required by federal regulations to provide under Section 1302(b) of the federal Patient Protection and Affordable Care Act (Public Law 111-148), as amended by the federal Health Care and Education Reconciliation Act of 2010 (Public Law 111-152).
- 14 (3) This section shall not affect services for which an individual 15 is eligible pursuant to Division 4.5 (commencing with Section 16 4500) of the Welfare and Institutions Code or Title 14 17 (commencing with Section 95000) of the Government Code.
  - (4) This section shall not affect or reduce any obligation to provide services under an individualized education program, as defined in Section 56032 of the Education Code, or an individualized service plan, as described in Section 5600.4 of the Welfare and Institutions Code, or under the Individuals with Disabilities Education Act (20 U.S.C. Sec. 1400, et seq.) and its implementing regulations.
  - (b) Every health care service plan subject to this section shall maintain an adequate network that includes qualified autism service providers who supervise and employ qualified autism service professionals or paraprofessionals who provide and administer behavioral health treatment. Nothing shall prevent a health care service plan from selectively contracting with providers within these requirements.
  - (c) For the purposes of this section, the following definitions shall apply:
- 34 (1) "Behavioral health treatment" means professional services 35 and treatment programs, including applied behavior analysis and 36 other evidence-based behavior intervention programs, that develop 37 or restore, to the maximum extent practicable, the functioning of 38 an individual with pervasive developmental disorder or autism and 39 that meet all of the following criteria:

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(A) The treatment is prescribed by a physician and surgeon licensed pursuant to Chapter 5 (commencing with Section 2000) of, or is developed by a psychologist licensed pursuant to Chapter 6.6 (commencing with Section 2900) of, Division 2 of the Business and Professions Code.

- (B) The treatment is provided under a treatment plan prescribed by a qualified autism service provider and is administered by one of the following:
  - (i) A qualified autism service provider.

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- (ii) A qualified autism service professional supervised and 10 employed by the qualified autism service provider. 11
  - (iii) A qualified autism service paraprofessional supervised and employed by a qualified autism service provider.
  - (C) The treatment plan has measurable goals over a specific timeline that is developed and approved by the qualified autism service provider for the specific patient being treated. The treatment plan shall be reviewed no less than once every six months by the qualified autism service provider and modified whenever appropriate, and shall be consistent with Section 4686.2 of the Welfare and Institutions Code pursuant to which the qualified autism service provider does all of the following:
  - (i) Describes the patient's behavioral health impairments to be treated.
  - (ii) Designs an intervention plan that includes the service type, number of hours, and parent participation needed to achieve the plan's goal and objectives, and the frequency at which the patient's progress is evaluated and reported.
- (iii) Provides intervention plans that<del>reflect</del> 29 evidence-based practices, with demonstrated clinical efficacy in treating pervasive developmental disorder or autism.
- 31 (iv) Discontinues intensive behavioral intervention services 32 when the treatment goals and objectives are achieved or no longer 33
  - (D) The treatment plan is not-prescribed used for purposes of providing or for the reimbursement of respite, day care, or school educational services and is not used to reimburse a parent for participating in the treatment program. The treatment plan shall be made available to the health care service plan upon request.
- 39 (2) "Pervasive developmental disorder or autism" shall have 40 the same meaning and interpretation as used in Section 1374.72.

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- 1 (3) "Qualified autism service provider" means either of the 2 following:
- (A) A person, entity, or group that is certified by a national entity, such as the Behavior Analyst Certification Board, that is accredited by the National Commission for Certifying Agencies, and who designs, supervises, or provides treatment for pervasive developmental disorder or autism, provided the services are within the experience and competence of the person, entity, or group that is nationally certified.
- (B) A person licensed as a physician and surgeon, physical 10 therapist, occupational therapist, psychologist, marriage and family 11 12 therapist, educational psychologist, clinical social worker, professional clinical counselor, speech-language pathologist, or 13 audiologist pursuant to Division 2 (commencing with Section 500) 14 of the Business and Professions Code, who designs, supervises, 15 or provides treatment for pervasive developmental disorder or 16 autism, provided the services are within the experience and 17 competence of the licensee. 18
  - (4) "Qualified autism service professional" means an individual who meets all of the following criteria:
- 21 (A) Provides behavioral health treatment.

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- 22 (B) Is employed and supervised by a qualified autism service 23 provider.
- 24 (C) Provides treatment pursuant to a treatment plan developed 25 and approved by the qualified autism service provider.
- 26 (D) Is a behavioral service provider approved as a vendor by a 27 California regional center to provide services as an Associate 28 Behavior Analyst, Behavior Analyst, Behavior Management 29 Assistant, Behavior Management Consultant, or Behavior 30 Management Program as defined in Section 54342 of Title 17 of the California Code of Regulations.
- 32 (E) Has training and experience in providing services for pervasive developmental disorder or autism pursuant to Division 34 4.5 (commencing with Section 4500) of the Welfare and
- 35 Institutions Code or Title 14 (commencing with Section 95000)
- 36 of the Government Code.
- 37 (5) "Qualified autism service paraprofessional" means an 38 unlicensed and uncertified individual who meets all of the 39 following criteria:

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(A) Is employed and supervised by a qualified autism service provider.

- (B) Provides treatment and implements services pursuant to a treatment plan developed and approved by the qualified autism service provider.
- (C) Meets the criteria set forth in the regulations adopted pursuant to Section 4686.3 of the Welfare and Institutions Code.
- (D) Has adequate education, training, and experience, as certified by a qualified autism service provider.
  - (d) This section shall not apply to the following:

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- (1) A specialized health care service plan that does not deliver mental health or behavioral health services to enrollees.
- (2) A health care service plan contract in the Medi-Cal program
   (Chapter 7 (commencing with Section 14000) of Part 3 of Division
   9 of the Welfare and Institutions Code).
- 16 (3) A health care service plan contract in the Healthy Families 17 Program (Part 6.2 (commencing with Section 12693) of Division 18 2 of the Insurance Code).
- 19 (4) A health care benefit plan or contract entered into with the 20 Board of Administration of the Public Employees' Retirement 21 System pursuant to the Public Employees' Medical and Hospital 22 Care Act (Part 5 (commencing with Section 22750) of Division 5 23 of Title 2 of the Government Code).
  - (e) Nothing in this section shall be construed to limit the obligation to provide services under Section 1374.72.
  - (f) Notwithstanding any other provision of law As provided in Section 1374.72 and in paragraph (1) of subdivision (a), in the provision of benefits required by this section, a health care service plan may utilize case management, network providers, utilization review techniques, prior authorization, copayments, or other cost sharing.
  - (g) This section shall become inoperative on July 1, 2014, and, as of January 1, 2015, is repealed, unless a later enacted statute, that becomes operative on or before January 1, 2015, deletes or extends the dates on which it becomes inoperative and is repealed.
- 36 SEC. 2. Section 1374.74 is added to the Health and Safety 37 Code, to read:
- 38 1374.74. (a) The department, in consultation with the 39 Department of Insurance, shall convene an Autism Advisory Task
- O Force by February 1, 2012, in collaboration with other agencies,

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departments, advocates, autism experts, health plan and health

- insurer representatives, and other entities and stakeholders that it 2
- 3 deems appropriate. The Autism Advisory Task Force shall develop
- 4 recommendations regarding behavioral health treatment that is 5
- medically necessary for the treatment of individuals with autism
- or pervasive developmental disorder. The Autism Advisory Task 7
  - Force shall address at the following:

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- (1) Interventions that have been scientifically validated and have demonstrated clinical efficacy.
  - (2) Interventions that have measurable treatment outcomes.
- (3) Patient selection, monitoring, and duration of therapy. 11
  - (4) Qualifications, training, and supervision of providers.
  - (5) Adequate networks of providers.
  - (b) The Autism Advisory Task Force shall also develop recommendations regarding the education, training, and experience requirements that unlicensed individuals providing autism services shall meet in order to secure a license from the state.
  - (c) The department shall submit a report of the Autism Advisory Task Force to the Governor, the President pro Tem of the Senate, the Speaker of the Assembly, and the Senate and Assembly Committees on Health by December 31, 2012, on which date the task force shall cease to exist.
- 23 SEC. 3. Section 121022 of the Health and Safety Code is 24 amended to read:
  - 121022. (a) To ensure knowledge of current trends in the HIV epidemic and to ensure that California remains competitive for federal HIV and AIDS funding, health care providers and laboratories shall report cases of HIV infection to the local health officer using patient names on a form developed by the department. Local health officers shall report unduplicated HIV cases by name to the department on a form developed by the department.
- 32 (b) (1) Health care providers and local health officers shall 33 submit cases of HIV infection pursuant to subdivision (a) by courier 34 service, United States Postal Service express mail or registered 35 mail, other traceable mail, person-to-person transfer, facsimile, or 36 electronically by a secure and confidential electronic reporting 37 system established by the department.
- 38 (2) This subdivision shall be implemented using the existing 39 resources of the department.

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(c) The department and local health officers shall ensure continued reasonable access to anonymous HIV testing through alternative testing sites, as established by Section 120890, and in consultation with HIV planning groups and affected stakeholders, including representatives of persons living with HIV and health officers.

(d) The department shall promulgate emergency regulations to conform the relevant provisions of Article 3.5 (commencing with Section 2641.5) of Chapter 4 of Division 1 of Title 17 of the California Code of Regulations, consistent with this chapter, by April 17, 2007. Notwithstanding the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code), if the department revises the form used for reporting pursuant to subdivision (a) after consideration of the reporting guidelines published by the federal Centers for Disease Control and Prevention, the revised form shall be implemented without being adopted as a regulation, and shall be filed with the Secretary of State and printed in Title 17 of the California Code of Regulations.

(e) Pursuant to Section 121025, reported cases of HIV infection shall not be disclosed, discoverable, or compelled to be produced in any civil, criminal, administrative, or other proceeding.

(f) State and local health department employees and contractors shall be required to sign confidentiality agreements developed by the department that include information related to the penalties for a breach of confidentiality and the procedures for reporting a breach of confidentiality, prior to accessing confidential HIV-related public health records. Those agreements shall be reviewed annually by either the department or the appropriate local health department.

(g) No person shall disclose identifying information reported pursuant to subdivision (a) to the federal government, including, but not limited to, any agency, employee, agent, contractor, or anyone else acting on behalf of the federal government, except as permitted under subdivision (b) of Section 121025.

(h) (1) Any potential or actual breach of confidentiality of HIV-related public health records shall be investigated by the local health officer, in coordination with the department, when appropriate. The local health officer shall immediately report any evidence of an actual breach of confidentiality of HIV-related

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public health records at a city or county level to the department 2 and the appropriate law enforcement agency.

- (2) The department shall investigate any potential or actual breach of confidentiality of HIV-related public health records at the state level, and shall report any evidence of such a breach of confidentiality to an appropriate law enforcement agency.
- (i) Any willful, negligent, or malicious disclosure of cases of HIV infection reported pursuant to subdivision (a) shall be subject to the penalties prescribed in Section 121025.
- (i) Nothing in this section shall be construed to limit other 10 remedies and protections available under state or federal law. 11
- SEC. 4. Section 10144.51 is added to the Insurance Code, to 13 read:
  - 10144.51. (a) (1) Every health insurance policy—issued, amended, or renewed on or after July 1, 2012, shall provide shall also provide coverage for behavioral health treatment for pervasive developmental disorder or autism no later than July 1, 2012. The coverage shall be provided in the same manner and shall be subject to the same requirements as provided in Section 10144.5.
- (2) Notwithstanding paragraph (1), as of the date that proposed 20 final rulemaking for essential health benefits is issued, this section 22 does not require any benefits to be provided that exceed the essential health benefits that all health insurers will be required by 23 federal regulations to provide under Section 1302(b) of the federal 24 25 Patient Protection and Affordable Care Act (Public Law 111-148), as amended by the federal Health Care and Education 26 27 Reconciliation Act of 2010 (Public Law 111-152).
  - (3) This section shall not affect services for which an individual is eligible pursuant to Division 4.5 (commencing with Section 4500) of the Welfare and Institutions Code or Title 14 (commencing with Section 95000) of the Government Code.
- 32 (4) This section shall not affect or reduce any obligation to 33 provide services under an individualized education program, as defined in Section 56032 of the Education Code, or an 34 individualized service plan, as described in Section 5600.4 of the 35 36 Welfare and Institutions Code, or under the Individuals with 37 Disabilities Education Act (20 U.S.C. Sec. 1400, et seq.) and its 38 implementing regulations.
- 39 (b) Pursuant to Article 6 (commencing with Section 2240.1) of 40 Title 10 of the California Code of Regulations, every health insurer

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subject to this section shall maintain an adequate network that includes qualified autism service providers who supervise and employ qualified autism service professionals or paraprofessionals who provide and administer behavioral health treatment. Nothing shall prevent a health insurer from selectively contracting with providers within these requirements.

(c) For the purposes of this section, the following definitions

shall apply:

- (1) "Behavioral health treatment" means professional services and treatment programs, including applied behavior analysis and other evidence-based behavior intervention programs, that develop or restore, to the maximum extent practicable, the functioning of an individual with pervasive developmental disorder or autism, and that meet all of the following criteria:
- (A) The treatment is prescribed by a physician and surgeon licensed pursuant to Chapter 5 (commencing with Section 2000) of, or *is developed by* a psychologist licensed pursuant to Chapter 6.6 (commencing with Section 2900) of, Division 2 of the Business and Professions Code.
- (B) The treatment is provided under a treatment plan prescribed by a qualified autism service provider and is administered by one of the following:

(i) A qualified autism service provider.

- (ii) A qualified autism service professional supervised and employed by the qualified autism service provider.
- (iii) A qualified autism service paraprofessional supervised and employed by a qualified autism service provider.
- (C) The treatment plan has measurable goals over a specific timeline that is developed and approved by the qualified autism service provider for the specific patient being treated. The treatment plan shall be reviewed no less than once every six months by the qualified autism service provider and modified whenever appropriate, and shall be consistent with Section 4686.2 of the Welfare and Institutions Code pursuant to which the qualified autism service provider does all of the following:
- autism service provider does all of the following:
  (i) Describes the patient's behavioral health impairments to be treated.
  - (ii) Designs an intervention plan that includes the service type, number of hours, and parent participation needed to achieve the

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plan's goal and objectives, and the frequency at which the patient's
 progress is evaluated and reported.

(iii) Provides intervention plans that reflect utilize evidence-based practices, with demonstrated clinical efficacy in treating pervasive developmental disorder or autism.

(iv) Discontinues intensive behavioral intervention services when the treatment goals and objectives are achieved or no longer

8 appropriate.

- (D) The treatment plan is not prescribed used for purposes of providing or for the reimbursement of respite, day care, or school educational services and is not used to reimburse a parent for participating in the treatment program. The treatment plan shall be made available to the insurer upon request.
- (2) "Pervasive developmental disorder or autism" shall have the same meaning and interpretation as used in Section 10144.5.
- (3) "Qualified autism service provider" means either of the following:
- (A) A person, entity, or group that is certified by a national entity, such as the Behavior Analyst Certification Board, that is accredited by the National Commission for Certifying Agencies, and who designs, supervises, or provides treatment for pervasive developmental disorder or autism, provided the services are within the experience and competence of the person, entity, or group that is nationally certified.
- (B) A person licensed as a physician and surgeon, physical therapist, occupational therapist, psychologist, marriage and family therapist, educational psychologist, clinical social worker, professional clinical counselor, speech-language pathologist, or audiologist pursuant to Division 2 (commencing with Section 500) of the Business and Professions Code, who designs, supervises, or provides treatment for pervasive developmental disorder or autism, provided the services are within the experience and competence of the licensee.
- (4) "Qualified autism service professional" means an individual who meets all of the following criteria:
- (A) Provides behavioral health treatment.
- 37 (B) Is employed and supervised by a qualified autism service provider.
- 39 (C) Provides treatment pursuant to a treatment plan developed 40 and approved by the qualified autism service provider.

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1 (D) Is a behavioral service provider approved as a vendor by a
2 California regional center to provide services as an Associate
3 Behavior Analyst, Behavior Analyst, Behavior Management
4 Assistant, Behavior Management Consultant, or Behavior
5 Management Program as defined in Section 54342 of Title 17 of
6 the California Code of Regulations.

- (E) Has training and experience in providing services for pervasive developmental disorder or autism pursuant to Division 4.5 (commencing with Section 4500) of the Welfare and Institutions Code or Title 14 (commencing with Section 95000) of the Government Code.
- (5) "Qualified autism service paraprofessional" means an unlicensed and uncertified individual who meets all of the following criteria:
- (A) Is employed and supervised by a qualified autism service provider.
- (B) Provides treatment and implements services pursuant to a treatment plan developed and approved by the qualified autism service provider.
- (C) Meets the criteria set forth in the regulations adopted pursuant to Section 4686.3 of the Welfare and Institutions Code.
- (D) Has adequate education, training, and experience, as certified by a qualified autism service provider.
  - (d) This section shall not apply to the following:
- (1) A specialized health insurance policy that does not cover mental health or behavioral health services or an accident only, specified disease, hospital indemnity, or Medicare supplement policy.
- (2) A health insurance policy in the Medi-Cal program (Chapter 7 (commencing with Section 14000) of Part 3 of Division 9 of the Welfare and Institutions Code).
- 32 (3) A health insurance policy in the Healthy Families Program 33 (Part 6.2 (commencing with Section 12693) of Division 2 of the 34 Insurance Code).
- (4) A health care benefit plan or policy entered into with the
   Board of Administration of the Public Employees' Retirement
   System pursuant to the Public Employees' Medical and Hospital
- 38 Care Act (Part 5 (commencing with Section 22750) of Division 5
- 39 of Title 2 of the Government Code).

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1 (e) Nothing in this section shall be construed to limit the 2 obligation to provide services under Section 10144.5.

(f) Notwithstanding any other provision of law As provided in Section 10144.5 and in paragraph (1) of subdivision (a), in the provision of benefits required by this section, a health insurer may utilize case management, network providers, utilization review techniques, prior authorization, copayments, or other cost sharing.

(g) This section shall become inoperative on July 1, 2014, and, as of January 1, 2015, is repealed, unless a later enacted statute, that becomes operative on or before January 1, 2015, deletes or extends the dates on which it becomes inoperative and is repealed.

SEC. 5. Section 10144.52 is added to the Insurance Code, to read:

10144.52. (a) For purposes of this part, the terms "provider," "professional provider," "network provider," "mental health provider," and "mental health professional" shall include the term "qualified autism service provider," as defined in subdivision (c) of Section 10144.51.

(b) This section shall become inoperative on July 1, 2014, and, as of January 1, 2015, is repealed, unless a later enacted statute, that becomes operative on or before January 1, 2015, deletes or extends the dates on which it becomes inoperative and is repealed.

SEC. 6. Section 5705 of the Welfare and Institutions Code is amended to read:

5705. (a) It is the intent of the Legislature that the use of negotiated net amounts, as provided in this section, be given preference in contracts for services under this division.

(b) Negotiated net amounts may be used as the cost of services in contracts between the state and the county or contracts between the county and a subprovider of services, or both. A negotiated net amount shall be determined by calculating the total budget for services for a program or a component of a program, less the amount of projected revenue. All participating government funding sources, except for the Medi-Cal program (Chapter 7 (commencing with Section 14000) of Part 3 of Division 9), shall be bound to that amount as the cost of providing all or part of the total county mental health program as described in the county performance contract for each fiscal year, to the extent that the governmental funding source participates in funding the county mental health programs. Where the State Department of Health Care Services

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promulgates regulations for determining reimbursement of Short-Doyle mental health services allowable under the Medi-Cal program, those regulations shall be controlling as to the rates for reimbursement of Short-Doyle mental health services allowable under the Medi-Cal program and rendered to Medi-Cal beneficiaries. Providers under this subdivision shall report to the State Department of Mental Health and local mental health programs any information required by the State Department of Mental Health in accordance with procedures established by the Director of Mental Health. 

(c) Notwithstanding any other provision of this division or Division 9 (commencing with Section 10000), absent a finding of fraud, abuse, or failure to achieve contract objectives, no restrictions, other than any contained in the contract, shall be placed upon a provider's expenditure pursuant to this section.

- SEC. 7. Section 5708 of the Welfare and Institutions Code is amended to read:
- 5708. To maintain stability during the transition, counties that contracted with the department during the 1990–91 fiscal year on a negotiated net amount basis may continue to use the same funding mechanism.
- SEC. 8. Section 5710 of the Welfare and Institutions Code is amended to read:
- 5710. (a) Charges for the care and treatment of each patient receiving service from a county mental health program shall not exceed the actual cost thereof as determined or approved by the Director of Mental Health in accordance with standard accounting practices. The director may include the amount of expenditures for capital outlay or the interest thereon, or both, in his or her determination of actual cost. The responsibility of a patient, his or her estate, or his or her responsible relatives to pay the charges and the powers of the director with respect thereto shall be determined in accordance with Article 4 (commencing with Section 7275) of Chapter 3 of Division 7.
- (b) The Director of Mental Health may delegate to each county all or part of the responsibility for determining the financial liability of patients to whom services are rendered by a county mental health program and all or part of the responsibility for determining the ability of the responsible parties to pay for services to minor children who are referred by a county for treatment in a state

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hospital. Liability shall extend to the estates of patients and to responsible relatives, including the spouse of an adult patient and the parents of minor children. The Director of Mental Health may also delegate all or part of the responsibility for collecting the charges for patient fees. Counties may decline this responsibility as it pertains to state hospitals, at their discretion. If this responsibility is delegated by the director, the director shall establish and maintain the policies and procedures for making the determinations and collections. Each county to which the responsibility is delegated shall comply with the policy and procedures.

(c) The director shall prepare and adopt a uniform sliding scale patient fee schedule to be used in all mental health agencies for services rendered to each patient. In preparing the uniform patient fee schedule, the director shall take into account the existing charges for state hospital services and those for community mental health program services. If the director determines that it is not practicable to devise a single uniform patient fee schedule applicable to both state hospital services and services of other mental health agencies, the director may adopt a separate fee schedule for the state hospital services which differs from the uniform patient fee schedule applicable to other mental health agencies.

SEC. 9. Section 5716 of the Welfare and Institutions Code is amended to read:

5716. Counties may contract with providers on a negotiated net amount basis in the same manner as set forth in Section 5705.

SEC. 10. Section 5724 of the Welfare and Institutions Code is amended to read:

5724. (a) The department and the State Department of Health Care Services shall jointly develop a new ratesetting methodology for use in the Short-Doyle Medi-Cal system that maximizes federal funding and utilizes, as much as practicable, federal medicare reimbursement principles. The departments shall work with the counties and the federal Health Care Financing Administration in the development of the methodology required by this section.

(b) Rates developed through the methodology required by this section shall apply only to reimbursement for direct client services.

(c) Administrative costs shall be claimed separately and shall be limited to 15 percent of the total cost of direct client services.

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(d) The cost of performing utilization reviews shall be claimed separately and shall not be included in administrative cost.

(e) The rates established for direct client services pursuant to this section shall be based on increments of time for all noninpatient services.

(f) The ratesetting methodology shall not be implemented until it has received any necessary federal approvals.

8 SEC. 11. Section 5750.1 of the Welfare and Institutions Code 9 is amended to read:

5750.1. Notwithstanding Section 5750, a standard, rule, or policy, not directly the result of a statutory or administrative law change, adopted by the department or county during the term of an existing county performance contract shall not apply to the negotiated net amount terms of that contract under Sections 5705 and 5716, but shall only apply to contracts established after adoption of the standard, rule, or policy.

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16 17 SEC. 12. No reimbursement is required by this act pursuant to 18 Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school 19 20 district will be incurred because this act creates a new crime or 21 infraction, eliminates a crime or infraction, or changes the penalty 22 for a crime or infraction, within the meaning of Section 17556 of 23 the Government Code, or changes the definition of a crime within 24 the meaning of Section 6 of Article XIIIB of the California 25 Constitution.

# **CDCAN DISABILITY RIGHTS REPORT**

CALIFORNIA DISABILITY COMMUNITY ACTION NETWORK #167-2011 - SEPTEMBER 16, 2011 - FRIDAY

#### REMEMBERING THE LIFE OF LAURA WILLIAMS & BEN S. OMOTO

Advocacy Without Borders: One Community - Accountability With Action CDCAN Reports go out to over 55,000 people with disabilities, mental health needs, seniors, people with traumatic brain and other injuries, people with MS, Alzheimer's and other disorders, veterans with disabilities and mental health needs, families, workers, community organizations, facilities and advocacy groups including those in the Asian/Pacific Islander, Latino, African-American communities; policymakers, and others across the State.

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#### **State Capitol Update:**

# ADVOCATES MOBILIZE SUPPORT ACROSS STATE FOR AUTISM HEALTH INSURANCE MANDATE REFORM BILL - LETTERS AND RALLIES URGE GOVERNOR TO SIGN SB 946

Senate President Steinberg Schedules Sept 26th State Capitol Rally - And Sept 30th Bay Area Rally To Focus Attention on Bill - Landmark Legislation Passed September 9th by Legislature - Governor Brown Will Have Until October 9th 11:59 PM Sunday Evening to Sign or Veto Bills Sent To Him By Legislature - Position on Autism Health Insurance Mandate Reform Bill Not Certain - Autism Society of LA Meeting on September 21st on Regional Center Services

SACRAMENTO, CALIF (CDCAN) [Last updated 09/16/2011 07:24 AM] - State Senate President Pro Tem Darrell Steinberg (Democrat - Sacramento) is organizing two rallies including one at the State Capitol on September 26th, Monday at 12 noon, in support of his bill, SB 946, that would require for the first time in California private health insurance plans to cover as a benefit certain behavioral intervention treatments for persons with autism spectrum and other related disorders, that the Legislature passed on during in the closing hours of the 2011 Legislative session. Disability advocates and other supporters of SB 946 have called the measure a "historic" and "landmark" bill that advances critically important supports and services for persons with disabilities at a time of severe State and federal budget reductions - and could save California well over a hundred million in State general fund spending.

Opponents of the bill however say the measure will hurt the economy by raising health insurance premiums among other problems and shifts costs unfairly.

Steinberg also is planning a rally on September 30th, Friday morning at 11:00 AM in the Bay Area, in a location still to be determined and is looking at the possibility of a similar rally in the Southern California region. [CDCAN will be issuing later today Action Alert for these rallies and letter writing in support of the bill]

As previously reported, the Assembly approved the bill late Friday night on September 9th (or early Saturday morning) by a vote of 52 to 21, with 7 abstaining or not voting or not present. The State Senate later followed by a final vote of 25 to 4 with 11 abstaining or not voting or not present. SB 946 was support in both the Assembly and State Senate by every Democratic member except Sen. Leland Yee (Democrat - San Francisco, 8th State Senate District), who abstained. Only one Republican in either house voted to support the bill - Sen. Ted Gaines (Republican - Fair Oaks, 1st State Senate District), while 4 Senate Republicans and 21 Assembly Republicans opposed it, and 10 Senate Republicans and 7 Assembly Republicans abstained, did not vote or were not present.

SB 946 Requires Private Health Insurance To Cover Behavioral Treatments for People With Autism & Related Disorders - But Exempts Those on Medi-Cal and Healthy Families SB 946 would require, effective July 1, 2012, private health insurance coverage of behavioral health treatment, such as Applied Behavioral Analysis (ABA) and other prescribed intensive early intervention therapy, for those with autism. The bill also defines the scope of these treatments and eliminates what Steinberg said was "unwarranted restrictions" on those who are qualified to provide the treatment. If signed into law, California would become the 28th state to implement such a requirement. [CDCAN Note: A copy of the final version of the bill - the same version passed by the Assembly and State Senate that the Governor will review - is attached to this CDCAN Report as a document pdf file titled "20110914-SB 946 Enrolled Sep 14 2011.pdf". The document is 32 pages long and was saved as a document (and not as an image), which means persons who are blind or sight impaired should be able to read it using a screen reading device. - Marty Omoto]

Steinberg said, in a statement following passage of the bill, that SB 946 was needed because "...despite promises from health care plans, coverage of ABA [Applied Behavioral Analysis] services is still being denied. While there are many challenges that still need to be overcome, this bill is a huge step in the right direction in giving families a ray of hope that brings light at the end of the tunnel."

He noted that "Many other states have passed varying autism mandates but this bill is unique because there are no caps or limits on the age of recipients or the types of services that will be mandated."

#### Bill Among 600 Sent to the Governor - Governor's Position on Bill Not Certain

- \* SB 946, which supporters say is a landmark and historic measure for tens of thousands of children and adults with autism and other related disorders and their families, now heads to Governor Jerry Brown's desk, along with nearly 600 or so other bills.
- \* The Democratic governor has until October 9th, 11:59 PM Sunday evening to sign, veto or allow to become law without his signature SB 946 and the other hundreds of bills the Legislature passed and sent to him in the closing days of the 2011 Legislative session.
- \* Several bills deal with making fixes to various budget related bills that were part of the overall 2011-2012 State Budget that was passed by Legislature and signed into law by the Governor in June and also July.
- \* The Governor's position on SB 946 and nearly all the other bills sent to him is very uncertain. Earlier this week Brown told reporters that he was inclined to veto most of the bills sent to him by the Legislature, in part because of potential costs to the State and also in part

because he believed "not every human problem" can be solved by or deserves a law. The Governor however did not specify what bills he might veto.

# Rallies and Letter Writing Effort Meant to Focus Attention on Critical Need For Behavioral Treatment for Children with Autism Spectrum and Other Related Disorders

- \* The two rallies, along with a major letter writing effort, is meant to focus attention on what disability advocates and Steinberg and other legislators say is a critical and compelling issue for tens of thousands of children and adults with autism spectrum and related disorders, their families, community-based providers, the 21 non-profit regional centers, school districts.
- \* Advocates for the bill say the measure would result in savings to the State general fund of over hundred million dollars or more that they say private health insurance companies should be paying.
- \* Private health insurance plans and other opponents of the bill have strongly opposed the measure claiming that behavioral treatment for children with autism and related disorders is more appropriately a responsibility of school districts.
- \* Some Republican legislators who opposed the bill, said their opposition was due to the fact that the legislation did not cover persons with autism and related disorders who are covered by Medi-Cal and the Healthy Families programs and that the exclusion was not fair. Some Republicans, while in support of the concept of the bill, opposed it or abstained from voting because of the last minute effort that put the bill up for a vote on the Assembly and State Senate floors a common procedure during the final days of the legislative sessions often referred to as "gut and amend". Sen. Sam Blakeslee (Republican San Luis Obispo, 15th State Senate District), who opposed the Senate voting on the bill for that reason, though he abstained from voting and did not vote no.
- \* Democratic legislators however scoffed at that objection during floor debate on the bill, saying Republicans and health insurance plans did not support an earlier bill by Assemblymember Jim Beall (Democrat San Jose) and an earlier bill by Steinberg that did not have those exemptions. .

## **CDCAN SUMMARY OF SB 946**

# SB 946 - HEALTH CARE COVERAGE: MENTAL ILLNESS - PERVASIVE DEVELOPMENTAL DISORDER OR AUTISM

AUTHOR: Sen. Darrell Steinberg (Democrat - Sacramento)

CDCAN SUMMARY (As amended 09/09/2011):

- \* Would require every health care service plan contract that provides hospital, medical or surgical coverage shall also provide coverage for behavioral health treatment for pervasive developmental disorder or autism no later than July 1, 2012. The coverage shall be provided in the same manner and shall be subject to the same requirements as provided in the Health and Safety Code, Section 1374.72.
- \* Notwithstanding the effective date provision in the bill (paragraph 1), as of the date that proposed final rulemaking for essential health benefits is issued, this section does not require any benefits to be provided that exceed the essential health benefits that all health plans will be required by federal regulations to provide under Section 1302(b) of the federal Patient Protection and Affordable Care Act (Public Law 111-148), as amended by the federal Health Care and Education Reconciliation Act of 2010 (Public Law 111-152).

- \* Provisions of this bill shall not affect services for which an individual is eligible pursuant to Division 4.5 (commencing with Section 4500) of the Welfare and Institutions Code or Title 14 (commencing with Section 95000) of the Government Code.
- \* Provisions of this bill shall not affect or reduce any obligation to provide services under an individualized education program, as defined in Section 56032 of the Education Code, or an individualized service plan, as described in Section 5600.4 of the Welfare and Institutions Code, or under the Individuals with Disabilities Education Act (20 U.S.C. Sec. 1400, et seq.) and its implementing regulations.
- \* Would require that Overy health care service plan subject to this section shall maintain an adequate network that includes qualified autism service providers who supervise and employ qualified autism service professionals or paraprofessionals who provide and administer behavioral health treatment. Nothing shall prevent a health care service plan from selectively contracting with providers within these requirements.

PREVIOUS ACTION 09/08/2011: Passed with amendments out of the Assembly Appropriations Committee by vote of 12 to 5 ("Do pass as amended").

LATEST ACTION 09/09/2011: Amended In Assembly. **PASSED** Assembly by vote of 52 to 21 (final vote). **PASSED** as amended by State Senate.25 to 4 (final vote).

NEXT STEPS: Heads next to Governor (who has until October 9th Sunday evening 11:59 PM to sign or veto this and other bills sent to him by the Legislature)

LATEST AVAILABLE 09/14/2011 ENROLLED VERSION OF THE BILL -

HTML: http://www.leginfo.ca.gov/pub/11-12/bill/sen/sb 0901-

0950/sb 946 bill 20110914 enrolled.html

LATEST AVAILABLE 09/06/2011 VERSION OF THE BILL - PDF:

http://www.leginfo.ca.gov/pub/11-12/bill/sen/sb\_0901-0950/sb\_946\_bill\_20110914\_enrolled.pdf CDCAN PRIORITY: VERY HIGH

CDCAN COMMENT: This bill replaced an earlier similar version (SB 770 also by Steinberg) that was held in Assembly Appropriations Committee in late August. "Enrolled" means the final version of the bill that was prepared by the Legislature to be sent to the Governor. ..

#### CDCAN VOTE RECORD REPORT - SB 946

SENATE FLOOR

ACTION 09/09/2011: PASSED 25 to 4 (Concurrence in Assembly amendments) VOTING YES

SENATE DEMOCRATS (24): Elaine Alquist, Ronald Calderon, Ellen Corbett, Lou Correa, Kevin De Leon, Mark DeSaulnier(Chair - Senate Budget Subcommittee #3 on Health and Human Services), Noreen Evans, Loni Hancock, Ed Hernandez (Chair - Senate Health Committee), Christine Kehoe, Mark Leno (Chair, Senate Budget and Fiscal Review Committee), Ted Lieu, Carol Liu (Chair, Senate Human Services Committee), Alan Lowenthal (Chair - Senate Education Committee), Gloria Negrete McLeod, Alex Padilla, Fran Pavley, Curren Price Jr., Michael Rubio, Joe Simitian, Darrell Steinberg (Senate President Pro Tem), Juan Vargas, Lois Wolk and Roderick Wright.

SENATE REPUBLICANS (1): Ted Gaines

**VOTING NO:** 

SENATE DEMOCRATS (0): \*\*\*none\*\*\*

SENATE REPUBLICANS (4): Joel Anderson, Bob Huff, Doug La Malfa and Mimi Walters

#### NOT VOTING, ABSTAINING OR NOT PRESENT:

DEMOCRATS (1): Leland Yee

REPUBLICANS (10): Tom Berryhill, Sam Blakeslee, Anthony Cannella, Bob Dutton (Senate Republican Leader), Bill Emmerson, Jean Fuller, Tom Harman, Sharon Runner, Tony Strickland, and Mark Wyland

#### CDCAN VOTE RECORD REPORT - SB 946

ASSEMBLY FLOOR

ACTION 09/09/2011: PASSED (as amended 09/09/2011) 52 to 21.

#### VOTING YES

ASSEMBLY DEMOCRATS (52): Luis Alejo, Michael Allen, Tom Ammiano, Toni Atkins, Jim Beall Jr. (Chair - Assembly Human Services Committee), Marty Block, Bob Blumenfield (Chair - Assembly Budget Committee), Susan Bonilla, Steven Bradford, Julia Brownley (Chair - Assembly Education Committee), Joan Buchanan, Betsy Butler, Charles Calderon, Nora Campos, Wilmer Amina Carter, Gil Cedillo, Wes Chesbro, Mike Davis, Roger Dickinson, Mike Eng, Mike Feuer, Paul Fong, Felipe Fuenters, Warren Furutani, Cathleen Galgiani, Mike Gatto, Richard Gordon, Isadore Hall, Mary Hayashi, Roger Hernandez, Jerry Hill, Alyson Huber, Ben Hueso, Jared Huffman, Ricardo Lara, Bonnie Lowenthal, Fiona Ma, Tony Mendoza, Holly Mitchell (Chair - Assembly Budget Subcommittee on Health and Human Services), Bill Monning (Chair - Assembly Health Committee), Richard Pan, Henry Perea, John Perez (Assembly Speaker), V. Manuel Perez, Anthony Portantino, Nancy Skinner, Jose Solorio, Sandre Swanson, Norma Torres, Bob Wieckowski, Das Williams, and Mariko Yamada (Chair - Assembly Aging and Long Term Care Committee)

ASSEMBLY REPUBLICANS (0): \*\*\*none\*\*\*

#### **VOTING NO:**

ASSEMBLY DEMOCRATS (0): \*\*\*none\*\*\*

ASSEMBLY REPUBLICANS (21): Connie Conway (Assembly Republican Leader), Tim Donnelly, Nathan Fletcher, Beth Gaines, Martin Garrick, Shannon Grove, Linda Halderman, Kevin Jefferies, Brian Jones, Stephen Knight, Dan Logue, Allan Mansoor, Jeff Miller, Mike Morrell, Brian Nestande, Jim Nielsen, Chris Norby, Jim Silva, Cameron Smyth, David Valdadao, and Donald Wagner.

#### ABSENT, ABSTAINING OR NOT VOTING

ASSEMBLY DEMOCRATS (0): \*\*\*none\*\*\*

ASSEMBLY REPUBLICANS (7): Katcho Achadjian, Bill Berryhill, Paul Cook, Jeff Gorell, Curt Hagman, Diane Harkey, and Kristin Olsen.

## AUTISM SOCIETY OF LA TO HOST SEPT 21ST CONFERENCE ON AUTISM ISSUES IN LOS ANGELES

In other autism related news, also upcoming, is a conference by the Autism Society of Los Angeles for community leaders about Regional Center services and supports for persons with autism spectrum disorders on September 21st, Wednesday, from 8:30 AM to 3:30 PM, at Vista

Del Mar, 3200 Motor Avenue, Los Angeles,90034 (near the Los Angeles Airport). Persons interested in attending can go to the website link below.

The organizers say that the meeting will bring together various community leaders to "...discuss ways to limit the impact of the cuts and make the most of the funds we have Persons interested in attending can register at:

https://events.r20.constantcontact.com/register/eventReg?llr=ogdey8bab&oeidk=a07e4gt0j22e30f4ee2

For more information, persons can contact Judy Mark, Autism Society of Los Angeles Government Relations Chair at 310-621-2045

#### SEPTEMBER 21, 2011 MEETING SCHEDULE (subject to change)

The agenda - still subject to change is as follows:

Regional Center Funded Services:

Are Children with Autism Making Real Progress (and Real Friends, too)?

A Conversation and Collaboration with Community Leaders

Wednesday, September 21, 2011

Vista Del Mar

3200 Motor Avenue, Los Angeles 90034

08:30 to 09:30 AM

CONTINENTAL BREAKFAST, REGISTRATION

WELCOME AND INTRODUCTIONS

Caroline Wilson, Executive Director, Autism Society of Los Angeles (ASLA)

09:30 TO 10:45 AM

OPENING PANEL:: Is the Promise of the Lanterman Act Dying?

Moderator: Connie Lapin, Parent and Advocate

- \* Mike Clark Executive Director, Kern Regional Center
- \* Mike Danneker, Executive Director, Westside Regional Center
- \* Harvey Lapin Parent and Advocate
- \* Marty Omoto California Disability Community Action Network (CDCAN)

10:45 AM to 12:00 PM

SECOND PANEL: Are the Services Making a Difference with Children with Autism?

Moderator: Susan Levy, President, Autism Society of Los Angeles (ASLA) Board of Directors

- \* Soryl Markowitz Autism Specialist, Westside Regional Center
- \* Liz Spencer Director, Westside Family Resource Center
- \* David Sponder Educational Psychologist, Sponderworks Children's Services
- \* Valerie Vanaman Attorney at Law, Newman Aaronson Vanaman

12:00 to 02:20 PM

LUNCH WORKGROUPS

Turning Isolation into Inclusion: Where Funding Falls Short (Each attendee will pick in advance two workgroups to attend.)

1. Participating in Religious Institutions

Rabbi Jackie Redner - Rabbi, Chaplain, and Jewish Educator for Vista Del Mar Child and

Family Services

Vana Thiero - Advocate/Documentarian

2. Ensuring Physical Fitness and a Healthy Diet

Joclynn Benjamin - Co-owner, Leaps n' Boundz

Danise Lehrer - Westside Regional Center Healthy Lifestyles

3. Reaching out to Low-Income and Immigrant Families

Ereida Galda, Grant Coordinator and Parent Advocate, Westside Family Resource and Empowerment Center

Areva D. Martin, Esq. - Co-founder and President, Special Needs Network, Inc.

4. Overcoming Barriers for Nonverbal Children

Darlene Hanson, MA - Director of Communication Services, Whittier Area Parent Association for the Developmentally Handicapped

5. Benefiting from Music, Theater, Film, and Art

Elaine Hall - Director, Vista Inspire Program

Diane Isaacs - Co-Founder/Creative Director, The Miracle Project

6. Supporting Parents and Siblings

Danny Delgadillo, Westside Family Resource and Empowerment Center

Samantha Persoff, LCSW - Program Director, MENTOR Family Behavioral Services

7. Preparing for and Living through Puberty

Maggie B. Sennish - Marriage and Family Therapist

Curt Widhalm, LMFT – Director, Clinic for Assessment and Needs of Developmentally Delayed Individuals (CANDDI)

8. Managing the Health Care System and Insurance

Pantea Sharifi Hannauer, MD - Child Neurology, UCLA

Syed Naqvi, MD - Director, Pediatric Psychopharmacology Clinic, Dept of Psychiatry and Behavioral Neurosciences at Cedars-Sinai

Susan Schmidt-Lackner, MD - Medical Director, Vista Del Mar Child and Family Services

9. Safety Issues and Preventing Abuse

Leslie Morrison, Director of Investigations Unit, Disability Rights California

02:30 to 3:30 PM

CLOSING PANEL: Does More Money Produce Better Outcomes?

Moderator: George Stevens, Executive Director, North L.A. County Regional Center

- \* Judy Mark Government Relations Chair, Autism Society of Los Angeles
- \* Steve Miller Executive Director, Tierra del Sol Foundation
- \* Lyn Shaw District Director, Assemblymember Bob Blumenfield
- \* Caroline Wilson Executive Director, Autism Society of Los Angeles

# HELP - VERY URGENT - SEPTEMBER 16, 2011 - PLEASE HELP CDCAN CONTINUE ITS WORK!!!

CDCAN Townhall Telemeetings, CDCAN Reports and Alerts and other activities cannot continue without YOUR help. To continue the CDCAN website and the CDCAN Reports and

Alerts sent out and read by over 55,000 people and organizations, policy makers and media across the State, and to continue and resume CDCAN Townhall Telemeetings, trainings and other events, please send your contribution/donation (please make check payable to "CDCAN" or "California Disability Community Action Network" and mail to:

CDCAN - 1225 8th Street Suite 480 - Sacramento, CA 95814

Many, many thanks to all the organizations and individuals for their continued support that make these reports and other CDCAN efforts possible. [

Note: As of June 26th due to major problem with my computer and email, I have to use this old format of the CDCAN Reports that unfortunately does not have the list of people and organizations who have generously contributed and supported CDCAN in the past year and in recent weeks and months. I should have computer problem repaired sometime soon - Marty Omoto]